



# Joint Solid Waste Management Plan Jefferson County

*2010-2020 Short Term Work Program Update*



Prepared by CSRA Regional Commission

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## Background

Jefferson County is one of 14 counties that comprise the Central Savannah River Area (CSRA), originally part of Burke and Warren counties, was created in 1796 and named for Thomas Jefferson. The area is rural and economically dependent on agriculture and manufacturing. Timber is the prime agricultural commodity in Jefferson County and in the surrounding rural areas. The manufacturing of kaolin is a focus of the region's industry.

Jefferson County and the municipalities have undergone slow but gradual population decline over the last two decades and this trend is expected to continue. Population projections for the county and its municipalities demonstrate a potential decrease of 1.24 % through 2020.

**Table 1: Updated Population**

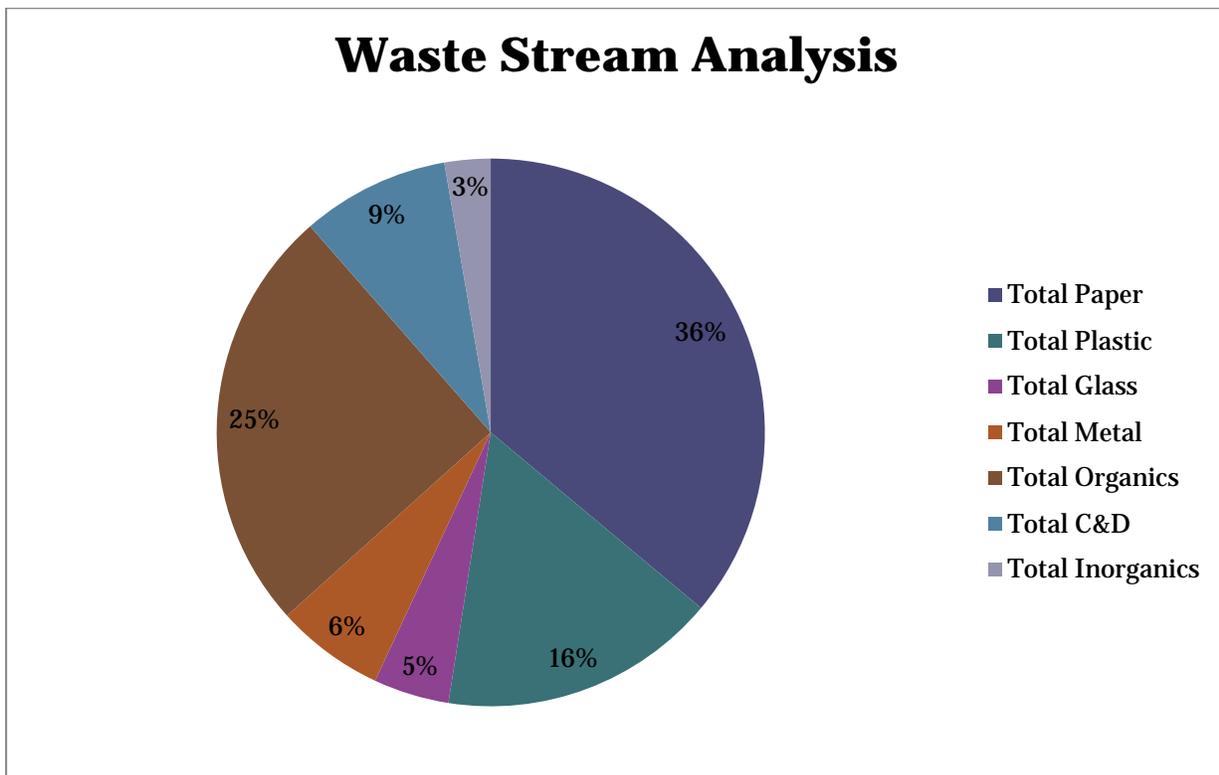
Year	Projected Population
2010	16,698
2011	16,641
2012	16,584
2013	16,527
2014	16,470
2015	16,414
2016	16,357
2017	16,300
2018	16,243
2019	16,186
2020	16,129

Source: <http://www.georgiaplanning.com/dataviews/census2>

## Waste Stream Analysis

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The goal of the inventory and assessment is to determine the amount and composition of the solid waste generated in Jefferson County and the Cities of Avera, Bartow, Louisville, Stapleton, Wadley, and Wrens. According to a study conducted by R.W. Beck for the Department of Community Affairs, about two-thirds of the waste disposed in MSW landfills is actually Municipal Solid Waste. Jefferson County is a rural county with both limited industry and limited commercial activity. By far, the largest contributor to the solid waste stream in Jefferson County is the residential sector. Local officials estimate that the current county waste stream could be classified as typical household waste. This characterization of Jefferson County's solid waste is not expected to change over the next ten (10) years; however, the percentages of components disposed of may change due to recycling and waste reduction efforts



**Figure 1: Waste Stream Analysis**

Preliminary analysis of waste characterization from the DCA sampling study shows the percentage of each type of material in the commercial and residential waste disposed of in an MSW landfill, shown in Figure 1. These results suggest that 63 percent of the residential and commercial waste disposed of in Jefferson County is paper or organic material.

## Waste Disposal Projections

As the below table notes, the total waste disposal needs of the entire county is not expected to rise substantially during the next ten years. The county's population is not expected to increase during the planning period; therefore significant changes in its per capita disposal rates are not anticipated.

**Table 2: Waste Disposal Projections**

Year	Projected Tonnage
2011	15,671
2012	15,617
2013	15,563
2014	15,510
2015	15,457
2016	15,403
2017	15,350
2018	15,296
2019	15,242
2020	15,189

Source: CSRA Regional Commission Projections, 2011

The tonnage reported disposed by Jefferson County and its municipalities between 2008- 2010 averaged 15,790 tons annually, according to the quarterly reports from the Jefferson County Landfill CR138 in Stapleton, Georgia. The year 2010 estimate of 16,698 persons was used for the waste steam per capita calculations. Based upon this estimate, the FY 2010 per capita MSW disposal rate, excluding waste imported into the state, is approximately 5.16 lbs./person/day. The tonnage reported disposed by Jefferson County and its municipalities in 2011 is estimated to be 15,671 tons. Waste collected and disposed of in Jefferson County is generated from residents, local businesses, and commercial entities. Any major impacts to the waste stream during the next ten years will be caused by population growth and/or effectiveness of planned reduction in the waste generation.

### Daily Waste Generation Rate

$$15,671 \text{ tons} / 16,641 = 0.941 \text{ tons /person/year}$$

$$0.941 \text{ tons/person/year} \div 365 \text{ days/year}$$

$$= 0.00258 * 2000 \text{ pounds/ton}$$

$$= 5.16 \text{ lbs./person/day}$$

## Collection

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### Unincorporated Area

Jefferson County provides green box drop-off locations for residential solid waste. There are 25 green box locations throughout the county. This green box system is utilized by all residential customers in the unincorporated areas of the county. The county's own work crews are responsible for servicing the green boxes throughout the county. Currently, the green boxes are emptied approximately three times a week. With the exception of Avera, all of the cities provide curbside pickup of municipal solid waste for their residents. Jefferson County collection is funded by ad valorem taxes or on a per ton cost at the landfill.

### Avera

The city of Avera provides a dumpster site at the city ball field under an agreement with the county. There are approximately ten (10) dumpsters at the site. The county is responsible for servicing the green boxes and empties them twice a week.

### Bartow

The Town of Bartow provides curbside pickup of residential municipal solid waste for its residents. The pickup is done twice weekly. Bartow provides the service with its own work crews. Municipal solid waste is transported to the Jefferson County landfill for disposal. Citizens are billed on their monthly utility bill for the service.

### Louisville

The City of Louisville provides curbside pickup of residential municipal solid waste for its residents. The pickup is done twice weekly. The city provides the service with its own work crews. Municipal solid waste is transported to the Jefferson County landfill for disposal. Collection fees are billed monthly on each customer's utility bill.

### Stapleton

The City of Stapleton provides a curbside collection service once a week to its residential customers. The city provides all of the collection service in the form of a contract with a private collection service. Bids are accepted annually from private collectors for this collection service. The hauler takes the waste collected to the Jefferson County landfill. Citizens are billed on their monthly utility bill and the city pays the contractor as per the executed contract.

### Wadley

The City of Wadley provides a curbside collection service once a week to its residential customers. The city provides all of the collection service in the form of a contract with a private collection service. Bids are accepted annually from private collectors for this collection service. The hauler takes the waste collected to the Jefferson County landfill. Citizens are billed on their monthly utility bill and the city pays the contractor as per the executed contract.

## Wrens

The City of Wrens provides a curbside collection service twice weekly to its residential customers. The city provides all of the collection service in the form of a contract with a private collection service. Bids are accepted every three (3) years from private collectors for this collection service. The hauler takes the waste collected to the Jefferson County landfill. Citizens are billed on their monthly utility bill and the city pays the contractor as per the executed contract.

**Table 3: Inventory of Collection Programs**

Type	Collector	Program Description	Jurisdictions Served	Sectors Served <sup>1</sup>	Number of Households Served	Contractual Arrangements
Green Box Drop-off sites	Jefferson County	Green Box Sites	Unincorporated Areas	R	6,344	Drop off is available to all county residents
Green Box Drop-off Site	Jefferson County	Green Box Site	Avera	R	99	Contracts with County for green box collection
Curbside Collection	Bartow	Twice Weekly curbside collection of garbage	Bartow	R	95	City provides the service
Curbside Collection	Louisville	Twice Weekly curbside collection of garbage	Louisville	R	994	City provides service
Curbside Collection	Private Hauler	Weekly curbside collection of garbage	Stapleton	R	110	Competitively Bid Contract
Curbside Collection	Private Hauler	Weekly curbside collection of garbage	Wadley	R	765	Competitively Bid Contract
Curbside Collection	Private Hauler	Twice Weekly curbside collection of garbage	Wrens	R	903	Competitively Bid Contract

Source: Jefferson County Solid Waste Community Surveys

## Land Limitations

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There are no new rules for siting solid waste handling or disposal facilities therefore no updates are required.

## Waste Reduction

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Aside from providing drop-off locations for newspaper and magazine recycling, the county and its municipalities also offer other waste reduction and recycling opportunities to all their residents, metal recycling and up until February 2011 offered to its resident's wood chips. Regional recycling efforts may prove to be beneficial, and the county will work with the RC to identify feasible regional recycling programs in the future.

## Disposal

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As noted previously, the population of Jefferson County is expected to experience very little growth so it is reasonable to assume that the County's current disposal programs and operations should be adequate for meeting the County's needs during the 10-year planning period.

The county operates a Subtitle D municipal solid waste landfill under permit number 081-011D (MSWL). The landfill is located on County Road 138 west of US Highway 1 just east of the City of Louisville. The county's landfill only accepts municipal solid waste generated within the county. The landfill operates 277 days out of the year. As of April 2011, the landfill reports that Jefferson County disposes of approximately 43,820 cubic yards of waste or approximately 19,500 tons of waste at this facility on an annual basis. The new capacity assurance letter is attached here to demonstrate the 10-Year Disposal Capacity for municipal solid waste collected in Jefferson County.

The estimated useful life of the existing landfill extends well past the planning period for this report, and the county does not anticipate any substantial changes during the planning period that would impact each community's ability to dispose of locally generated municipal solid waste. The county and each of the municipalities have adequate ability to ensure that municipal solid waste can be collected and disposed of for the next ten years.

## Education and Public Involvement

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There are currently no active programs in place in Jefferson County for the purpose of public education or public involvement in the field of solid waste management. Occasionally, several of the cities participate in various project events such as Keep Georgia Beautiful, Adopt-A-Street/Adopt-A-Mile programs, but attendance at such events is miniscule. This plan and the goals that are a result of this plan will be the first concerted efforts towards implementing such programs on a more routine basis. Annually, Jefferson County participates in Keep Georgia Beautiful, whereas E-Waste recycling day is also held in conjunction with this event. Participation is growing and the citizens look forward to these events every year.

Jefferson County and the cities of Avera, Bartow, Louisville, Stapleton, Wadley,  
and Wrens SW STWP 2004-2010 Report of Accomplishments

<b>Element</b>	<b>Accomplished</b>
<b>Waste Reduction Element</b>	
1. Develop and increase education and awareness of recycling programs and opportunities for paper and organic materials.	none
2. Develop waste reduction programs for the next ten years.	exploring
3. Begin to participate in the Earth 911 project to educate the public about recycling programs within the state and surrounding areas.	participates
4. Re-establish the Scrap Tire Cleanup Program to clean up and eliminate scrap tires within the county.	exploring
5. Work with State Recycling Coordinator to identify viable recycling programs for the jurisdiction.	participates
6. Explore and encourage the creation of a multi-county recycling effort.	exploring
7. Expand public education programs for source reduction through posters, media campaigns, weekly newspaper columns and radio announcements.	participates
8. Encourage the reuse of appliances, furniture, and clothing rather than discarding, by donating, reselling or swapping whenever possible	participates
<b>Collection Element</b>	
1. Continue to maintain and purchase solid waste equipment needed to properly operate solid waste collection efforts.	yes
2. Identify viable collection methods and implement efficiency methods when feasible.	yes
3. Evaluate collection efforts periodically to determine whether changes are needed.	yes
4. Research feasibility of replacing existing collection system with newer systems and/or technologies.	yes
5. Monitor existing collection efforts to ensure that they continue to provide for the most efficient and effective collection of municipal solid waste during the planning period.	yes

<b>Disposal Element</b>	
1. Work with State Recycling Coordinator to identify viable recycling programs for the jurisdiction.	yes
2. Negotiate mutual agreements associated with contingency disposal needs with neighboring jurisdictions.	yes
3. Accurately monitor and record actual jurisdictional disposal rates.	participates
<b>Land Limitation Element</b>	
1. Continue to perform monitoring of land uses.	yes
2. Evaluate proposals for siting per the siting requirements when necessary.	yes
3. Enforce jurisdictional ordinances through code enforcement program.	yes
<b>Education and Public Involvement Element</b>	
1. Increase education and awareness of recycling programs and opportunities for paper and organic waste materials.	none
2. Begin to participate in the Earth 911 project to educate the public about recycling programs within the state and surrounding areas.	participates
3. Consider starting a regional Keep Georgia Beautiful Campaign.	exploring
4. Participate in ACCG and GMA's programs designed to give local officials the opportunity to record public service announcements about environmental issues.	exploring

Jefferson County and the Cities of Avera, Bartow, Louisville, Stapleton, Wadley,  
and Wrens SW STWP Update 2011-2016

Activity							Responsibility	Cost	Funding Source
	'11	'12	'13	'14	'15	'16			
<b>Waste Reduction Element</b>									
Develop and increase education and awareness of recycling programs and opportunities for paper and organic materials.	X	X	X				County/County Extension Office	N/A	N/A
Develop waste reduction programs for the next ten years.	X	X	X	X	X	X	County	N/A	N/A
Begin to participate in the Earth 911 project to educate the public about recycling programs within the state and surrounding areas.			X	X	X	X	County/County Extension Office/Board of Education	N/A	N/A
Re-establish the Scrap Tire Cleanup Program to clean up and eliminate scrap tires within the county.		X	X				County	\$75,000	DNR Scrap Tire Grant
Work with State Recycling Coordinator to identify viable recycling programs for the jurisdiction.	X	X	X				County/State Recycling Coordinator	N/A	N/A

Explore and encourage the creation of a multi-county recycling effort.	X	X	X	X			County	N/A	N/A
Expand public education programs for source reduction through posters, media campaigns, weekly newspaper columns and radio announcements.	X	X					County/County Extension Office	N/A	N/A
Encourage the reuse of appliances, furniture, and clothing rather than discarding, by donating, reselling or swapping whenever possible	X	X	X	X	X	X	County	N/A	N/A
<b>Collection Element</b>	<b>'11</b>	<b>'12</b>	<b>'13</b>	<b>'14</b>	<b>'15</b>	<b>16</b>			
Continue to maintain and purchase solid waste equipment needed to properly operate solid waste collection efforts.	X	X	X	X	X	X	County	N/A	N/A
Identify viable collection methods and implement efficiency methods when feasible.	X	X	X	X	X	X	County	N/A	N/A
Evaluate collection efforts periodically to determine whether changes are needed.	X	X	X	X	X	X	County	N/A	N/A

Research feasibility of replacing existing collection system with newer systems and/or technologies.	X	X					County	\$7,500	General Fund
Monitor existing collection efforts to ensure that they continue to provide for the most efficient and effective collection of municipal solid waste during the planning period.	X	X	X	X	X	X	County	N/A	N/A
<b>Disposal Element</b>	<b>'11</b>	<b>'12</b>	<b>'13</b>	<b>'14</b>	<b>'15</b>	<b>'16</b>			
Work with State Recycling Coordinator to identify viable recycling programs for the jurisdiction.	X	X	X				County	N/A	N/A
Negotiate mutual agreements associated with contingency disposal needs with neighboring jurisdictions.	X	X	X				County	N/A	N/A
Accurately monitor and record actual jurisdictional disposal rates.	X	X	X	X	X	X	County	N/A	N/A
<b>Education and Public Involvement Element</b>	<b>'11</b>	<b>'12</b>	<b>'13</b>	<b>'14</b>	<b>'15</b>	<b>'16</b>			
Increase education and awareness of recycling programs	X	X					County/County Extension Office/Board of	N/A	N/A

and opportunities for paper and organic waste materials.							Education		
Begin to participate in the Earth 911 project to educate the public about recycling programs within the state and surrounding areas.	X	X	X				County/County Extension Office	N/A	N/A
Consider starting a regional Keep Georgia Beautiful Campaign.	X	X	X				County	\$2,500	DNR Scrap Tire Grant
Participate in ACCG and GMA's programs designed to give local officials the opportunity to record public service announcements about environmental issues.	X	X	X	X	X	X	County/State Recycling Coordinator	N/A	N/A
<b>Land Limitation Element</b>	<b>'11</b>	<b>'12</b>	<b>'13</b>	<b>'14</b>	<b>'15</b>	<b>'16</b>			
Continue to perform monitoring of land uses.	X	X	X	X	X	X	County	N/A	N/A
Evaluate proposals for siting per the siting requirements when necessary.	X	X	X	X	X	X	County	N/A	N/A
Enforce jurisdictional ordinances through code enforcement program.	X	X	X	X	X	X	County	~\$35,000	General Fund

MorelandAltobelliAssociates, Inc.



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Vice President

Henry E. Collins, Jr.  
Vice President

June 17, 2011

Honorable William Rabun, Chairman  
Jefferson County Board of Commissioners  
217 East Broad Street P.O. Box 658  
Louisville, GA 30434-0658

RE: Landfill Capacity Assurance  
Jefferson County CR138 MSWL  
Permit No. 081-011D(MSWL)

Dear Chairman Rabun:

This letter serves as a disposal capacity assurance for waste generated by Jefferson County. The Georgia EPD permit number for this facility is 081-011D(MSWL). This assurance is based upon projecting the average annual tonnage for the 10-year planning period from 2010 to 2020 at 19,500 tons per year or approximately 43,820 cubic yards of waste.

We feel that the Jefferson County CR138 Municipal Solid Waste Landfill located at:

1691 Mennonite Church Road  
Stapleton, GA 30823

Has more than enough permitted capacity remaining to receive and properly dispose of the solid waste generated by Jefferson County.

Sincerely,  
**MORELAND ALTOBELLI ASSOCIATES, INC.**

Ben Carter  
Project Manager

Rick Eppihimer  
Division Manager

cc Paul Bryan, County Manager  
Shawana Brown, Landfill Operator  
MAA File No. 11800

MorelandAltobelliAssociates, Inc.



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June 17, 2011

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Jefferson County Board of Commissioners  
217 East Broad Street P.O. Box 658  
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cc Paul Bryan, County Manager  
Shawana Brown, Landfill Operator  
MAA File No. 11800

**RESOLUTION NO. 04-11**

**JEFFERSON COUNTY SOLID WASTE MANAGEMENT PLAN**

WHEREAS, the Georgia Comprehensive Solid Waste Management Act of 1990 as amended requires all local governments to prepare a solid waste management plan and adopt the plan, plan updates, and amendments by ordinance or resolution; and

WHEREAS, Chapter 8 of Title 12 of the Official Code of Georgia Annotated, as amended by Act No. 76, Georgia Laws 2011 was passed and signed into law during the 2011 session of the Georgia General Assembly authorizing counties and cities to establish their own procedures and standards for drafting and updating their solid waste management plans; and

WHEREAS, O.C.G.A. 12-8-31.1 no longer requires that counties and cities follow the minimum planning standards or planning guidance established by the Georgia Department of Community Affairs; and

WHEREAS, Jefferson County has prepared a comprehensive Solid Waste Management Plan (SWMP) dated August 9, 2011 that, among other provisions:

- i. Demonstrates solid waste collection capabilities and disposal capacity;
- ii. Identifies the type and size of solid waste handling facilities within the county; and
- iii. Identifies the sites which are not suitable for solid waste handling facilities based upon environmental and land use factors; and

WHEREAS, Jefferson County relies upon landfill disposal for solid waste generated within the planning area that is not reduced or recycled; and

WHEREAS, the Georgia Department of Community Affairs (DCA) is required to prepare an Annual Solid Waste Report (O.C.G.A. 12-8-31 (d) that identifies the remaining permitted landfill disposal capacity in the state; and

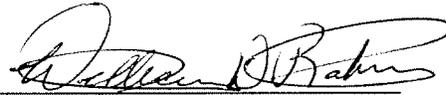
WHEREAS, a public notice to amend and adopt the Jefferson County Solid Waste Management Plan was published in The News and Farmer/Jefferson Reporter.

NOW THEREFORE BE IT RESOLVED that the Jefferson County SWMP is amended to include the following statement:

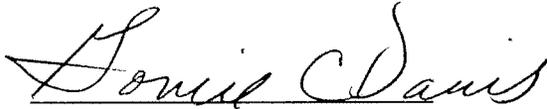
“Jefferson County will continue to demonstrate disposal capacity through the landfills referenced in the SWMP or any of the landfills located outside of Jefferson County with permitted capacity referenced in the DCA’s most recent Annual Solid Waste Report. If the permitted landfill disposal capacity referenced in the most recent DCA Report falls below 12 years, the county will initiate a solid waste management planning process to update the disposal section in the Jefferson County Solid Waste Management Plan.”

BE IT FURTHER RESOLVED that the Jefferson County Board of Commissioners hereby approves and adopts the Jefferson County Comprehensive Solid Waste Management Plan as amended.

IN WITNESS WHEREOF, this resolution has been duly adopted by the governing authority of Jefferson County, Georgia on the 9<sup>th</sup> of August, 2011.

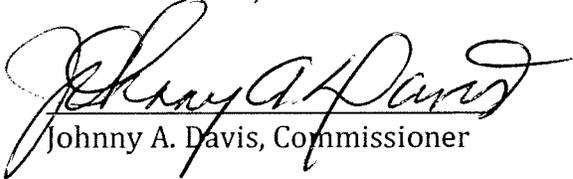


William W. Rabun, Chairman



Gonice C. Davis, Commissioner

\_\_\_\_\_  
H. G. Thomas New, Commissioner



Johnny A. Davis, Commissioner



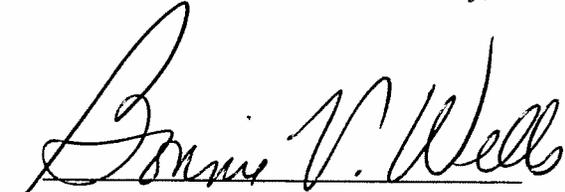
Charles W. Davis, Commissioner

## CERTIFICATION

I hereby certify that the foregoing is a true and correct copy of an original resolution duly adopted by the Board of Commissioners of Jefferson County on the 9th day of August, 2011.

In witness whereof, I hereunto set my hand and affix the seal of the County, this 11th day of August, 2011.



  
County Clerk

he agencies and people who did his job for him. We also thank them for doing his job. We don't need excuses. We need a chief who has experience and not hide behind other agencies. He stated last week the P.D. is "under his command." These aren't robots. The officers shouldn't be "under your command" but under your supervision. Again showing lack of experience. Mayor we don't need a "commander" but experience. Crime is up. Drug dealers in full swing. Thanks for commanding commander.

• I was pleasantly surprised to see that only 14 participants made the SCLC March on Saturday and that there were almost as many law enforcement officers and cars as marchers. The weather was great so perhaps the "mature" would-be participants figured that due process should run its course before arousing the entire area. This was, in my opinion, a really good thing. Once the investigation is completed and disciplinary actions, if warranted, have been carried out we can all, hopefully, feel that justice has been served.

*(The comments posted in this section represent the opinions of the sender and his or her interpretation of situations. It in no way reflects the opinion of this newspaper nor anyone here. While we will not print any interpretation of events we know to be false, neither do we intend to investigate seemingly reasonable claims. Submissions can be emailed to editor@thenewsandfarmer.com, dropped at our Louisville office or at Jay's Hardware in Wrens, or mailed to P.O. Box 487, Louisville, GA 30434. Please mark all submissions "soapbox." We ask that all submissions be kept to less than 100 words and that the writers refrain from personal attacks. The newspaper reserves the right to edit submissions for clarity, brevity or as it otherwise sees fit.)*

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**706-554-0308 or 706-564-1257**

**PUBLIC HEARING**  
 The Jefferson County Board of Commissioners will conduct a Public Hearing of the Joint Solid Waste Management Plan (SWMP) Update which included the Cities of Avera, Bartow, Louisville, Stapleton, Wadley and Wrens on August 9, 2011 at 6:30pm in the Commissioners Meeting Room, 217 East Broad Street, Louisville, Georgia. A copy of the proposed Jefferson County Joint Solid Waste Management Plan (SWMP) Update will be made available at the Commissioner's Office from 8:00am until 5:00pm Monday through Friday for review or purchase.

**PUBLIC NOTICE  
 DESTRUCTION OF RECORDS**  
 On **August 3, 2011**, the Glascock County Board of Education will destroy all Individual records relating to Special Education Services for individuals born **prior to January 1, 1988**. Anyone wishing to recover his/her personal record before these records are destroyed must contact Jessica Miller at (706) 598-2291 or [jmiller@glascock.k12.ga.us](mailto:jmiller@glascock.k12.ga.us).  
 Records will be available for pick up at the Glascock County Board of Education located at 738 Railroad Avenue, Gibson, GA during the following business hours:  
 July 25th - 1:00pm to 4:00pm  
 July 26th - 9:00am to 4:00pm  
 August 1st - 8:00am to 12:00pm  
 Please contact Jessica Miller at (706) 598-2291 or [jmiller@glascock.k12.ga.us](mailto:jmiller@glascock.k12.ga.us) to schedule a time to retrieve your records.  
 Thank you.