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REGIONAL
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175 Emery Highway, Suite C
Macon, GA 31217
tel. 478-751-6160
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<http://www.mgrdc.org>

Tom McMichael, Chairman
Ralph Nix, Executive Director

December 4, 2008

Mr. Jim Frederick
Georgia Department of Community Affairs
Office of Planning and Quality Growth
60 Executive Park South, NE
Atlanta, GA 30329-2231

Dear Mr. Frederick:

Enclosed please find an amendment to the Service Delivery Strategy for Bibb County, the City of Macon, and the Town of Payne City approved on December 1 and December 2, 2008. The cities and County passed resolutions to extend the current Service Delivery Strategy until June 30, 2009 with no changes to any service arrangements. The resolutions, executed certification, and updated narrative are included for your records in compliance with the Service Delivery Strategy Law.

If you have any questions, please do not hesitate to contact me at (478) 751-6160.

Sincerely,

Laura M. Mathis
Director of Public Administration

spg

Enclosure

cc Mayor Robert Reichert, City of Macon
Mayor Richard Mullis, Town of Payne City
Chairman Charles Bishop, Bibb County Board of Commissioners

**RESOLUTION OF
THE BIBB COUNTY BOARD OF COMMISSIONERS**

WHEREAS, the Georgia State Legislature adopted during its 1997 Legislative Session the Service Delivery Strategy Act; and

WHEREAS, this Act requires each and every county within the State of Georgia to adopt a Service Delivery Strategy, which identifies the methods, funding sources, service provider, and geographic service area of each public service activity provided within the county; and

WHEREAS, the Service Delivery Strategy must be officially adopted and verified by the Georgia Department of Community Affairs by the community's recertification date to retain Qualified Local Government (QLG) status; and

WHEREAS, City and County officials adopted the Service Delivery Strategy in 2007 and have received notification from the Georgia Department of Community Affairs that the Service Delivery Strategy complies with the State requirement; and

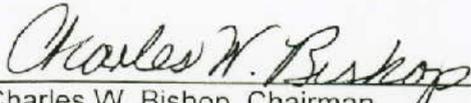
WHEREAS, the Service Delivery Strategy adopted by Bibb County on June 5, 2007, the City of Macon on August 21, 2007, and Payne City on September 10, 2007 included a mutually agreed upon sunset provision of December 31, 2008 requiring further action by the local governments in order to maintain a valid strategy; and

WHEREAS, Bibb County desires to extend the current Service Delivery Strategy until June 30, 2009.

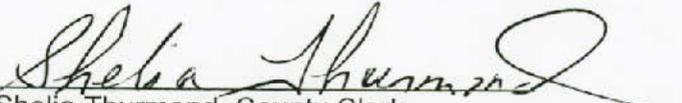
NOW, THEREFORE, BE IT RESOLVED by the Bibb County Board of Commissioners that the attached Bibb County Service Delivery Strategy is hereby extended as the official Service Delivery Strategy until June 30, 2009, to expire on that date unless updated and re-approved by that date by resolution of Mayor and Council, the Bibb County commissioners and Payne City Council, and also subject to updating as required in Title 36 of the Official Code of Georgia Annotated 36-70-1 et al or other mechanisms set forth by the Bibb County Board of Commissioners, Macon City Council, and Payne City Council; and

BE IT FURTHER RESOLVED that the Chairman of the Bibb County Board of Commissioners is hereby authorized to place the Service Delivery Strategy on the appropriate forms prescribed by the Georgia Department of Community Affairs, to execute those forms in the proper places, to submit the Service Delivery Strategy to the Department of Community Affairs for verification in compliance with O.C.G.A. 36-70-26, and update the strategy as necessary.

Signed and sealed this 2nd day of Dec 2008.



Charles W. Bishop, Chairman
Bibb County Board of Commissioners



Shelia Thurmond, County Clerk
Bibb County Board of Commissioners

Sponsor: Mayor Robert A.B. Reichert

A RESOLUTION OF THE MAYOR AND COUNCIL OF THE CITY OF MACON, GEORGIA TO EXTEND THE 2006 SERVICE DELIVERY STRATEGY UNTIL JUNE 30, 2009; AND FOR OTHER PURPOSES.

Purpose: To extend the Service Delivery Strategy until June 30, 2009.

WHEREAS, the Georgia State Legislature adopted during its 1997 Legislative Session the Service Delivery Strategy Act; and

WHEREAS, this Act requires each and every county within the State of Georgia to adopt a Service Delivery Strategy, which identifies the methods, funding sources, service provider, and geographic service area of each public service activity provided within the county; and

WHEREAS, the Service Delivery Strategy must be officially adopted and verified by the Georgia Department of Community Affairs by the community's recertification date to retain Qualified Local Government (QLG) status; and

WHEREAS, City and County officials adopted the Service Delivery Strategy in 2007 and have received notification from the Georgia Department of Community Affairs that the Service Delivery Strategy complies with the State requirement; and

WHEREAS, the Service Delivery Strategy adopted by Bibb County on June 5, 2007, the City of Macon on August 21, 2007, and Payne City on September 10, 2007 included a mutually agreed upon sunset provision of December 31, 2008 requiring further action by the local governments in order to maintain a valid strategy; and

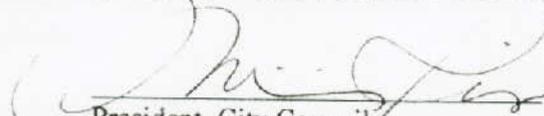
WHEREAS, the City of Macon desires to extend the current Service Delivery Strategy until June 30, 2009.

NOW, THEREFORE, BE IT RESOLVED by the Mayor and Council of the City of Macon, Georgia and it is hereby so resolved that the attached Bibb County Service Delivery Strategy is hereby extended as the official Service Delivery Strategy until June 30, 2009, to expire on that date unless updated and re-approved by that date by resolution of Mayor and Council, the Bibb County commissioners and Payne City Council, and also subject to updating as required in Title 36 of the Official Code of Georgia Annotated 36-70-1 et al or other mechanisms set forth by the Bibb County Board of Commissioners, Macon City Council, and Payne City Council; and

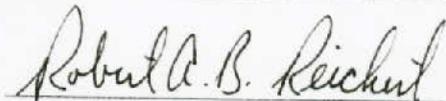
BE IT FURTHER RESOLVED that the Mayor of the City of Macon is hereby authorized to place the Service Delivery Strategy, effective until June 30, 2009, on the appropriate forms prescribed by the Georgia Department of Community Affairs, to execute those forms in the proper places, to submit the Service Delivery Strategy to the Department

of Community Affairs for verification in compliance with O.C.G.A. 36-70-26, and update the Strategy as necessary.

SO RESOLVED this 2nd day of December, 2008.


President, City Council

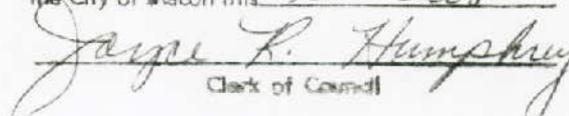
SO APPROVED this 3rd day of December, 2008.


Mayor

Res/Service Delivery Strategy 11-21-08

City of Macon, Ga.

I do hereby certify that the above and foregoing Resolution was duly passed at the Regular Meeting of the Council of the City of Macon, held, 12-2-2008. Witness my hand and seal of the City of Macon this 12-3-2008


Clark of Council

SUBMITTED TO MAYOR'S OFFICE

December 3, 2008

RETURNED FROM MAYOR'S OFFICE

**A RESOLUTION OF THE MAYOR AND COUNCIL OF THE PAYNE CITY
GEORGIA TO EXTEND THE 2006 SERVICE DELIVERY STRATEGY UNTIL
JUNE 30, 2009; AND FOR OTHER PURPOSES.**

Purpose: To extend the Service Delivery Strategy until June 30, 2009.

WHEREAS, the Georgia State Legislature adopted during its 1997 Legislative Session the Service Delivery Strategy Act; and

WHEREAS, this Act requires each and every county within the State of Georgia to adopt a Service Delivery Strategy, which identifies the methods, funding sources, service provider, and geographic service area of each public service activity provided within the county; and

WHEREAS, the Service Delivery Strategy must be officially adopted and verified by the Georgia Department of Community Affairs by the community's recertification date to retain Qualified Local Government (QLG) status; and

WHEREAS, City and County officials adopted the Service Delivery Strategy in 2007 and have received notification from the Georgia Department of Community Affairs that the Service Delivery Strategy complies with the State requirement; and

WHEREAS, the Service Delivery Strategy adopted by Bibb County on June 5, 2007, the City of Macon on August 21, 2007, and Payne City on September 10, 2007 included a mutually agreed upon sunset provision of December 31, 2008 requiring further action by the local governments in order to maintain a valid strategy; and

WHEREAS, the Town of Payne City desires to extend the current Service Delivery Strategy until June 30, 2009.

NOW, THEREFORE, BE IT RESOLVED by the Mayor and Council of the Town of Payne City, Georgia and it is hereby so resolved that the attached Bibb County Service Delivery Strategy is hereby extended as the official Service Delivery Strategy until June 30, 2009, to expire on that date unless updated and re-approved by that date by resolution of Mayor and Council, the Bibb County commissioners and Payne City Council, and also subject to updating as required in Title 36 of the Official Code of Georgia Annotated 36-70-1 et al or other mechanisms set forth by the Bibb County Board of Commissioners, Macon City Council, and Payne City Council; and

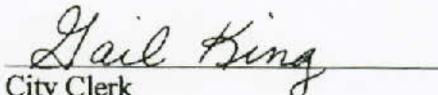
BE IT FURTHER RESOLVED that the Mayor of the Town of Payne City is hereby authorized to place the Service Delivery Strategy, effective until June 30, 2009, on the appropriate forms prescribed by the Georgia Department of Community Affairs, to execute those forms in the proper places, to submit the Service Delivery Strategy to the Department of Community Affairs for verification in compliance with O.C.G.A. 36-70-26, and update the Strategy as necessary.

SO RESOLVED this 1st day of December, 2008.



Mayor

(seal)



City Clerk



SERVICE DELIVERY STRATEGY UPDATE CERTIFICATIONS

Instructions

This two page form must, at a minimum, be signed by an authorized representative of the following governments: 1) the county; 2) the city serving as the county seat; 3) all cities having a 2000 population of over 9,000 residing within the county; and 4) no less than 50% of all other cities with a 2000 population of between 500 and 9,000 residing within the county. Cities with a 2000 population below 500 and local authorities providing services under the strategy are not required to sign this form, but are encouraged to do so.

UPDATED SERVICE DELIVERY STRATEGY FOR Bibb COUNTY

We, the undersigned authorized representatives of the jurisdictions listed below, certify that:

1. We have reviewed our existing Service Delivery Strategy and have determined that:
(Check only one box for question #1)

- A. Our Strategy continues to accurately reflect our preferred arrangements for providing local services throughout our county and no changes in our Strategy are needed at this time; or
- B. Our Strategy has been revised to reflect our preferred arrangements for providing local services.

If Option A is selected, only this form, signed by the appropriate local government representatives must be provided to DCA.

If Option B is selected, this form, signed by the appropriate local government representatives, must be submitted to DCA along with:

- an updated "Summary of Service Arrangements" form (page 2) for each local service that has been revised/updated;
 - any supporting local agreements pertaining to each of these services that has been revised/updated; and
 - an updated service area map depicting the agreed upon service area for each provider if there is more than one service provider for each service that has been revised/updated within the county, and if the agreed upon service areas do not coincide with local political boundaries.
2. Each of our governing bodies (County Commission and City Councils) that are a party to this strategy have adopted resolutions agreeing to the Service Delivery arrangements identified in our strategy and have executed agreements for implementation of our service delivery strategy (O.C.G.A. 36-70-21);
3. Our service delivery strategy continues to promote the delivery of local government services in the most efficient, effective, and responsive manner for all residents, individuals and property owners throughout the county (O.C.G.A. 36-70-24(1));
4. Our service delivery strategy continues to provide that water or sewer fees charged to customers located outside the geographic boundaries of a service provider are reasonable and are not arbitrarily higher than the fees charged to customers located within the geographic boundaries of the service provider (O.C.G.A. 36-70-24 (2));
5. Our service delivery strategy continues to ensure that the cost of any services the county government provides (including those jointly funded by the county and one or more municipalities) primarily for the benefit of the unincorporated area of the county are borne by the unincorporated area residents, individuals, and property owners who receive such service (O.C.G.A. 36-70-24 (3));

6. Our Service Delivery Strategy continues to ensure that the officially adopted County and City land use plans of all local governments located in the County are compatible and nonconflicting (O.C.G.A. 36-70-24 (4)(A));
7. Our Service Delivery Strategy continues to ensure that the provision of extraterritorial water and sewer services by any jurisdiction is consistent with all County and City land use plans and ordinances (O.C.G.A. 36-70-24 (4)(B)); and
8. Our Service Delivery Strategy continues to contain an agreed upon process between the county government and each city located in the county to resolve land use classification disputes when the county objects to the proposed land use of an area to be annexed into a city within the county (O.C.G.A. 36-70-24 (4)(C))' and;
9. DCA has been provided a copy of this certification and copies of all forms, maps and supporting agreements needed to accurately depict our agreed upon strategy (O.C.G.A. 36-70-27).

If the County does not have an Annexation/Land Use dispute resolution process with each of its cities, list the cities where no agreed upon process exists:

SIGNATURE:	NAME: (Please print or type)	TITLE:	JURISDICTION:	DATE:
	Charles W. Bishop	Chairman	Bibb County	12/3/2008
	Robert A.B. Reichert	Mayor	City of Macon	12/4/2008
	Richard Mullis	Mayor	Payne City	12/4/2008

**Bibb County
City of Macon
Town of Payne City
Service Delivery Strategy**

**Adopted August 2007
Amended and Readopted December 2008**

Prepared by:
Bibb County, City of Macon, Town of Payne City
and
the Middle Georgia Regional Development Center

Introduction

During the 1997 legislative session, the Georgia State Legislature adopted House Bill 489, otherwise known as the Service Delivery Strategy (SDS) Act of 1997 (see Appendix A). The SDS Act requires every county within the State of Georgia to develop and adopt a Service Delivery Strategy that outlines current and future service delivery arrangements for the county. The Act requires that each Strategy contain four components (O.C.G.A. 36-70-24). These components include the identification of current service delivery arrangements (those services being provided at the time that the community began this process), identification of future service delivery arrangements (those services that may be provided after July 1, 1999), the funding sources of both current and future services, and the identification of the legal mechanisms that will be used by each of the jurisdictions to implement the Service Delivery Strategy once it is complete.

Additionally, the Service Delivery Strategy Act requires that each Strategy meet six criteria (O.C.G.A. 36-70-24). These criteria include the following:

- Elimination of Unnecessary Duplication of Services
- Elimination of Arbitrary Water and Sewer Rate Differentials
- Elimination of Double Taxation
- Compatible Land Use Plans
- Water and Sewer Extensions: Consistency with Land Use Plans
- Resolution of Annexation Disputes over Land Use

A discussion of the purpose of each of these criteria is included under the *Criteria* section of this Service Delivery Strategy.

Intent

“A Service Delivery Strategy is intended to be a concise action plan, backed up by the appropriate ordinances and intergovernmental agreements, for providing local government services and resolving land use conflicts within an entire county area. While the law does not dictate specific service delivery and land use planning arrangements within any given county, it does require every Strategy to include four basic components and to meet six criteria.

As indicated in Code Section 36-70-20, the General Assembly intends for local governments to use this planning process to develop service delivery systems which reduce unnecessary duplication, promote cooperation, eliminate funding inequities, and minimize inter-jurisdictional land use disputes.

The intent of the code section is to provide a flexible framework within which local governments in each county can develop a service delivery system that is both efficient and responsive to citizens in their county. The General Assembly recognizes that the unique characteristics of each county

throughout the state preclude a mandated legislative outcome for the delivery of services in every county. The process provided by this legislation is intended to minimize inefficiencies resulting from duplication of services and competition between local governments and to provide a mechanism to resolve disputes over local government service delivery, funding equity and land use. The local government service delivery process should result in the minimization of non-compatible municipal and county land use plans and in a simple, concise agreement describing which local governments will provide which service in specified areas within a county and how provision of such services will be funded.

After receiving the necessary level of local approval [...], the Strategy must be submitted to the Department of Community Affairs for review to verify that it includes the required components and addresses the minimum criteria. If a Strategy is not adopted by the county and the required combination of cities, all local governments within the county will be ineligible for state-administered funding, grants, loans and permits.”¹

Since the latter part of 1997, Bibb County and officials from the City of Macon and Town of Payne City have held several meetings to discuss the county’s Service Delivery Strategy. As a result of these meetings, each of which was open to the public, this document has been developed.

The 2007 revision was completed in conjunction with the completion of the joint Comprehensive Plan in accordance with the Georgia Planning Act.

The 2008 amendment extended the 2007 Service Delivery Strategy until June 30, 2009.

¹*Charting a Course for Cooperation and Collaboration: An Introduction to the Service Delivery Strategy Act for Local Governments* by the Association County Commissioners of Georgia, the Georgia Municipal Association, the Georgia Department of Community Affairs, and the Carl Vinson Institute of Government, the University of Georgia, June 1997, pages 2-3.

SECTION A

Components (O.C.G.A. 36-70-23)

Current Service Delivery Arrangements

“The Strategy must identify all local government services presently provided or primarily funded by each general purpose local government and each authority within the county and describe the geographic area in which the identified services are provided by each jurisdiction.

This component of the Strategy should identify which local governments and authorities are presently providing which services in which area of the county at the time the process of developing the Strategy is initiated.”²

Beginning during the fall of 2005 and continuing into 2006, each of the local jurisdictions providing services in Bibb County evaluated the existing “Current Services Survey.” This evaluation was used to revise the list of services currently (i.e. during the development of this Strategy) being provided within the community. As a result of this survey, the following services have been identified as “Current Services” within Bibb County:

SERVICE NAME	JURISDICTION
Airport	- City of Macon
Animal Control	- Bibb County, City of Macon
Building Inspection	- City of Macon
Burial Services	- Bibb County
Business Licenses	- Bibb County, City of Macon
Cemeteries	- Bibb County
Code Enforcement	- Bibb County
Court Services	- Bibb County, City of Macon
Cultural Programs	- Bibb County, City of Macon
E-911 Communications	- Bibb County, City of Macon
Economic Development	- Bibb County, City of Macon
Emergency Management Agency	- Bibb County, City of Macon
Engineering	- City of Macon, Bibb County
Fire Protection/Prevention	- Bibb County, City of Macon
Landfill	- City of Macon
Law Enforcement	- City of Macon, Town of Payne City

²et. al, pages 4-5.

SERVICE NAME	JURISDICTION
Library	- Bibb County
Parks & Recreation	- City of Macon
Parks & Recreation – Lake Tobesofkee	- Bibb County
Planning and Zoning	- Joint Bibb County/City of Macon
Public Health	- Bibb County
Public Transit	- Bibb County, City of Macon
Roads & Bridges	- Bibb County, City of Macon & Town of Payne City
Sewerage Collection	- Macon Water Authority
Sewerage Treatment	- Macon Water Authority
Solid Waste Collection/Recycling	- Bibb County, City of Macon, Town of Payne City
Stormwater Management	- Bibb County, City of Macon, Town of Payne City
Street Lighting	- Bibb County, City of Macon, Town of Payne City
Traffic Engineering	- City of Macon
Water Services	- Macon Water Authority

The following descriptions briefly identify the services provided:

Airport Basic airport services provided at Middle Georgia Regional Airport and Herbert Smart Airport (i.e. departures and arrivals) for public and private air transportation carriers.

Animal Control Basic animal control services are provided in the City of Macon and in the unincorporated areas of the County. The City of Macon funds this activity from the general fund. Bibb County funds this activity in the unincorporated area through general fund revenues.

Building Inspections Inspection of new construction is undertaken in the City of Macon and in unincorporated portions of Bibb County by the Inspection and Fees Department of the City of Macon.

Burial Services Bibb County provides for the burial of paupers in a pauper cemetery through general fund revenues.

Business Licenses This activity involves the issuance and renewal of business licenses throughout the incorporated and unincorporated areas of the County.

Cemeteries The City of Macon owns, operates, and maintains several public cemeteries within its geographic boundaries. General fund revenues and user fees are utilized to provide for the upkeep associated with the operation of these facilities.

Code Enforcement Enforcement of various regulations, specifically scrap tire ordinances, are undertaken countywide by Bibb County.

Court Services Court services entail all operational functions associated with the operation of municipal, probate, juvenile, and superior courts throughout the County. City of Macon provides Municipal Court services for violations occurring in the City's geographic boundaries. The County funds Juvenile Court functions for crimes occurring countywide. Various funding mechanisms are in place to provide the revenues required for court operations.

Cultural Programs Cultural programs are funded by the City of Macon and Bibb County. The City of Macon provides funding for the Douglass Theater, which provides theatrical, cultural, and arts programming for the public and may in the future fund the Booker T. Washington Center. Additionally, Bibb County provides funding for the Harriet Tubman Museum. Both the City of Macon and Bibb County provide additional resources for the operation of numerous other cultural activities within the community such as the Museum of Arts and Sciences and the Macon Arts Alliance.

E-911 Communications This activity involves the operation of an E-911 emergency dispatch system. The City of Macon and Bibb County participate in the provision of E-911 services. Funding for E-911 is shared by each jurisdiction. E-911 dispatchers are employees of the City of Macon.

Economic Development Economic Development activities are provided through the following entities: Macon-Bibb

County Industrial Authority, the Urban Development Authority, the Macon Economic Development Commission, and the Bibb County Development Authority. Funding for each of the entities above (except the Bibb County Development Authority) is shared between each jurisdiction. Funding for the Bibb County Development Authority is provided by Bibb County. Each entity provides economic development activities countywide.

Engineering

The City of Macon Engineering Department is responsible for land surveying/engineering, investigating, evaluating, designing, and overseeing construction of many types of civil engineering projects for the public's well-being. The Department is responsible for storm drainage improvements and charged with carrying out the Federal Mandate on Non-Pollutant Discharge Elimination Systems.

The Bibb County Engineering Department is charged with the overall responsibility of performing solid waste contract administration, development plan review, overseeing residential solid waste collection, as well as erosion and sedimentation control.

Emergency Management Services

The Bibb County Emergency Management Agency (EMA) is jointly funded by the City of Macon and Bibb County. EMA is charged with developing mitigation activities that either prevent the occurrence of an emergency or reduce the community's vulnerability in ways that minimize loss associated with disasters.

Fire Protection and Prevention

Fire protection is provided in the City of Macon, Town of Payne City, and Bibb County by the Macon Fire Department. The County reimburses the City for fire protection activities in the unincorporated areas. Bibb County owns the buildings and equipment for those stations in the unincorporated areas.

Landfill

The City of Macon provides landfill services at a facility that is available to all residents of Bibb

County. Funding for this facility is derived from general fund and revenue generated from user fees.

Law Enforcement Law enforcement activities such as routine patrol, traffic enforcement, enforcement of local ordinances and regulations, enforcement of state and federal laws, and the issuance of warrants. The City of Macon operates a Police Department through general fund revenues.

Library Basic library services are provided countywide for all residents regardless of the jurisdiction in which they live. Bibb County provides all funding for library operations.

Parks & Recreation Recreation activities are provided for all residents located in municipal and unincorporated areas. Funding mechanisms for each jurisdiction are listed below. The City of Macon provides recreation services countywide. Bibb County provides recreational services/activities at Lake Tobesofkee.

Parks & Recreation (Lake Tobesofkee) Bibb County provides recreational services/activities at Lake Tobesofkee.

Planning & Zoning The City of Macon and Bibb County operate a joint planning and zoning office. The planning and zoning office is responsible for ensuring accurate current and future land uses within the County, as well as reviewing zoning reclassification requests and proposed developments.

Public Health Bibb County provides funds for the operation of the Bibb County Health Department. All residents of Bibb County have the opportunity to benefit from this service. Additionally, Bibb County provides funds to the Medical Center of Central Georgia for treatment of indigent patients each year.

Public Transportation The City of Macon and Bibb County each provide funds for the operation of the Macon-Bibb County Transit Authority. The Transit Authority provides public transportation services in municipal and

unincorporated areas of the county. The City of Macon and Bibb County each utilize general fund revenues for this service.

Roads and Bridges Basic road and bridge maintenance and construction activities are performed by each jurisdiction. Beneficiaries of these activities are municipal and unincorporated area residents.

Sewerage Collection Collection of sewerage is a service offered by the Macon Water Authority (MWA). The City of Macon and Bibb County jointly created the Macon Water Authority. User fees are utilized by the MWA to provide sewerage collection services. MWA provides this service in the City of Macon and in portions of the unincorporated area. The Town of Payne City provides its own sewerage collection services for its residents.

Sewerage Treatment The Macon Water Authority provides sewerage treatment for the City of Macon, Bibb County, and the Town of Payne City. Revenues for the provision of this service are derived from user fees.

Solid Waste Collection and Recycling Solid waste collection for municipal area residents is provided by each city. Bibb County provides this service through a private contract. User fees are used to pay the costs associated with this service.

Stormwater Management Stormwater management activities such as drainage control are provided by all jurisdictions. Cities provide this service within their own municipal boundaries. Bibb County provides this service for the unincorporated portions of the County.

Street Lighting Street lighting is provided by each jurisdiction. Street lighting is provided by Bibb County in certain unincorporated areas; however, special tax districts are utilized to ensure that residents benefiting from

street lighting projects are the ones who pay for this service.

Traffic Engineering The City of Macon's Traffic Engineering Department is responsible for identifying and investigating locations for needed traffic improvements. Traffic Engineering also perform detailed traffic studies (signal, safety, parking, etc.). Traffic Engineering is responsible for improving arterial traffic flow and reducing fuel and other related costs to motoring public through planning, design, and installation of computerized traffic signal systems and other traffic system projects.

Water Services Water services (including distribution and treatment) are provided by the Macon Water Authority and by Payne City. Payne City provides water services only within its geographic boundaries. Water service funding comes from enterprise funds, which derive their revenues from user fees associated with the service.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “current” services in Bibb County:

Bibb County:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Animal Control	- Unincorporated Areas
Burial Services	- Countywide
Business Licenses	- Unincorporated Areas
Code Enforcement	- Countywide
Court Services	- Countywide
Cultural Programs	- Countywide
Economic Development	- Countywide
Engineering	- Unincorporated Areas
Library	- Countywide
Parks & Recreation (Lake Tobesofkee)	- Countywide
Planning and Zoning	- Countywide
Public Health	- Countywide
Public Transit	- Unincorporated Areas
Roads and Bridges	- Unincorporated Areas
Solid Waste Collection/Recycling	- Unincorporated Areas
Stormwater Management	- Unincorporated Areas
Street Lighting	- Unincorporated Areas
Traffic Engineering	- Unincorporated Areas

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “current” services in the City of Macon:

City of Macon:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Airport	- Countywide
Animal Control	- Municipal Area Only
Building Inspection	- Countywide
Business Licenses	- Municipal Area Only
Cemeteries	- Countywide
Court Services	- Municipal Area Only
Cultural Programs	- Countywide
E-911 Communications	- Countywide
Economic Development	- Countywide
Emergency Management	- Countywide
Engineering	- Municipal Area Only
Fire Protection/Prevention	- Countywide
Landfill	- Countywide
Law Enforcement	- Municipal Area Only
Parks & Recreation	- Countywide
Planning and Zoning	- Countywide
Public Transit	- Municipal Area Only
Roads and Bridges	- Municipal Area Only
Solid Waste Collection/Recycling	- Municipal Area Only
Stormwater Management	- Municipal Area Only
Street Lighting	- Municipal Area Only
Traffic Engineering	- Municipal Area Only

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “current” services in the Town of Payne City:

Town of Payne City:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Roads and Bridges	- Municipal Area Only
Sewerage Collection	- Municipal Area Only
Solid Waste Collection/Recycling	- Municipal Area Only
Stormwater Management	- Municipal Area Only
Street Lighting	- Municipal Area Only
Water Service	- Municipal Area Only

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “current” services by the Macon Water Authority:

Macon Water Authority:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Sewerage Collection	- City of Macon and Unincorporated Areas
Sewerage Treatment	- Countywide
Water Services	- Countywide

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “current” services by the Macon Transit Authority:

Macon Transit Authority:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Public Transit	- Countywide

Maps outlining “extraterritorial” service areas are included in Appendix C.

Future Service Delivery Arrangements

“The Strategy must indicate which local government or authority will provide each service, the geographic areas of the county in which each service will be provided and a description of any services to be provided by any local government to any area outside of its geographical boundaries. If two or more local governments within the same county are assigned responsibility for providing identical services within the same geographic area, the Strategy must include an explanation of this arrangement.

This component of the Strategy should identify which local governments and authorities will provide which services in which areas of the county after the Strategy is adopted and implemented.”³ The following services may be provided by their respective jurisdictions and/or authorities within the next five years. Items identified in brackets in the jurisdiction column indicate services which are currently being discussed by the City of Macon and Bibb County and have been discussed as ideas that might be potential avenues to be pursued for future service provision. All other services have been deemed adequate and are not anticipated to deviate from what is listed below within the next five years.

SERVICE NAME	JURISDICTION
Airport	- City of Macon
Animal Control	- Bibb County, City of Macon
Building Code Enforcement and Inspection	- City of Macon, [Bibb County]
Burial Services (Pauper)	- Bibb County
Business Licenses	- Bibb County, City of Macon, Town of Payne City
Cemeteries	- City of Macon
Code Enforcement	- Bibb County
Court Services	- Bibb County, City of Macon
Cultural Programs	- Bibb County, City of Macon
E-911 Communications	- Bibb County, City of Macon
Economic Development	- Bibb County, City of Macon
Emergency Management Agency	- City of Macon
Engineering	- Bibb County, City of Macon, [Joint Bibb County/City of Macon]
Fire Prevention/Protection	- City of Macon
Landfill	- City of Macon
Law Enforcement	- City of Macon
Library	- Bibb County

³et al., page 5.

SERVICE NAME	JURISDICTION
Parks & Recreation	- City of Macon
Parks & Recreation (Lake Tobesofkee)	- Bibb County
Planning and Zoning	- Joint Bibb County/City of Macon
Public Health	- Bibb County
Public Transit	- Bibb County, City of Macon
Roads & Bridges	- Bibb County, City of Macon, Town of Payne City
Sewerage Collection	- Town of Payne City, Macon Water Authority
Sewerage Treatment	- Macon Water Authority
Solid Waste Collection/Recycling	- Bibb County, City of Macon, Town of Payne City
Stormwater Management	- Bibb County, City of Macon, Town of Payne City
Street Lighting	- Bibb County, City of Macon, Town of Payne City
Traffic Engineering	- Bibb County, City of Macon, [Joint Bibb County/City of Macon]
Water Services	- Town of Payne City, Macon Water Authority

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “future” services in Bibb County:

Bibb County:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Animal Control	- Unincorporated Areas
Burial Services	- Countywide
Business Licenses	- Unincorporated Areas
Code Enforcement	- Countywide
Court Services	- Countywide
Cultural Programs	- Countywide
Economic Development	- Countywide
Engineering	- Unincorporated Areas [Joint Bibb County/City of Macon]
Library	- Countywide
Parks & Recreation (Lake Tobesofkee)	- Countywide
Planning and Zoning	- Countywide
Public Health	- Countywide
Public Transit	- Unincorporated Areas
Roads and Bridges	- Countywide
Solid Waste Collection/Recycling	- Unincorporated Areas
Stormwater Management	- Unincorporated Areas
Street Lighting	- Unincorporated Areas

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Traffic Engineering	- Unincorporated Areas [Joint Bibb County/City of Macon]

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “future” services in the City of Macon:

City of Macon:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Airport	- Countywide
Animal Control	- Municipal Area Only
Building Inspection	- Countywide
Business Licenses	- Municipal Area Only
Cemeteries	- Countywide
Court Services	- Municipal Area Only
Cultural Programs	- Countywide
E-911 Communications	- Countywide
Economic Development	- Countywide
Emergency Management Services	- Countywide
Engineering	- Municipal Area Only [Joint Bibb County/City of Macon]
Fire Protection/Prevention	- Countywide
Landfill	- Countywide
Law Enforcement	- Municipal Area Only
Planning & Zoning	- Countywide
Parks & Recreation	- Countywide
Public Transit	- Municipal Area Only
Roads and Bridges	- Municipal Area Only
Solid Waste Collection/Recycling	- Municipal Area Only
Stormwater Management	- Municipal Area Only
Street Lighting	- Municipal Area Only
Traffic Engineering	- Municipal Area Only

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “future” services in the Town of Payne City:

Town of Payne City:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Roads and Bridges	- Municipal Area Only
Sewerage Collection	- Municipal Area Only
Solid Waste Collection/Recycling	- Municipal Area Only
Stormwater Management	- Municipal Area Only
Street Lighting	- Municipal Area Only
Water Service	- Municipal Area Only

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “future” services by the Macon Water Authority:

Macon Water Authority:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Sewerage Collection	- City of Macon and Unincorporated Areas
Sewerage Treatment	- Countywide
Water Services	- Countywide

Maps outlining “extraterritorial” service areas are included in Appendix C.

The Strategy must also include the geographic areas of the County in which each of these services is provided. The following table lists the geographic service area for “future” services by the Macon Transit Authority:

Macon Transit Authority:

SERVICE NAME	GEOGRAPHIC SERVICE AREA
Public Transit	- Countywide

Maps outlining “extraterritorial” service areas are included in Appendix C.

Funding Sources

“The Strategy must describe the funding source for each service to be provided. This component of the Strategy must indicate the source of revenue each local government will use to fund each service it will provide within the county (e.g., countywide revenues, unincorporated area revenues, municipal revenues, enterprise funds, or some combination).”⁴

In compliance with this section, the local governments in Bibb County have outlined the funding sources for all services provided within their jurisdiction. The following table outlines the funding source for each service provided by Bibb County:

Bibb County:

SERVICE NAME	FUNDING SOURCE
Animal Control	- General Fund
Burial Services	- General Fund
Business Licenses	- User Fees
Code Enforcement	- General Fund
Court Services	- General Fund
Cultural Programs	- General Fund
E-911 Communications	- General Fund
Economic Development	- General Fund
Engineering	- General Fund and User Fees
Library	- General Fund
Parks & Recreation (Lake Tobesofkee)	- Enterprise Fund (subsidy from General Fund)
Planning & Zoning	- General Fund
Public Health	- General Fund
Public Transit	- General Fund and User Fees
Roads and Bridges	- General Fund
Solid Waste Collection/Recycling	- User Fees
Street Lighting	- Special Tax District Funding
Stormwater Management	- General Fund
Traffic Engineering	- General Fund

Note: General Fund revenues refer to “countywide” revenues.

⁴et al., page 6.

The following table outlines the funding source for each service provided by the City of Macon:

City of Macon:

SERVICE NAME	FUNDING SOURCE
Airport	- General Fund, Federal Grants, and User Fees
Animal Control	- General Fund
Building Inspection	- User Fees
Business Licenses	- User Fees
Cemeteries	- General Fund
Court Services	- General Fund
Cultural Programs	- General Fund
E-911 Communications	- General Fund
Economic Development	- General Fund
Emergency Management Services	- General Fund
Engineering	- General Fund and User Fees
Fire Protection/Prevention	- General Fund and Payment from Bibb County
Landfill	- General Fund and User Fees
Law Enforcement	- General Fund
Parks & Recreation	- General Fund and User Fees
Planning and Zoning	- General Fund
Public Transit	- General Fund and User Fees
Roads and Bridges	- General Fund
Solid Waste Collection/Recycling	- User Fees
Stormwater Management	- General Fund
Street Lighting	- General Fund
Traffic Engineering	- General Fund

The following table outlines the funding source for each service provided by the Town Payne City:

Town of Payne City:

SERVICE NAME	FUNDING SOURCE
Roads and Bridges	- General Fund
Sewerage Collection	- User Fees
Solid Waste Collection/Recycling	- User Fees
Stormwater Management	- General Fund
Street Lighting	- General Fund
Water Service	- User Fees

The following table outlines the funding source for each service provided by the Macon Water Authority:

Macon Water Authority:

SERVICE NAME	FUNDING SOURCE
Sewerage Collection	- User Fees
Sewage Treatment	- User Fees
Water Services	- User Fees

The following table outlines the funding source for each service provided by the Macon Transit Authority:

Macon Transit Authority:

SERVICE NAME	FUNDING SOURCE
Public Transit	- Bibb County, City of Macon, User Fees

Legal Mechanisms to Implement Strategy

“The Strategy must identify the mechanisms, if any, to be used to implement the Service Delivery Strategy.

The term mechanisms, as defined in O.C.G.A. 36-70-2, paragraph 5.3, includes but is not limited to, intergovernmental agreements, ordinances, resolutions and local Acts of the General Assembly in effect on July 1, 1997 or executed thereafter.”⁵

In order to implement this Service Delivery Strategy for Bibb County, each of the jurisdictions required to adopt the Strategy have elected to utilize resolutions passed by the governing body. These resolutions authorize the Chief Elected Official (i.e. County Commission Chairman or Mayor) to execute the certification forms associated with the adoption and submission of the County’s Service Delivery Strategy. A copy of the resolution passed by each jurisdiction is attached as Appendix D.

⁵et al., page 7.

SECTION B

Criteria (O.C.G.A. 36-70-24)

Elimination of Unnecessary Duplication

“The Strategy must promote the delivery of government services in the most efficient, effective and responsive manner. The Strategy must also identify steps which will be taken to eliminate or avoid overlapping and unnecessary competition and duplication of services and identify the time frame in which such steps will be taken.

When two local governments or authorities provide or offer the same service in overlapping areas, the Service Delivery Strategy must provide for elimination of this duplication of services. Examples of such duplication of service include:

- A city water department and a county water authority both have excess water capacity and have extended water lines to serve the same area of the county immediately adjacent to the city’s jurisdictional boundaries.
- A city contracts for ambulance service with a provider that routinely responds to calls outside the city’s boundaries where the county EMS also provides ambulance service.

When a city provides a service at a higher level than the same service provided throughout the geographic area of the county by the county, the law states that such service shall not be considered a duplication of the county service. Cities by their very nature exist to meet the greater service demands of the residents and businesses within their communities.

The lack of duplication of services within the County demonstrates that County and municipal officials have been working together to ensure that services are provided to the citizens of Bibb county, the City of Macon, and Payne City in the most efficient and effective manner possible. As a result, this requirement of the Service Delivery Strategy Act has been met.

Elimination of Arbitrary Water and Sewer Rate Differentials

“The Strategy must ensure that water or sewer fees charged to customers located outside the geographic boundaries of a service provider are not arbitrarily higher than the fees charged to customers inside the boundaries of the service provider.

If a local government believes a rate differential is arbitrary and disputes the reasonableness of such water and sewer rate differentials, the law provides that local government with the following recourse:

- The disputing local government may hold a public hearing for the purpose of reviewing the rate differential.
- If the public hearing does not lead to a resolution of the dispute, a qualified engineer may be hired to prepare a study of the water and sewer rates.
- If the rate study concludes that the rate differential is arbitrary (i.e. not reasonably based on the cost to provide the service), the dispute must be submitted to some form of alternative dispute resolution, such as mediation.
- If alternative dispute resolution is unsuccessful, the disputing local government may challenge the arbitrary rate differentials in a court of competent jurisdiction.

Before initiating a time-consuming and potentially expensive appeals process, the local government representing disgruntled water and sewer customers is encouraged to meet with the jurisdiction providing the service and attempt to resolve their concerns.”⁶

In Bibb County, the Macon Water Authority is the sole provider of water and sewer services for residents in Macon and in portions of the unincorporated areas of the county. The Macon Water Authority has adopted a water and sewer rate schedule that does not distinguish between municipal and unincorporated area residents. Payne city only provides water and sewer services to residents within its territorial boundaries. As a result of this arrangement, no “arbitrary” differences exist in the provision of water and sewer services in the county.

Elimination of Double Taxation

“The Strategy must ensure that the cost of any service which a county provides primarily for the benefit of the unincorporated area of the county shall be borne by the unincorporated area residents, individuals and property owners who receive the service. In addition, the Strategy must ensure that when the county and one or more cities jointly fund a countywide service, the county share of such funding shall be borne by the unincorporated residents, individuals, and property owners who receive the service.

The intent of this provision is to eliminate double taxation of municipal property owners. When a county provides a service primarily for the benefit of the unincorporated area, the law provides that funding for such service must come from:

- (1) special service districts created by the county in which property taxes, insurance premiums taxes, assessments or user fees are levied or imposed; or

⁶et al., pages 8-9.

- (2) any other mechanism agreed upon by the affected parties which eliminates double taxation (i.e. Double Taxation Agreement).⁷

Compatible Land Use Plans

“Local governments within the same county must, if necessary, either amend their land use plans so that the plans are compatible and nonconflicting or adopt a single land use plan for the entire county.”⁸

Currently, the land use plans for Bibb County, the City of Macon, and Town of Payne City are compatible. In Bibb County, the Macon-Bibb County Planning and Zoning Commission provides land use planning countywide. Additionally, according to the Macon-Bibb County Planning and Zoning office, Payne City’s land use plan does not contain any incompatibilities with the land use plans utilized by Bibb County and the City of Macon. Since the land use plans are compatible, this requirement has been met without any additional changes and/or revisions needing to be made to each jurisdiction’s land use plan.

Water and Sewer Extension: Consistency with Land Use Plans

“The provision of extraterritorial water and sewer services by any jurisdiction must be consistent with all applicable land use plans and ordinances.”⁹

Since the land use plans for Bibb County, the City of Macon, and Town of Payne City are currently compatible, the provision of extraterritorial water and sewer services by any jurisdiction will be consistent with all applicable land use plans and ordinances so long as the extension of those services is undertaken in compliance with the implementing jurisdiction’s own land use plans. In the event that water and sewer lines will be extended into an area where the land use plans have not been made compatible, the jurisdiction extending such services will, in good faith, authorize such extensions in a manner that ensures that they will be compatible with the other jurisdiction’s existing land use plans. Adoption of this Service Delivery Strategy for Bibb County will serve as an agreement by all parties to this section.

⁷et al., page 10.

⁸et al., page 12.

⁹et al., page 13.

SECTION C

(O.C.G.A. 36-70-21, 36-70-25)

Adoption of the Strategy

“Local governments within each county must execute an agreement for the implementation of a Service Delivery Strategy by July 1, 1999. Adoption of the Strategy must be accomplished by adoption of a resolution by:

- the county governing authority;
- the governing authority of each city located within the county which has a population of 9,000 or greater within the county;
- the city which serves as the county seat; and
- no less than half of the remaining cities which have a population of at least 500 persons within the county.”¹⁰

Jurisdictions Required to Adopt

In Bibb County, only Bibb County and the City of Macon are required to adopt the Bibb County Service Delivery Strategy. However, the Town of Payne City has been invited by Bibb County and the City of Macon to take part in the process to review the existing Service Delivery Strategy.

Completion of this Service Delivery Strategy indicates that all jurisdictions required to adopt the Strategy for Bibb County, as outlined above, have reviewed and adopted the strategy through the legal mechanism identified in Section B. A copy of the executed resolution for each jurisdiction adopting the strategy is attached as Appendix D.

The parties involved have agreed that this Agreement will expire on June 30, 2009 unless re-approved prior to that date by all required parties.

¹⁰et al., page 14.

SECTION D

(O.C.G.A. 36-70-28)

Strategy Updates

In compliance with O.C.G.A. 36-70-28, Bibb County has reviewed and revised this Service Delivery Strategy. The County, and each jurisdiction required, have conducted such revisions under the following condition as outlined by the law:

- In conjunction with updates of the comprehensive plan as required by Article I of this chapter.

This condition warrants a revision to this Service Delivery Strategy. Any jurisdiction that becomes aware of a necessary revision will forward notification to all other jurisdictions within the County. At such time, the chief elected officials of each jurisdiction will take the necessary steps to identify the revisions required, to draft new language for the Service Delivery Strategy, and to adopt such revisions once they have been agreed upon by all jurisdictions required to adopt the Strategy.