

**R. W. BECK**  
**SOLID WASTE MANAGEMENT PLAN**  
**Dougherty County & City of Albany**

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This report has been prepared for the use of the client for the specific purposes identified in the report. The conclusions, observations and recommendations contained herein attributed to R. W. Beck, Inc. (R. W. Beck) constitute the opinions of R. W. Beck. To the extent that statements, information and opinions provided by the client or others have been used in the preparation of this report, R. W. Beck has relied upon the same to be accurate, and for which no assurances are intended and no representations or warranties are made. R. W. Beck makes no certification and gives no assurances except as explicitly set forth in this report.

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# Section 1 INTRODUCTION

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## 1.1 Background

This Solid Waste Management Plan updates the original Dougherty County Solid Waste Management Plan, adopted in 1993, and the Five-Year Short-Term Work Program Update, adopted in 2003. This Plan was written to meet Chapter 110-4-3 of the rules of the Georgia Department of Community Affairs, Minimum Planning Standards and Procedures for Solid Waste Management, as revised in 2004. This solid waste management plan covers fiscal years 2007 through fiscal year 2016. It addresses the five core planning elements specified by the Minimum Planning Standards and Procedures, including:

- Waste Reduction;
- Collection;
- Disposal;
- Land Limitation; and
- Education and Public Involvement.

In addition, the Plan includes a waste disposal stream analysis and an implementation strategy.

R. W. Beck, Inc. facilitated the development of this plan with the assistance of the Dougherty County Solid Waste Department (County) and the City of Albany Public Works Department/Solid Waste Division (City). Keep Albany-Dougherty Beautiful (KADB) also contributed to the development of the plan.

## 1.2 Person Responsible for the Plan

The people responsible for the updated Dougherty County and City of Albany Solid Waste Management Plan are:

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## Section 1

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Any questions regarding the Plan or requests for additional information can be directed to Mr. McCoy.

### 1.3 Planning Area Defined

This Solid Waste Management Plan covers all of Dougherty County including the City of Albany, the County's only incorporated municipality.

Dougherty County covers an area of 330 square miles. The location of Dougherty County in the State of Georgia is shown in Figure 1-1.



Figure 1-1: Dougherty County

#### 1.3.1 Topography/Unique Natural Features

The Flint River is the primary water feature in the County. As part of the Lower Flint River Basin, the river flows south through Albany before emptying into Lake Seminole near the border of Georgia, Alabama, and Florida.

#### 1.3.2 Population

The total population of Dougherty County was 96,127 in 2000 according to the County's Planning Department. The City of Albany's 2000 population was 76,939 per the U.S. Census Bureau, or 80 percent of the County's total.

The County population estimate for 2005, based on the Dougherty County Comprehensive Plan, was 97,201. For purposes of this Solid Waste Management Plan, demographic data provided in the Comprehensive Plan will be used.

Table 1-1 shows the projected Dougherty County population for the 10-year planning period, as reported by the County's Planning Department. The population is expected to increase by 2.7 percent in the next 10 years. The Planning Department does not have population projections for the City of Albany. The City's population projections in Table 1-1 were calculated by subtracting the U.S. Census Bureau's 2000 City population figure of 76,939 from the Planning Department's 2000 County population of 96,127, and maintaining the assumption that 80 percent of the County's population will reside in the City throughout the planning period.

**Table 1-1  
Population Projections for Dougherty County, Georgia**

Planning Area	Year 2000	Year 2005	Year 2010	Year 2015	Projected % Change 2005 - 2015
Dougherty County <sup>1</sup>	96,127	97,201	98,372	99,801	2.7%
City of Albany	76,939 <sup>2</sup>	77,761	78,698	79,841	2.7%

<sup>1</sup> Source: Dougherty County Planning Department.

<sup>2</sup> Source: U.S. Census Bureau, 2000 census.

The total number of households in the County in 2000 was 39,656 and the average household size was 2.58 people. The total number of households in the City of Albany in 2000 was 32,062 and the average household size was 2.54, per the U.S. Census Bureau. The City reported 36,400 households in 2005.

### 1.3.3 Economic Activity

In 2004 the total employed labor force in the County was 41,504.<sup>1</sup> Of that amount, 32,725 persons were employed within the City of Albany. The County has a strong industrial base, along with a good mix of commercial establishments, most of which are located in the City of Albany. Some of the major local industries include Proctor and Gamble, Cooper Tire, Merck, and Miller Brewing.

Table 1-2 shows the breakdown, by employment category, for Dougherty County in 2000, according to the U.S. Census Bureau.

<sup>1</sup> Source: Demographic profile from the Albany-Dougherty County Georgia website: [http://www.albany.ga.us/our\\_community.htm](http://www.albany.ga.us/our_community.htm)

## Section 1

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**Table 1-2**  
**Employment Percentages by Sector in Dougherty County<sup>1</sup>**

<b>Employment Category</b>	<b>2000 Number</b>	<b>Percentage</b>
Agriculture, forestry, fishing & hunting, mining	387	1.0%
Construction	2,473	6.6%
Manufacturing	5,328	14.2%
Wholesale Trade	1,301	3.5%
Retail Trade	4,444	11.9%
Transportation and warehousing, & utilities	1,524	4.1%
Information	931	2.5%
Finance, insurance, real estate	1,794	4.8%
Professional, scientific, management, administrative	2,496	6.7%
Educational, health & social services	8,590	23.0%
Arts, entertainment, recreation, accommodation & food services	2,832	7.6%
Other services	2,248	6.0%
Public administration	3,044	8.1%
Total	37,392	100.0%

<sup>1</sup> Source: U.S. Census Bureau.

### **1.4 Public Involvement During the Planning Process**

Dougherty County adhered to the Minimum Planning Standards requirement for holding two Public Hearings and advertising public notification for the Solid Waste Management Plan. The County held the initial public hearing on November 3, 2005 to obtain public input prior to the planning process. The County then held the final public hearing on February 28, 2006 to obtain public comment on the draft Plan.

## Section 2

# WASTE DISPOSAL STREAM ANALYSIS

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## 2.1 Amount of Waste Disposed

Reports from landfills submitted to the Georgia Department of Natural Resources Environmental Protection Division (EPD) indicate that 123,648 tons of solid waste was disposed in MSW landfills in 2004 from Dougherty County. Roughly 77 percent of this waste was disposed of at the County landfill. EPD records indicate that 28,991 tons was disposed in construction and demolition (C&D) landfills from Dougherty County. All of this C&D waste was disposed at the County landfill. Table 2-1 estimates the amount of this waste disposed by sector, based on a telephone survey of landfills in the state of Georgia conducted by R.W. Beck, Inc.<sup>1</sup> This telephone survey indicated that, of the waste delivered to MSW landfills, 66.6 percent is reported as MSW (generated by the commercial or residential sector), 12.3 percent is C&D debris, 14.0 percent is industrial, and 7.1 percent is sludge or biosolids.

**Table 2-1**  
**Reported Waste Disposed by Sector**  
**Dougherty County**  
**2004**

Sector	Tons to MSW Landfill	Tons to C&D Landfill	Total Tons
MSW	82,349		82,349
C&D	15,209	28,991	44,200
Industrial	17,311		17,311
Sludge and Biosolids	8,779		8,779
<b>Total</b>	<b>123,648</b>	<b>28,991</b>	<b>152,639</b>

2004 EPD Municipal Solid Waste Landfill Reported Tonnage Data for Dougherty County  
Georgia Waste Characterization Study, conducted for the DCA by R.W. Beck, Inc. 2004

Figure 2-1 shows the amount disposed in MSW and C&D landfills from Dougherty County and the tons disposed in the Dougherty County landfill for each year from 2000 through 2004. As Figure 2-1 indicates, the amount of waste being disposed out-of-County has increased in recent years.

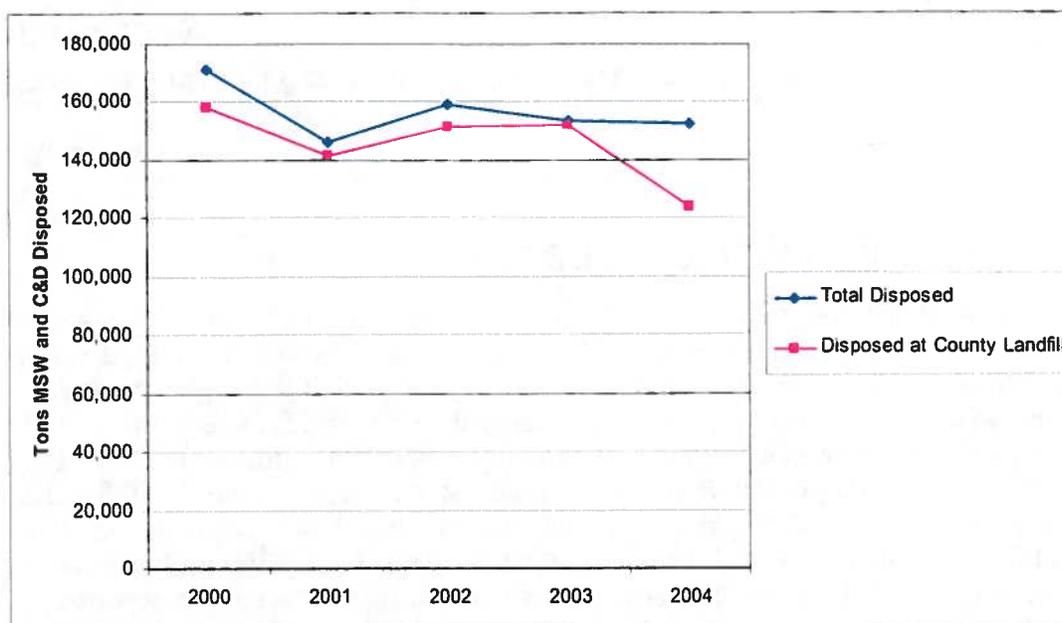
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<sup>1</sup> R.W. Beck, Inc., Non-MSW Survey Results, conducted for the DCA, June 2002.

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## Section 2

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Source: EPD Municipal Solid Waste Landfill Reported Tonnage Data for Dougherty County

**Figure 2-1: Disposed Waste Generated and Portion Disposed In Dougherty County 2000 through 2004**

### 2.1.1 Unique Conditions and/or Seasonal Variations

The County does not have any unique conditions that would impact the waste stream. It does not experience any significant seasonal changes in population. The seasons do bring a variation in yard trimmings, with leaves in October and November and grass clippings and other yard waste in the spring and summer months. Construction and demolition activity varies considerably from year-to-year, depending on projects such as new building projects, flood and storm recovery, interest rates, etc.

### 2.1.2 Waste-Generating Disasters

Without knowing the type and degree of the unanticipated disasters, Dougherty County can not project the additional amount of waste that would require management for such an incident. However, a lesson can be taken from 1994 when flooding in the City of Albany and Dougherty County contributed 4,600 tons of waste to the disposal stream. Based on experience elsewhere, it is clear that a major disaster could result in many times more waste to be disposed than in an average year. The sections on collection and disposal outline the approach that the County would take to deal with waste resulting from disasters.

## 2.2 Disposal Rate

Table 2-2 shows that based on the reported tonnage of 123,648 tons disposed from Dougherty County in MSW landfills, the average resident of the County generates 6.99 pounds per day of waste disposed in MSW landfills. The average amount of waste disposed in a C&D landfill was 1.64 pounds per person per day in 2004.

**Table 2-2**  
**Disposal Rates in Dougherty County**  
**2004**

Disposal Facility Type	Tons Disposed	Population <sup>1</sup>	Pounds Per Person Per Day
MSW	123,648	96,985	6.99
C&D	28,991	96,985	1.64
Total	152,639	96,985	8.63

Source: 2004 EPD Municipal Solid Waste Landfill Reported Tonnage Data for Dougherty County  
<sup>1</sup>Based on Interpolation of Population Projections from Dougherty County Planning Department

### 2.2.1 Reduction in Disposal Rate

The 1993 Dougherty County Solid Waste Management Plan indicates that in 1992, the population was 99,664 and 109,142 tons were disposed in the County landfill. This results in a disposal rate of 6.00 pounds per person per day. In 2004, the disposal rate in all MSW landfills was 6.99 pounds per person per day. This is an increase of 16.5 percent (see Table 2-3). In 1992, however, only waste disposed at the Dougherty County landfill was counted since landfills were not yet reporting the amount and source of their tonnage to EPD. The Dougherty County waste that was disposed elsewhere was not included in 1992. If only the amount of waste disposed in the Dougherty County landfill in 2004 is considered, as in 1992, then the disposal rate is 5.2 pounds per person per day, a 13.3 percent decline from 1992. In conclusion, because of the shortcomings of data available in 1992, it is difficult to determine the change in the disposal rate in MSW landfills between 1992 and 2004.

## Section 2

**Table 2-3  
MSW Landfill Disposal Rate  
1992 and 2004**

	Disposed in Dougherty County Landfill 1992	Disposed in Dougherty County Landfill 2004	Disposed in All MSW Landfills 2004
Total Tons	109,142	94,585	123,648
Population	99,664	99,664	96,986
Tons Per Capita Per Year	1.10	.95	1.27
Lbs. Per Capita Per Day	6.00	5.20	6.99

Data Source: 1993 County Plan, Weston, Inc., and EPD Data for 2004

## 2.3 Waste Characterization

The 2005 Statewide Waste Characterization Study contains a model that calculates the waste composition for a County based on demographics, recycling programs, and other factors specific to the community. Table 2-4 shows the waste composition for Dougherty County and tons per year of each material estimated to be disposed. This is based on the MSW component (residential and commercial waste) entering MSW landfills only. Regional results suggest that nearly 25 percent of the residential and commercial waste disposed of in Dougherty County is recyclable paper, and an additional 29 percent is organic material. Newspaper, corrugated containers, and food waste alone comprise an estimated 26 percent of the MSW disposed from Dougherty County.

**Table 2-4  
Waste Composition Characterization of  
MSW Disposed in the Southwestern Region**

Material	Average Portion of Waste Stream	Tons per Year Disposed
Newspaper	6.58%	5,418.56
Corrugated Cardboard	7.91%	6,513.81
Office Paper	3.41%	2,808.10
Magazine/Glossy	1.82%	1,498.75
Paperboard	2.43%	2,001.08
Mixed (Other Recyclable)	2.69%	2,215.19
Other (Non-recyclable)	12.55%	10,334.80
<b>Total Paper</b>	<b>37.39%</b>	<b>30,790.29</b>
#1 PET Bottles	1.52%	1,251.70
#2 HDPE Bottles	0.89%	732.91
#3-#7 Bottles	0.06%	49.41

## WASTE DISPOSAL STREAM ANALYSIS

Material	Average Portion of Waste Stream	Tons per Year Disposed
Expanded Polystyrene	1.54%	1,268.17
Film Plastic	7.02%	5,780.90
Other Rigid Plastic	5.86%	4,825.65
<b>Total Plastic</b>	<b>16.88%</b>	<b>13,900.51</b>
Clear	1.61%	1,325.82
Green	0.31%	255.28
Amber	1.26%	1,037.60
Other	0.41%	337.63
<b>Total Glass</b>	<b>3.59%</b>	<b>2,956.33</b>
Steel Cans	0.98%	807.02
Other Ferrous	3.44%	2,832.81
Other Non-Ferrous	0.82%	675.26
<b>Total Metal</b>	<b>5.25%</b>	<b>4,323.32</b>
Yard Waste	3.30%	2,717.52
Wood (non-C&D)	2.51%	2,066.96
Food Waste	11.61%	9,560.72
Textiles	5.46%	4,496.26
Diapers	3.35%	2,758.69
Fines	2.12%	1,745.80
Other Organics	0.87%	716.44
<b>Total Organic</b>	<b>29.22%</b>	<b>24,062.38</b>
Drywall	0.20%	164.70
Wood	3.27%	2,692.81
Inerts	0.62%	510.56
Carpet	1.99%	1,638.75
Other C&D	0.40%	329.40
<b>Total C&amp;D</b>	<b>6.48%</b>	<b>5,336.22</b>
Computers	0.15%	123.52
Other Electronics	0.41%	337.63
Tires	0.00%	0.00
HHW	0.14%	115.29
Other Inorganics	0.50%	411.75
<b>Total Inorganics</b>	<b>1.20%</b>	<b>988.19</b>
<b>Total<sup>1</sup></b>	<b>100.00%</b>	<b>82,349.00</b>

Georgia Waste Characterization Study, conducted for the DCA by R.W. Beck, Inc, 2005

<sup>1</sup> Total may not equal actual tons disposed exactly, due to rounding.

## 2.4 Projection of Waste to Be Disposed

As described in Section 2.2, it is estimated that 6.99 pounds per capita per day was disposed in MSW landfills by Dougherty County citizens in 2004, and 1.64 pounds per person per day was disposed in C&D landfills. If the per-capita disposal rate remains the same over the next 10 years, it is estimated that a total of 1.26 million tons will be disposed in MSW landfills and 295,614 tons in C&D landfills between 2007 and 2016. In Section 3, the County sets a waste reduction goal of reducing by 3 percent per capita the amount disposed in an MSW landfill over the ten year planning period. If this goal is achieved, then a total of 1.24 million tons will be disposed over the 10-year planning period. The annual tonnage projected to be disposed in each year is shown in Table 2-5.

**Table 2-5**  
**Disposal Projections in MSW and C&D Landfills**  
**Dougherty County**  
**2007 - 2016**

<b>Year</b>	<b>MSW at Current Disposal Rates</b>	<b>MSW with 3% Reduction</b>	<b>C&amp;D</b>
2007	124,444	124,444	29,215
2008	124,742	124,401	29,285
2009	125,041	124,281	29,355
2010	125,339	124,159	29,425
2011	125,703	124,099	29,510
2012	126,067	124,038	29,596
2013	126,431	123,974	29,681
2014	126,796	123,907	29,767
2015	127,160	123,839	29,852
2016	127,484	123,728	29,928
<b>Total</b>	<b>1,259,207</b>	<b>1,240,870</b>	<b>295,614</b>

## Section 3

# WASTE REDUCTION ELEMENT

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## 3.1 Inventory and Assessment of Waste Reduction Programs

### 3.1.1 Source Reduction Programs

Source reduction is primarily encouraged through public education programs, primarily operated by the Keep Albany-Dougherty Beautiful (KADB). Dougherty County's Solid Waste enterprise fund provided \$181,714 in FY 2006 to KADB. KADB promotes source reduction through a number of media campaigns, workshops, events, and school programs, and also receives underwriting for projects from corporate partners. Solid waste education programs are described in more detail in Section 7. Through KADB programs and independently, local businesses and industries have implemented programs to reduce the amount of waste they generate.

KADB also promotes source reduction of household hazardous waste (HHW) by educating consumers about the proper way to manage paints. There is, however, no HHW collection program in the County.

The County reduces yard trimmings destined for disposal by promoting home composting.

### 3.1.2 Recycling Programs and Facilities

The City of Albany and KADB jointly offer citizens three staffed recycling drop-off sites. The City provides staff and locations, while KADB provides education and outreach. These sites are located at:

- West Albany – 2521 Meredyth Drive (at fire station #6);
- Downtown Albany – Front Street (Behind Civic Center); and
- East Albany – 210 Thornton Drive (Thornton Community Center).

## Section 3

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These sites provide residents with the opportunity to recycle the following materials:

- Newspaper;
- Cardboard;
- Magazines;
- Aluminum cans;
- Plastic bottles (#1 and #2);
- Glass (brown, green, and clear); and
- Nickel-cadmium (Ni-Cd) batteries.

City employees staff these drop-off sites. The City supplements with community service workers when possible. Also, City employees collect the materials and deliver them to Southeastern Aluminum Recycling, Inc. in Albany, at least twice per week. KADB also collects newspaper and, in cooperation with Habitat for Humanity, collects aluminum for recycling at schools.

In addition to the three City/KADB sites, there is a drop-off site for plastics, paper, cardboard, and aluminum cans at the Dougherty County landfill that can be used by businesses and residents. County employees deliver the materials collected at this site to Southeastern Aluminum Recycling, Inc.

The County also collects recyclable materials (cardboard, mixed paper, aluminum, glass, and plastic) from City and County offices. The following offices participate in the program:

### City Offices

- Mayor's Office
- Municipal Court
- Dept. of Human Resources
- Attorney's Office
- Accounting Dept.
- Budget Analysis
- Central Services
- City Manager's Office
- City Clerk's Office
- Civic Center
- Code Enforcement Office
- Communications Office
- Community and Economic Dev. Office
- Dept. of Information and Technology
- Engineering Department
- Finance Department
- Fire Department Human Resources Office
- James H. Gray Sr. Civic Center
- Information and Technology
- Inspection Office
- Parks and Recreation
- Planning and Development Services
- Police Dept.
- Printing Division
- Procurement Office
- Public Works
- Solid Waste Division
- Traffic and Engineering Office
- Transit System
- Workers Compensation

## WASTE REDUCTION ELEMENT

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### County Offices

- Indigent Defense Office
- Small and Disadvantaged Business Office
- Administrative Offices
- Automotive Shop
- Clerk of Court
- County Commissioners
- Coroner's Office
- Department of Human Resources
- District Attorney's Office
- Elections Office
- Environmental Health Dept.
- Facilities Management
- Juvenile Court
- Law Library
- Magistrate Court
- Police Dept.
- Planning/Community Development Office
- Public Works
- Sheriff's Office and Jail
- State Court
- Superior Court
- Tag Office
- Tax Office
- Voter Registration

There is no curbside recycling in the City of Albany or in unincorporated Dougherty County.

The Marine Corps Logistics Base (MCLB) located in Albany has two drop-off recycling sites for residents and employees. Recyclable materials are also collected from residential buildings and office buildings as well as the vehicle maintenance building on a weekly basis. Recyclable materials collected include:

- PET (#1) and HDPE (#2) plastic bottles and jugs (excluding detergent bottles and white milk jugs);
- Aluminum cans;
- White bond paper;
- Magazines;
- Newspaper;
- Cardboard; and
- Glass containers (brown, clear and green).

Aluminum cans and glass are crushed on base, and cardboard is baled. The materials are delivered to Southeastern Aluminum Recycling, Inc. in Albany. Table 3-1 shows the tons of recyclable materials collected in the County through the various programs in FY 2004 and FY 2005.

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**Table 3-1  
Tons of Recyclable Materials Collected  
FY 2004 and FY 2005**

Material Type	FY 2004			FY 2005		
	KADB/City Drop-Offs and Other KADB Programs	Other City and County Programs	Marine Corps Logistics Base	KADB/City Drop-Offs and Other KADB Programs	Other City and County Programs	Marine Corps Logistics Base
Plastic Bottles (#1 and #2 combined)	3.8	NA	0.7	12.0	NA	1.9
Magazines	38.0	NA	NA	22.0	NA	NA
Newspaper	295.0	NA	32.6	340.0	NA	40.2
Glass	NA	NA	0.4	71.0	0.01 <sup>1</sup>	0.8
Mixed Paper	NA	20.0 <sup>1</sup>	26.0	NA	15.52 <sup>1</sup>	87.7
Cardboard	25.6	19.4 <sup>1</sup>	178.3	28.0	14.57 <sup>1</sup>	250.0
Aluminum <sup>2</sup>	5.8	14.6 <sup>1</sup>	0.3	5.6	0.04 <sup>1</sup>	0.9
Electronics	NA	NA	NA	42.0	NA	NA
White Goods -County	NA	118.0	NA	NA	106.0	NA
White Goods - City	NA	809.7	NA	NA	495.0	NA
Telephone Books	14.0	NA	NA	NA <sup>2</sup>	NA	NA
<b>Total Tons Recycled by Program Category</b>	<b>382.2</b>	<b>981.7</b>	<b>238.3</b>	<b>520.6</b>	<b>631.1</b>	<b>381.55</b>
<b>Total Tons Recycled Countywide</b>	<b>1,602.2</b>			<b>1,533.2</b>		

<sup>1</sup> Includes recyclable materials from drop-off at Dougherty County Landfill and from County and City offices.

<sup>2</sup> Tonnage figure not available for FY 2005, as trailer was only 1/3 full, therefore was shipped with other materials.

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In addition to the materials recovered that are indicated in Table 3-1, KADB collected 1,615 Christmas trees in FY 2005, which were ground into mulch for erosion control at the YMCA. In FY 2004 KADB also collected 3,758 pounds of textiles, which were donated to Goodwill Industries. KADB has not conducted this collection event again, as Goodwill's headquarters moved to Columbus, GA.

KADB also has a "Recycling in the Workplace" campaign, which resulted in 172 business and industry leaders signing a KADB form pledging that their business would recycle for the next 12 months. Generally these workplaces are served by private haulers, thus the tonnages they recycle is unknown.

Table 3-2 summarizes the recycling programs in Dougherty County.

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**Table 3-2  
Recycling Programs in Dougherty County**

Type of Program	Population Served	Owned and Operated by	Materials Accepted
West Albany Drop-Off Site (2521 Meredith Drive -- at fire station #6)	Open to entire County Hours: M-Fri 8:30-11:30 AM, 12:30 -- 5:30 PM, and Sat 8:00 AM -- 6:00 PM.	Owned and Operated by City of Albany, with education and outreach provided by KADB	Newspaper, cardboard, magazines, aluminum cans, plastic bottles (#1 and #2), glass (brown, green, and clear), and Ni-Cd batteries
Downtown Albany Drop-Off Site -- Front Street (Behind Civic Center)	Open to entire County Hours: Tues, Thursday 8:30-11:30 AM, 12:30 -- 5:30 PM, and Sat 8:00 AM -- 6:00 PM.	Owned and Operated by City of Albany, with education and outreach provided by KADB	Newspaper, cardboard, magazines, aluminum cans, plastic bottles (#1 and #2), glass (brown, green, and clear), and Ni-Cd batteries
East Albany Drop-Off Site -- 210 Thornton Drive (Thornton Community Center)	Open to entire County Hours: Wed 8:30 AM -- 11:30 AM and 12:30 PM -- 5:30 PM, Sat 8:00 AM -- 6:00 PM.	Owned and Operated by City of Albany, with education and outreach provided by KADB	Newspaper, cardboard, magazines, aluminum cans, plastic bottles (#1 and #2), glass (brown, green, and clear), and Ni-Cd batteries
County Landfill Drop-Off Site School Newspaper Recycling Program	Open to entire County Students and families/neighbors of participating elementary schools throughout County	County Operated by KADB and Southeast Paper Co.	Paper, cardboard, aluminum, plastic. Newspaper
School Aluminum Can Recycling Program	Students, faculty, and family/neighbors of participating elementary schools	KADB and Dougherty County Schools (benefits Habitat for Humanity)	Aluminum cans
School Telephone Book Recycling Program	Students, faculty, and family/neighbors of participating elementary schools	KADB and Dougherty County Schools	Telephone books

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Type of Program	Population Served	Owned and Operated by	Materials Accepted
White Goods Recycling	City – collection, entire County can deliver to landfill	City, County, and private recycler	White goods
Electronic Waste	Entire County (residents and businesses)	KADB	Electronic devices
Marine Corps Logistics Base	On-base employees and residents	U.S. Marine Corps	Plastic bottles and jugs #1 and #2 (excluding detergent bottles and white milk jugs); aluminum cans, white bond paper, newspaper, magazines, glass containers, and cardboard.

Source: KADB, County, City, and Marine Corps Logistics Base telephone interviews and printed materials from KADB

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Table 3-3 lists the markets available in Dougherty County for recovered materials according to the Georgia Recycling Markets Directory. However, many recyclable materials generated in the County are ultimately sent to markets located outside of the County. Markets for most materials are plentiful in Georgia although since they are not usually located in the southwestern part of the State, the economics of accessing these markets varies by material.

Most recyclable materials generated in the County are delivered to Southeastern Aluminum Recycling in Albany. Southeastern Aluminum also has a buyback center where citizens can deliver recyclable materials and receive some revenue. In addition, they operate a commercial cardboard recycling program. Southeastern Aluminum Recycling has a revenue-sharing arrangement with KADB for the materials delivered through KADB-affiliated programs. End markets for most products delivered to Southeastern Aluminum Recycling are in Atlanta, Augusta, and Jacksonville, Florida.

Glass collected at the drop-off sites is shipped to Strategic Materials, Inc. in Atlanta where it is processed and marketed to end-users.

**Table 3-3**  
**Businesses in Dougherty County that Accept Recyclable Materials**

Company Name	Company Location	Materials
Albany Pallet Exchange	1511 Rodgers St. Albany, Georgia 31726 (800) 763-6487 <a href="http://www.albanypallet.com">www.albanypallet.com</a>	Wood pallets
Albany Recycling Services, Inc.	1301 E. Gordon Ave. Albany, Georgia 31702 (229) 432-6255	Ferrous metals, steel cans, metal appliances, autos, non-ferrous metals, aluminum cans
Southeastern Aluminum Recycling, Inc.	122 Broadway St. Albany, Georgia 31705 (229) 888-1713	Non-ferrous metals, aluminum cans, paper, newspaper, other paper, PET plastics, HDPE, office paper, cardboard
Thompson Tire Service, Inc.	200 East Oglethorpe Blvd. Albany, Georgia 31705 (229) 435-7753	Scrap tires, rubber

Source: 2005 Georgia Recycling Markets Directory, DCA Web site.

### 3.1.3 Yard Trimmings Programs and Facilities

Currently there is no recycling/composting of yard trimmings sponsored by the City or the County. All residential yard trimmings are collected separately from MSW in both the City and the County. Yard trimmings collected from City residents are brought to the City's Maple Street inert site where the material is disposed. Yard trimmings collected from residents in the unincorporated areas of the County are brought to the County Landfill where the material is disposed in unlined space separate from MSW. Landscapers, commercial businesses, and residents may also deliver yard trimmings to

the County Landfill. The City recently purchased a tub grinder which will be used to process all yard trimmings and Christmas trees. The mulch will be used locally by municipal government and residents. The City is also in discussions with local industries to accept the mulch generated by the City.

### **3.1.4 Special Materials Recycling**

#### **3.1.4.1 Electronics**

KADB offered its first annual electronics recycling collection event for all County residents in September 2005, at the parking lot behind the Civic Center in Albany. Types of items accepted included computers, peripherals, VCR's, televisions, stereos, etc. Items NOT accepted included vacuum cleaners, white goods, gas powered equipment, and non-electronic powered equipment. This event resulted in the collection of 84,730 pounds (42.37 tons) of materials. These materials were recycled through Atlanta Recycling Solutions of Atlanta, Georgia.

In addition, Atlanta Recycling Solutions offers on-call collection of electronics throughout the year to businesses and industry throughout Dougherty County. This service is free of charge. The amount collected through the ongoing program is reported to KADB.

#### **3.1.4.2 White Goods**

The City delivers the white goods they collect to a recycler, Albany Recycling Services, Inc., on a weekly basis. In FY 2004 the City recycled nearly 810 tons of white goods, and in FY 2005 they recycled 495 tons. White goods that are self-hauled to the County Landfill are also recycled through Albany Recycling Services, Inc. In FY 2004 116 tons of white goods collected at the landfill were recycled and in FY 2005, 106 tons of white good were recycled. Both the County and the City have revenue sharing arrangement with this recycler.

#### **3.1.4.3 Paint**

Volunteers deliver brochures and paint stir sticks to local paint distributors which educates residents about the proper way to dispose of paint. There is no household hazardous waste (HHW) management program in the County, however.

#### **3.1.4.4 Rechargeable Batteries**

Ni-Cd rechargeable batteries are accepted at each of the drop-off sites. These batteries are recycled through the Rechargeable Battery Recycling Corporation (RBRC).

#### **3.1.4.5 Tires, Automotive Batteries, Waste Oil, and Anti-freeze**

Used tires, automobile batteries, waste oil, and anti-freeze are recycled through local automobile service shops throughout the County. The Marine Corps Logistics Base also recycles some used motor oil, some is managed through a hazardous waste

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management company, and they also recycle antifreeze and tires through private contractors.

### 3.1.4.6 Mercury Thermometers

KADB sponsored a mercury thermometer exchange program in February 2004. Residents were able to exchange their mercury thermometers for safer types, and become educated about the hazards of mercury. At that time, 133 thermometers were exchanged.

### 3.1.4.7 Used Ink Jet Printer Cartridges

The Dougherty County school system's gifted program (LIFE Lab) participates in an ink jet cartridge recycling program, in order to raise funds for field trips. Along with the schools' used ink jet cartridges, students and their families deliver ink jets to the participating schools for this project. KADB has provided some County and City government offices with collection bins so they can also contribute used ink jet cartridges to this program.

Table 3-4 provides an inventory of special materials collection programs that service the County.

### 3.1.4.8 Pallets

Dougherty County collects pallets at the landfill and processes them using a tub grinder. The wood chips are used for County solid waste operations and given to citizens. The County has, in the past, sent wood chips to a local industry for use in their boiler. However, it has been a challenge to meet the specifications for boiler fuel with wood chips generated from pallets.

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**Table 3-4  
Management of Special Materials**

Material	Targeted Sector(s)	Management Strategy	Disposition of Material(s)
Electronics	Residential	Annual Collection Events sponsored by KADB	Packaged, transported, and dismantled by private recycler (Atlanta Recycling Solutions) and parts/metals sold.
White Goods	Residential	Collected by City, Trans Waste, and private haulers or residents deliver to County landfill.	Freon removed. Recycled
Laser Ink Jet Cartridges	Students, faculty, municipal offices	LifeLab Program in Dougherty County School	Mailed and sent to recycler for fundraiser for field trips
Mercury Thermometers	Residential	One-time collection event by KADB.	Managed by Onyx
Rechargeable/Ni-Cd Batteries	Residential	Drop-off	Rechargeable Battery Recycling Corporation (RBRC) program
Automobile Batteries	Residential	Local battery retailers accept used batteries when a new one is purchased.	Recycled
Tires	Residential	City delivers tires directly to private recycler. County collects at landfill, picked up by contractor. And Auto shops	Recycled
Motor Oil	Residential	Auto shops	Recycled
Anti-freeze	Residential	Auto shops	Recycled

Source: KADB, Marine Corps Logistics Base, City and County telephone interviews and KADB printed materials.

### 3.1.5 Contingency Strategy

In the event of a natural disaster or emergency situation that resulted in the drop-off centers becoming unavailable, the facilities would be relocated (temporarily or permanently, depending on the situation) or collection of recyclables would be halted until the disrupted facilities could come back on line. However, it would be more difficult to replace processing capacity since there are few options for alternative processing in close proximity. Because of the County's geographical location, there are few public and private recycling facilities within a 50-mile radius. Table 3-5 shows recycling facilities in and around Dougherty County that accept typical recyclable materials, and that could potentially serve as alternative recycling facilities as a contingency. The Georgia Department of Community Affairs (DCA) web site

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search resulted in no facilities located in the counties immediately surrounding Dougherty County. In addition, as mentioned above, the Marine Corps Logistics Base has some processing and storage capacity. If the disaster did not impact the base, the County could seek assistance in processing from this facility.

**Table 3-5  
Alternative Recyclers Around Dougherty County**

Recycler	Commodities Managed	County	Approximate Miles
Marine Corps Logistics Base 229-639-5637 Contact: Mr. John Topper	Plastics, aluminum cans, newspaper, old corrugated containers, glass, white bond paper, magazines	Dougherty	6
Early-Miller Service Center 218 Damascus St. Blakely, Georgia 39823 229 723-4324	Aluminum cans, paper, newspaper, old corrugated containers, magazines	Early	52
Blough Tech, Inc. 119 S Broad Street Cairo, Georgia 31728 229-377-8825 <a href="http://www.bloughtech.com">www.bloughtech.com</a>	HDPE, LDPE, PP	Grady	57
Tifton-Tift County Recycling Organization 7750 Magnolia Industrial Blvd. Tifton, Georgia 31793 229-382-1475	Metals, steel cans, aluminum cans, paper, newspaper, old corrugated containers, mixed paper, magazines, office paper, other paper, glass, PET & HDPE plastics, phonebooks	Tift	43

Source: DCA web site; Map quest.

The County may also choose to contact individual end markets for each commodity. The County can negotiate with these private companies to provide a collection and marketing option for recyclable materials on an "as needed" basis.

## 3.2 Needs and Goals

**Goal:** *To reduce the amount of waste disposed, on a per capita basis, by an additional 3 percent between FY 2007 and FY 2016.*

**Goal:** *To divert yard trimmings from inert disposal.*

1. Increase the number of drop-off locations using an approach that minimizes costs.
2. Expand materials collected in cases where the cost of collection and processing is lower than the revenue gained.

## WASTE REDUCTION ELEMENT

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3. Develop a yard waste mulching program to beneficially reuse processed yard waste.
4. Continue to support KADB's efforts toward developing waste reduction and recycling programs and outreach materials.

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## Section 4 COLLECTION ELEMENT

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### 4.1 Inventory and Assessment of Collection Programs

In its original Solid Waste Management Plan of 1993, the City of Albany and Dougherty County stated that they would implement a phased approach to County-wide collection of MSW. To do this, the City of Albany and Dougherty County have divided solid waste management responsibilities to avoid duplication of effort, provide assurance of cost-effective and efficient service, and unify the collection service County-wide. The City of Albany has responsibility for collection throughout the County while Dougherty County is responsible for disposal. These responsibilities are established in the Intergovernmental Solid Waste Services and Facilities Contract included as Appendix A. This contract was authorized by County Resolution 04-031 (Appendix B) and City Ordinance 04-122 (Appendix C).

#### 4.1.1 Collection within the City of Albany

Within the City of Albany, all residents are required to use the solid waste collection service provided by the City of Albany, either through its own forces or through a contractor (Section 14-52(2) of the Albany City Code included as Appendix D). The City's Solid Waste Department collection crews currently collect from 13,452 households in the City while its contractor, Trans Waste, serves the remaining 11,472 households. All residents receive weekly collection of solid waste and white goods from the curb or alley, bimonthly collection of yard trimmings, bimonthly collection of brown goods (bulky waste), collection of waste tires is provided on an on-call basis. Four passenger tires per household, per calendar year are allowed to be set out for collection at no charge.

The Agreement between the City and Trans Waste (included as Appendix E) was executed in January 2004 with a beginning date of March 1, 2004. The Agreement is for one year with the option to renew annually for four additional years. The City renewed the Agreement in 2005 for one year.

The City bills residents \$22.10 per month for solid waste collection service via the utility bill and pays Trans Waste \$16.87 per residential unit per month for the households it serves.

All MSW collected by the City or by its contractor is disposed at the Dougherty County Landfill; all yard debris is disposed at the Maple Street Inert Facility; all white



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goods are delivered to a recycler as directed by the City's Solid Waste Superintendent; and all waste tires are disposed at a licensed tire recycling or disposal facility.

Businesses in the City are required to use the collection services provided by the City of Albany or a service provided by an approved state-certified hauler operating under permit from the City Manager. Currently, the City serves 1,713 commercial accounts. Per the City's amended Article III, Section 14-52 (2) of the City's Comprehensive Solid Waste, Wastewater and Sewer Pre-Treatment Ordinance, "All commercial units are required to utilize the solid waste collection service provided by the City of Albany or a service provided by an approved state-certified hauler operating under permit from the city manager." In the past, the City of Albany has not had the resources to enforce the City code relevant to state-registered haulers. However, in 2005, the City hired two solid waste code enforcement officers to ensure compliance with the City's solid waste ordinance.

All private haulers collecting MSW within the City are charged a franchise fee of 5 percent of gross revenue, per Section 14-32 of the City's Garbage, Trash, and Rubbish Ordinance (included as Appendix F).

The collection of recyclables within the City is described in Section 3.

### 4.1.2 Collection in the Unincorporated County

As authorized by the Intergovernmental Solid Waste Services and Facilities Contract, the City of Albany has the power and authority to extend collection services into Dougherty County as authorized by contract with the County. Currently private haulers collect municipal solid waste (MSW) on a subscription basis from residential accounts and commercial accounts in the unincorporated areas of the County. However, at the time this plan was drafted, the City was considering proposals for a contractor to collect solid waste from residents in the unincorporated portion of the County.

Section 2-14-7 of Dougherty County's Solid Waste Ordinance (included as Appendix G), requires haulers to obtain a business license from the County to collect, transport or dispose of solid waste. No other license or permit is required. Table 4-1 shows the haulers currently permitted to operate in Dougherty County.

In addition, residents have the option of delivering solid waste to the convenience center located at the landfill. There is no disposal fee for less than 250 pounds for residents. For more than 250 pounds, the residents are billed \$27 per ton. Businesses that deliver directly to the landfill pay \$27 per ton.

Collection of recyclables in the County is described in Section 3.

**Table 4-1  
Solid Waste Haulers Operating in Dougherty County<sup>1</sup>**

Hauler Name	Hauler Address	Jurisdiction Served
City of Albany Solid Waste Division	1900 N. Monroe Street Albany, GA 31702	City - residential and commercial accounts
Trans Waste Services, Inc.	1723 Washington Street Albany, GA 31701	City - residential and commercial accounts County - residential and commercial accounts in the unincorporated areas
Onyx Waste Services LLC	5727 Newton Road Albany, GA 31701	City - commercial accounts County - residential and commercial accounts in the unincorporated areas
Allied Waste Services	1515 Pecan Lane Albany, GA 31705	City - commercial accounts County - residential and commercial accounts in the unincorporated areas

<sup>1</sup> Source: City of Albany, Solid Waste Division.

### 4.1.3 Transfer Stations

EPD's database indicates that four transfer stations are permitted to operate in Dougherty County although only one is currently operating. This facility is owned and operated by Quality Compliance, Inc. located at 1532 South Mock Road in Albany (permit number PBR-047-32TS). Solid waste delivered to this facility is transferred to the Allied Services, LLC-SR90/SR 137 Charing Landfill in Taylor County. Because all municipal solid waste generated in the County is to be disposed at the Dougherty County Landfill according to County Resolution 04-031 (Appendix B), this transfer station should only be accepting solid waste generated from outside of Dougherty County. Records from 2004 indicate that nearly 22,000 tons of MSW were disposed at the Allied Charing Road landfill in Taylor County from Dougherty County. It is likely that this waste came through the Quality Compliance, Inc. landfill. At the time this Plan was prepared, there was no way to document whether Dougherty County waste continued to flow through the transfer station.

Table 4-2 shows the collection programs and transfer facilities (open to the public) operating in the County.

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**Table 4-2  
Inventory of Collection Programs<sup>1</sup>**

Type	Collector/ Operator	Program Description	Jurisdictions Served	Sectors Served	No. of Households/ Businesses Served	Contractual Arrangements
Curbside MSW Collection	City of Albany	MSW - 1x/week Yard Debris - 2x/mo Brown Goods - 2x/mo White Goods - On call Waste Tires - On call	City of Albany	Residential	13,452 Households (HHs) in City	None
Curbside MSW Collection	Trans Waste Services (City's Contracted Hauler)	Same services as City of Albany (above)	City of Albany	Residential	11,472 HHs in City	City contracts directly with one hauler to provide services
Curbside MSW Collection	Private Haulers	Same services as City of Albany	Unincorporated areas of County	Residential	Unknown	Residents arrange for collection with hauler of choice. The City has authority to offer collection through contractor.
Convenience Center	Dougherty County	At landfill	Unincorporated County	Residential	Unknown	None
Commercial MSW Collection	City of Albany	One to six days per week	City of Albany	Commercial	1,713 commercial accounts (approx.)	Entities arrange for collection with hauler of choice
Commercial MSW Collection	Private haulers, open competition	One to six days per week	County-wide	Commercial	Unknown	Entities arrange for collection with hauler of choice
Recycling Drop-Off Centers	City of Albany	3 sites	County-wide	Residential and Commercial	N/A	City owns and operates sites; collects materials 2x/week and transports to Southeastern Aluminum Recycling processing facility

**COLLECTION ELEMENT**

**Table 4-2  
Inventory of Collection Programs<sup>1</sup>**

Type	Collector/ Operator	Program Description	Jurisdictions Served	Sectors Served	No. of Households/ Businesses Served	Contractual Arrangements
Recycling Drop-Off Site	Dougherty County	One site located at the County Landfill	County-wide	Residential and Commercial	N/A	None
Recycling Collected from City & County Buildings	Dougherty County	Cardboard, mixed paper, aluminum, and glass collected from 41 City and County offices (see list in Section 3)	City of Albany and Dougherty County government offices and buildings	Commercial (government)	41 offices/buildings	None
Transfer Station	Quality Compliance	Accepts: MSW	Unknown	Residential and Commercial	N/A	Fee charged upon delivery

<sup>1</sup> Source: City of Albany and Dougherty County.

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### 4.1.4 Yard Trimmings and Bulk Item Collection

Per the City of Albany's Solid Waste Ordinance and the City's hauling Agreement with Trans Waste, all yard trimmings in the City of Albany are required to be collected separately from MSW (by the City and Trans Waste), twice per month. All yard trimmings collected from City residents are disposed at the City's Maple Street inert site.

Yard trimmings in the unincorporated areas of Dougherty County are collected separately from MSW (by the private haulers) as required in the County's Solid Waste Ordinance. In addition, County residents are allowed to dispose of yard trimmings at the convenience center at the County Landfill. Up to 250 pounds is free for residents while residents are charged \$27.00 per ton above 250 pounds. Commercial businesses may dispose of yard trimmings at the County Landfill for \$27.00 per ton.

Bulky items (also referred to as brown goods) are collected by the City, Trans Waste, and private haulers as part of the curbside collection service provided to City and County residents, twice per month. In addition, residents and commercial customers can drop off or delivery bulky items at the County Landfill.

White goods (appliances) are collected weekly by the City and Trans Waste as part of the curbside collection service provided to City residents and are delivered directly to a recycler. Residents that live in the unincorporated areas either self-haul white goods to the landfill, or pay their haulers extra for this service. Appliances that are self-hauled by residents to the County Landfill are accepted at no charge. The County and the City recycle the white goods with Albany Recycling Services, Inc. and both entities receive revenue for the materials.

### 4.1.5 Illegal Dumping/Littering

The City addresses illegal dumping and littering in its Comprehensive Solid Waste, Wastewater and Sewer Pre-Treatment Ordinance (Section 14-57, Prohibited Activities) and the County in its Solid Waste Ordinance. Keep Albany-Dougherty Beautiful, the building official or inspectors designated by him, the members of the County Police Department, the members of the County Sheriff's Department and the County Department of Public Works investigate and report all complaints of violations to these ordinances. Violations of the ordinance are tried in the municipal or magistrate court of the County and are tried in accordance with the official Code of Georgia.

The Courts instate several levels of action to correct a violation. Any person violating the ordinance, upon conviction, shall be punished as follows:

1. By a fine of not less than one hundred dollars (\$100.00) and not more than one thousand dollars (\$1,000.00);
2. In the sound discretion of a court in which conviction is obtained, the person may be directed to pick up and remove from any public or highway or public right-of-way for a distance not to exceed one (1) mile any litter he has

deposited and any and all litter deposited thereon by anyone else prior to the date of execution of sentence; or

3. In the sound discretion of the judge of a court in which conviction is obtained, the person may be directed to pick up and remove from any public beach, public park, private right-of-way, or with the prior permission of the legal owner or tenant in lawful possession of such property, any private property upon which it can be established by competent evidence that he has deposited litter, any and all litter deposited thereof by anyone prior to the date of execution of sentence.
4. The court may publish the names of persons convicted of violating the ordinance.

No person accused of violating the ordinance shall be arrested prior to trial, but any defendant who fails to appear for trial shall be arrested thereafter on the warrant of the magistrate, and required to post bond for his future appearance.

In addition to these enforcement options, Dougherty County provides funds to Keep Albany-Dougherty Beautiful (KADB) to control litter and prevent illegal dumping through education. The following is a list of KADB's litter prevention programs and activities:

- Television broadcasts of illegal dumpsites. In FY 2005, KADB partnered with the City's Code Enforcement Department and the local NBC TV affiliate to broadcast on the 6:00 p.m. news the KADB Executive Director interviewing a code enforcement officer at an illegal dump site when the depositor of the illegal debris has been identified. By stating the offender's name, address, court date, and possible fine and punishment, these interviews have become an effective tool in curbing illegal dumping.
- Stash the Trash (nationally known as the Great American Cleanup). This annual volunteer-based cleanup effort removed 107 tons of debris from 69 miles of roadway in 2005. In 2005, 2,809 volunteers participated.
- Rivers Alive. In October 2004, KADB sponsored the first annual "Rivers Alive" event. Sixty-two volunteers removed over fourteen tons of debris along the Flint River.
- National Litterbag Day. Three local banks distributed 3,000 KADB auto litter bags to their customers during Keep Georgia Beautiful month.
- Adopt-A-Highway. In FY 2005, 28 teams removed litter from their designated adopted areas.
- Junk Car Initiative. Through a partnership with local salvage companies, junked or abandoned cars can be removed at no charge to residents. In the last two years over 4,000 junked or abandoned automobiles have been removed within the County.
- Also in FY 2005, 17 "Thank You for Not Littering" signs were placed on City right-of-ways to remind citizens not to litter.

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- KADB oversees the publishing and distribution of many educational materials including:
  - “Litter Free School Zone” packets, distributed to local schools;
  - “Illegal Dump” brochures, distributed at environmental presentations; and
  - “Clean Business” is a tabloid that is distributed as an insert in The Albany Herald. It was distributed to 29,000 readers in January 2006 and another issue is scheduled to be distributed in April 2006. This 12-page piece addressed littering, water, recycling, beautification and other environmental business issues.

### 4.1.6 Contingency Strategy

The City has oversight for collection operations throughout the County. If the City could not provide adequate collection services through its own forces or through its current contractors, it would call upon the other collectors operating in the region (starting with those already registered to operate in the County, listed in Table 4-1) to assist in collection efforts. For example, during the floods of 1994 and 1998, and the hurricane damage in 2004, the City pooled all of its resources to collect flood storm debris as quickly as possible after each of those events using its own vehicles and staff, calling in contractors to assist when needed.

## 4.2 Needs and Goals

*Goal: To provide consistent and universal access to collection services for solid waste and recyclable materials to all citizens in Dougherty County.*

1. Consider entering into contract or franchise agreements for collection in unincorporated areas of the County.
2. Enforce requirement that all haulers operating in the City and County are registered with the State.
3. Enforce City and County policy that all MSW collected throughout the County be delivered to the County landfill.
4. Contract with collectors and disposal facilities, if needed, to complement services provided by the City and County in case of disaster.
5. Expand City-operated service for commercial collection.

## Section 5 DISPOSAL ELEMENT

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### 5.1 Inventory and Assessment of Facilities Located in County

#### 5.1.1 Landfills Located in the County

Per the Georgia Department of Natural Resources' Environmental Protection Division (EPD), there are three operating landfills in Dougherty County:

- Fleming/Gaissert Road Municipal Solid Waste Landfill owned and operated by the County;
- Fleming/Gaissert Road Construction and Demolition Landfill owned and operated by the County; and
- Maple Street Inert Landfill owned and operated by the City of Albany.

Dougherty County's MSW Landfill is the primary disposal facility for residential and commercial solid waste generated in the County and the City of Albany. It is located at 900 Gaissert Road in Albany. The landfill is open 7:30 a.m. to 5:00 p.m., Monday through Friday, and 7:30 a.m. to 12:00 p.m. on Saturday. The landfill receives approximately 319 tons<sup>1</sup> of MSW per day and is expected to reach capacity in the year 2027.

The County also accepts C&D material at its landfill, under the same permit number, however the material is diverted to a separate, unlined area. The C&D site received 28,991 tons of C&D material in 2004<sup>2</sup> and is expected to reach capacity in 2013.

The City of Albany's Maple Street inert landfill is the primary disposal facility for the City of Albany's inert waste such as yard trimmings and other similar materials, concrete, asphalt, bricks, rocks, etc. The Maple Street Landfill is located at 900 North Maple Street in Albany. The facility is not open to the public; it is used exclusively by the City of Albany and its contracted hauler, Trans Waste. In the past two years approximately 3,000 tons per month were received at the site.

According to EPD permit records, there is one closed C&D landfill in the County—the Maple Hill Landfill, Inc. site on Maple Street in Albany, Georgia, which closed in 1999. However, a new Solid Waste Handling Permit (#047-023D – C&D) was issued to Maple Hill Landfill, Inc. on July 29, 2005 to construct and operate a C&D landfill

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<sup>1</sup> Source: Remaining MSW Capacity Report submitted to the EPD in September 2004.

<sup>2</sup> Source: Remaining C&D Capacity Report submitted to the EPD in September 2004.

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## Section 5

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on a site located on Highway 82 East in Dougherty County. The facility is expected to be opened by June 2006. C&D waste will be accepted from a three or four county area. The landfill will have disposal capacity of approximately 11,650,000 cubic yards of air space on a footprint of 70 acres with a life expectancy of over 50 years. Hours of disposal operation will be 7:30 am to 5:30 pm Monday through Friday and 7:30 am to 2:00 pm on Saturdays. There will also be a temporary storage area at the landfill for storing of white goods for periodic off-site recycling. Daily tonnage is expected to range between 150 and 400 tons per day, except as needed to handle excess C&D generated in the case of disasters.

The landfills and their EPD permit numbers are listed in Table 5-1. The location of these landfills, along with transfer stations, C&D landfills, and recycling facilities are shown in Figure 5-1. Besides the City's inert landfill, EPD's database also lists 10 other inert landfills in Dougherty County. These inert landfills are primarily on construction sites and used exclusively by the permittee on a temporary basis.

**Table 5-1**  
**Permitted Landfills in Dougherty County, 2004**

Facility Name	Permit Number	Waste Accepted
Dougherty County Fleming Road/Gaissert Road Sanitary Landfill	047-014D (SL)	MSW and C&D
Maple Street Inert Landfill	047-30IL	Inert Materials
Maple Hill Landfill (under construction)	047-023D (C&D)	C&D

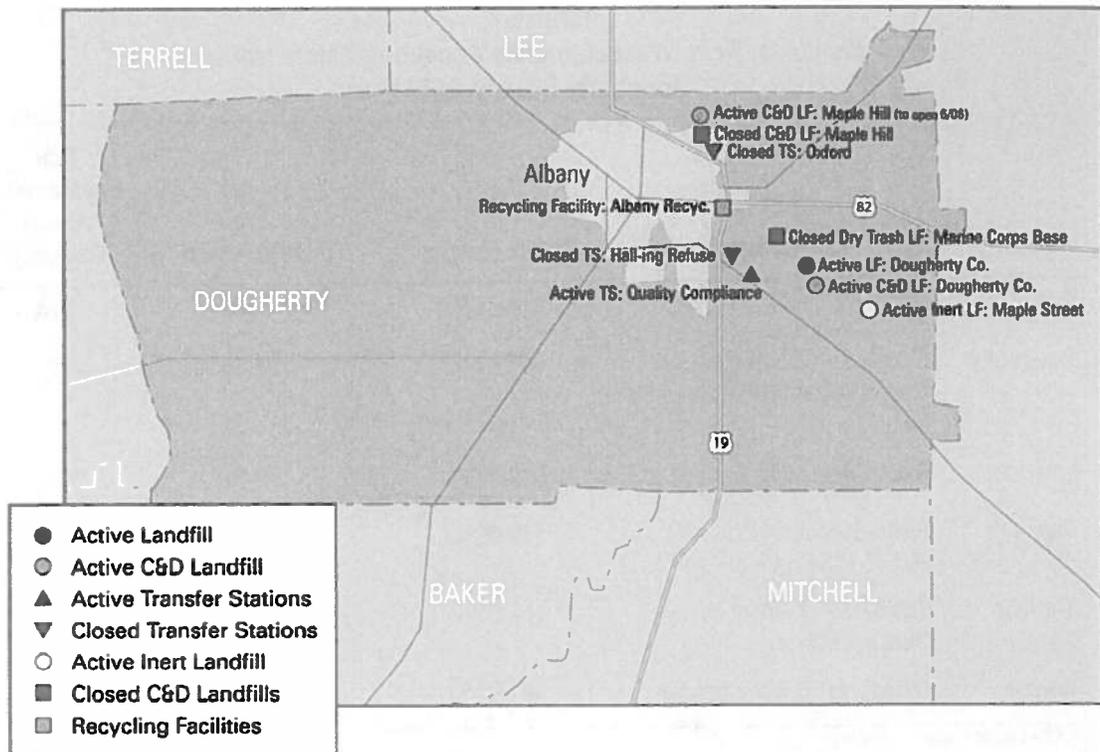


Figure 5-1: Solid Waste and Recycling Facilities in Dougherty County

## 5.2 Disposal Facilities Used by County

All solid waste generated in the County is to be disposed at the Dougherty County Landfill according to County Resolution 04-031 (Appendix B), which was passed in August 2005. Based on disposal reports provided to EPD from solid waste disposal facilities, waste collected in Dougherty County was disposed in six different municipal solid waste landfills, located in six counties, in 2004 (Table 5-2). Just over three-quarters of the MSW disposed from the County was delivered to the Dougherty County Landfill while another 18 percent was delivered to the Allied Services Charing Landfill in Taylor County, most likely through the Quality Compliance transfer station.

## Section 5

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**Table 5-2  
Municipal Solid Waste Landfills Accepting Waste from  
Dougherty County, 2004<sup>1</sup>**

County	Facility Name	Permit Number	Tons Delivered	Year Expected to Reach Capacity
DeKalb	WMI-Live Oak #2	044-047D	910	In-closure
Dougherty	Dougherty County Fleming Road/Gaissert Road Sanitary Landfill	047-014D	94,585	2027
Lowndes	Pecan Row MSW Landfill	092-019D	6,242	2010
Taylor	Allied Services, LLC – SR 90/SR 137 Charing	133-003D	21,897	2030
Thomas	Thomasville/Sunset Dr. Phase 4 MSWL	136-012D	5	2023
Wayne	Broadhurst Environmental	151-014D	9	2019

<sup>1</sup>2004 Landfill Reports, Georgia EPD.

In 2004, haulers delivered C&D waste collected in Dougherty County to the County's C&D Landfill. No other C&D landfills received C&D waste originating in Dougherty County in 2004 according to EPD records. The Dougherty County C&D Landfill is expected to reach capacity in 2013.

### 5.2.1 Assurance of 10-Year Capacity

As the County enforces its policy that all MSW be disposed at the Dougherty County Landfill, it is anticipated that all MSW collected in the County will be disposed at this facility throughout the planning period. According to the waste stream disposal analysis included in Section 2, at current per-capita disposal rates, a total of 1,259,207 tons will enter MSW landfills from Dougherty County over the next 10 years. The most recent capacity report for this landfill, prepared in September of 2004, indicated that 5,820,717 cubic yards of permitted space remained in the Dougherty County Landfill. Assuming a density of 1,011 pounds per cubic yard, this means that the Dougherty County Landfill had capacity for 2.94 million tons of waste, this is more than twice as much as anticipated between 2007 through 2016, even without anticipated waste reduction. Appendix H contains a letter from the Dougherty County Landfill stating that it has the capacity to accept all the MSW disposed from Dougherty County generators over the next ten years.

## 5.2.2 Contingency Strategy

There are several landfills available to accept Dougherty County's waste as evidenced by the fact that four landfills currently report that they accept waste from the County. In the event that the Dougherty County Landfill becomes unavailable, the County would solicit proposals from disposal facilities to accept the waste from the City and County until the Dougherty County Landfill becomes available again. Dougherty County would be responsible for providing for the disposition of all MSW disposed from the City and the County as required by the Interlocal Contract between Dougherty County and the City of Albany.

## 5.3 Statement of Needs and Goals

*Goal: Ensure sufficient disposal capacity to handle the amount of waste projected to be disposed for the next ten years.*

*Goal: Ensure that existing and proposed solid waste handling facilities located in the City and County are consistent with this and previous solid waste planning documents and do not negatively impact the natural environment or public health.*

1. Operate and monitor County landfill to ensure sufficient capacity to handle all of the waste generated in the County for the next ten years and beyond.
2. Enforce County policy that all MSW be disposed at the County landfill.
3. Evaluate the potential of a host fee on solid waste handling facilities operating in the County.
4. Monitor all solid waste handling facilities located in the County, County and privately operated, to ensure that they are operated in a manner that protects public health and the environment and are consistent with solid waste management plan.

MEMORANDUM

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## Section 6

# LAND LIMITATION ELEMENT

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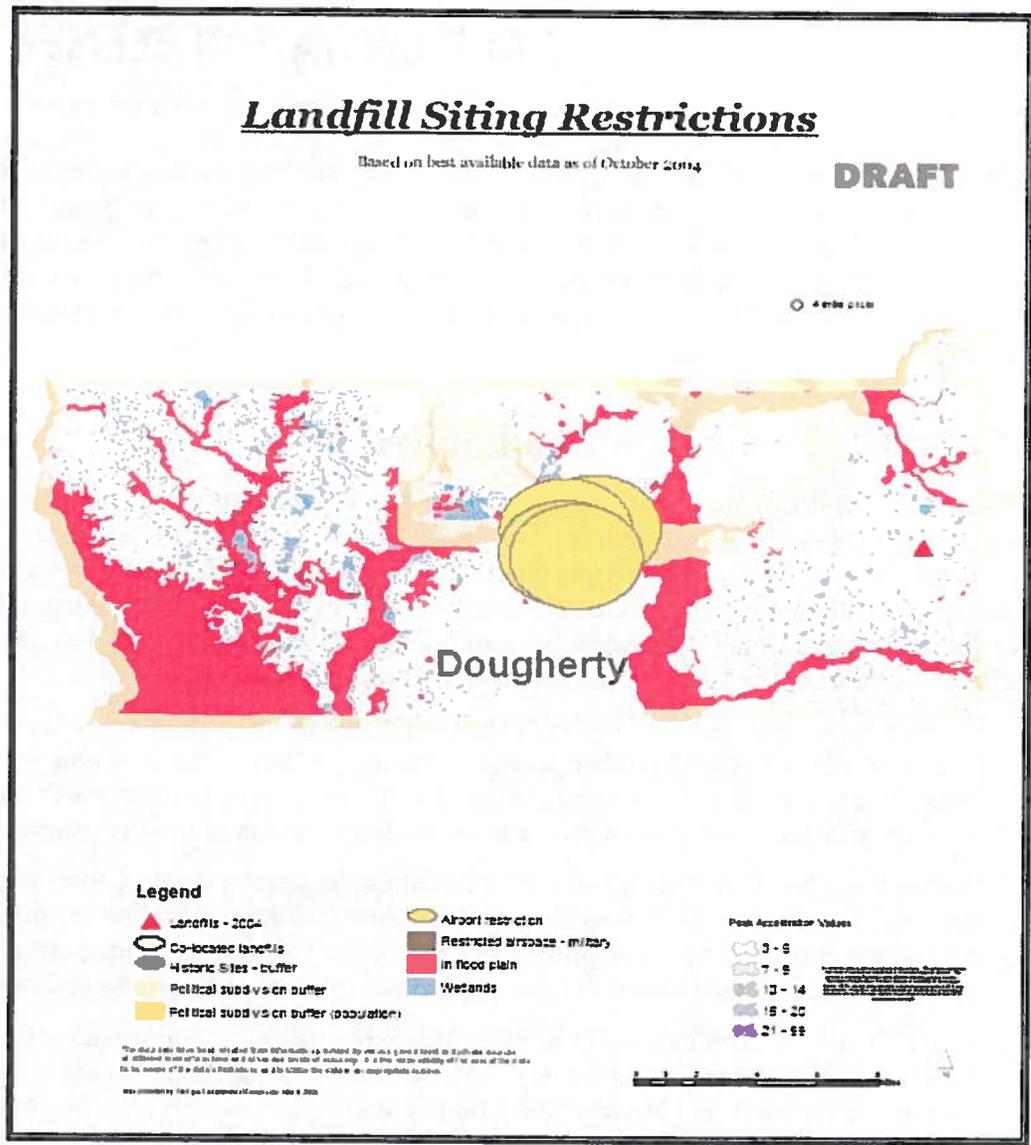
Solid waste disposal facilities and other solid waste handling facilities should be located where they have minimum adverse effects on the community and the environment. This section outlines the land limitations, policies and procedures that the City of Albany and Dougherty County will consider when evaluating a new solid waste management facility or the expansion of an existing solid waste management facility.

### 6.1 Natural Environmental Limitations

Federal, State, and County policy contain restrictions on where in Dougherty County solid waste facilities can be sited and, in some cases, the design required to site facilities in a specific area, based on natural environmental features. This section discusses these limitations in more detail. Figure 6-1, provided by DCA, indicates the areas in Dougherty County impacted by some of these limitations, as well as those impacted by some of the land use limitations described in Section 6.2.

- Floodplains - DNR Rule 391-3-4-.05(1)(d) stipulates that any solid waste landfill located in the 100-year floodplain shall not restrict the flow of the 100-year flood, reduce the temporary water storage capacity of the flood plain, or result in a washout of solid waste so as to pose a threat to human health of the environment.
- Wetlands - DNR Rule 391-3-4-.05(1)(e) prohibits the development of solid waste landfills in wetlands, as defined by the U.S. Army Corps of Engineers, unless evidence is provided by the applicant that use of the wetland has been permitted or otherwise authorized under all other applicable state and federal laws and rules.
- Water Supply Watersheds - DNR Rule 391-3-16-.10(7)c1 requires that at any location within a small water supply watershed, new solid waste landfills must have synthetic liners and leachate collection systems.
- Groundwater Recharge Areas - The official code of Georgia (O.C.G.A.) Section 12-8-25.2 states that no permit shall be issued for a municipal solid waste landfill if any part of the site is within two miles of an area that has been designated by the EPD Director as a significant groundwater recharge area unless such municipal solid waste landfill has a liner and leachate collection system and meets any other requirements as may be established by rules and regulations of the board or pursuant to other geological considerations as may be determined appropriate by the EPD Director.





**Figure 6-1: Landfill Siting Restrictions in Dougherty County**

- River Corridors - DNR Rules prohibit the development of new solid waste landfills within protected river corridors.
- Protected Mountains - DNR Rule 391-3-16.05(4)(1) prohibits the development of new solid waste landfills in areas designated as protected mountains. There are no protected mountains in the County.
- Fault Zones, Seismic Impact Zones, and Unstable Areas (Karst Areas) - A hydrogeological assessment must be conducted at the location of any proposed solid waste disposal facility. Such an assessment must be performed under the direction of a registered geologist or professional engineer. Technical issues

which involve seismic activity, fault lines, unstable areas, such as karst areas must be evaluated in the preliminary site selection phase. Any condition that would likely result in a release of pollution from a site may not receive EPD approval during the solid waste handling permitting process, unless mitigating or supplemental protection is provided.

DNR Rule 391-3-4-.05(1)(f) focuses on fault areas and requires that new landfill units and lateral expansions of existing landfills not be located within 200 feet of a fault that has had a displacement in Holocene time, unless an alternative setback distance of less than 200 feet will prevent damage to the structural integrity of the landfill and will protect human health and the environment.

DNR Rule 391-3-4-.05(1)(g) prohibits the development of new landfills and lateral expansions of existing landfills in seismic impact zones, unless all landfill containment structures, including existing landfill liners, leachate collection systems, and surface water control systems, are designed to resist the maximum horizontal acceleration in lithified earth material for the site.

According to DNR Rule 391-3-4-.05(1)(h), existing landfills and lateral expansions of existing landfills located in an unstable area must demonstrate that engineering measures have been incorporated into the landfill's design to ensure that the integrity of the structural components of the landfill will not be compromised.

## 6.2 Land Use and Zoning Limitations

### 6.2.1 Zoning Restrictions

DNR Rule 391-3-4-.05(1)(a) requires that solid waste facility sites must conform to all local zoning/land use ordinances. The Zoning Ordinance of the City of Albany and Dougherty County (Title 1) divides the County into 23 classes of Districts and stipulates the allowable uses for each District classification. Inert landfills, MSW landfills, and construction and demolition landfills are all restricted to an M-2, or Heavy Industrial District, as a conditional use. Special approval by the City or County Commission is required.

Currently, the Zoning Ordinance does not specify the allowable Districts for transfer stations. The only transfer station located in the County is located in the M-1 (light industrial) District. The Zoning Ordinance is scheduled to be rewritten in 2006 and a waste transfer station will be considered in the schedule of uses by District. Figure 6-2 highlights the Districts in the County that are zoned M-1 (Light Industrial) and M-2 (Heavy Industrial).

Section 6

M (LIGHT & HEAVY INDUSTRIAL) ZONES

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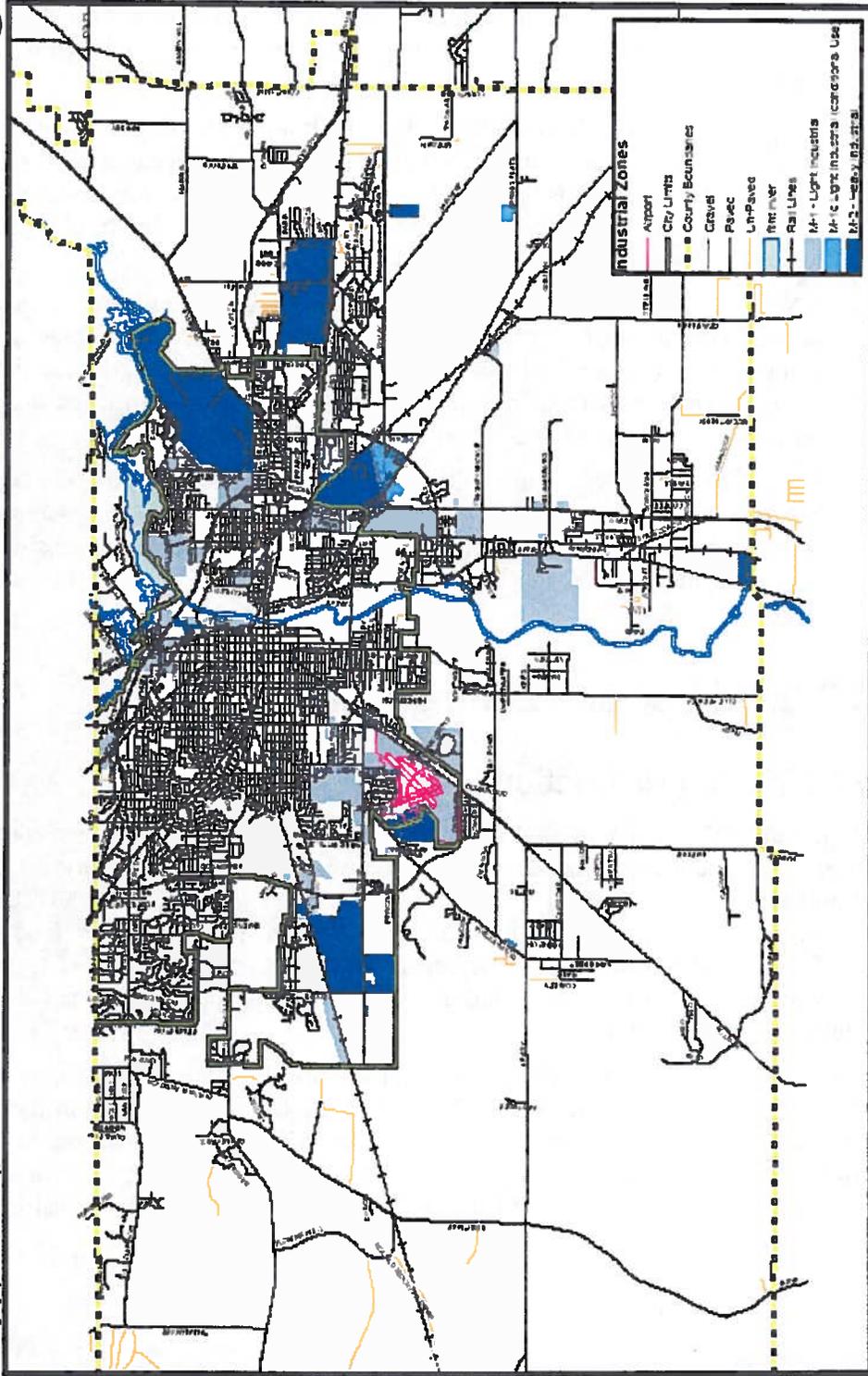


Figure 6-2: Light and Heavy Industrial Zones in Dougherty County

## LAND LIMITATION ELEMENT

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In addition to conforming with the uses specified according to the Zoning Ordinance, Section 1.43 of the Zoning Ordinance specifically addresses the items that must be included in an application to the City/County Commission for a landfill, many of which are intended to ensure that the site proposed is consistent with the EPD regulations described in Section 6.1 and below. The items that must be included in an application for special approval to the City and County Commission include:

- General site area;
- Description of general site area;
- Proximity to roads, airports, and railroads;
- Proximity to county boundaries and national historic sites;
- Proximity to floodplains;
- Proximity to streams and wetlands;
- Proximity to public and domestic water supplies;
- Zoning and notification;
- Topographic map of general site area (1:24,000) – where appropriate, the watershed of any downstream public water supplies should be shown; this may require topographic maps of another scale, such as 1:100,000;
- Topographic map of site (showing floodplains and wetlands exceeding 2 acres in size);
- Map showing proximity of site most significant groundwater recharge areas;
- Map showing proximity to public water supplies;
- Map showing domestic water supplies within ½ mile of site boundaries;
- Description of soils and rocks; and
- Description of geologic and/or natural hazards;

In addition, the Ordinance requires that:

- Landfills shall have a 200-foot buffer between the waste disposal boundary and any wetland; surface water as depicted on a 7.5-Minute U.S. Quadrangle Map, 100-year floodplain, or property line; and
- Landfills shall have a 500-foot buffer between the waste disposal boundary and any occupied dwelling and the dwelling's operational private domestic water supply well in existence on the date of the permit application.

Inert and construction and demolition landfills are included in the definition of a landfill in the Ordinance.

A waste transfer station must obtain a permit from the EPD Solid Waste Management Division to operate in Dougherty County. Before issuance of the permit, the applicant must furnish written verification to the EPD that the proposed facility complies with local zoning or land use ordinances. A business license is also required.

### 6.2.2 Design Restrictions on Landfills in Zoning Ordinance

Solid waste handling facilities generate considerable truck traffic and should be located near major roads. Odor and noise are also associated with solid waste handling facilities. The City of Albany and Dougherty County Zoning Ordinance requires a minimum 200-foot wide buffer for landfills adjacent to residential districts and uses and a minimum of 50-foot wide buffer adjacent to public rights of way. In addition, a minimum fence of six feet in height is required inside the buffers adjacent to property zoned for residential uses. Access through any residential subdivision is prohibited.

### 6.2.3 Other Land Use Restrictions

- National Historic Sites - MSW landfills are not permitted within 5,708 yards of a National Historic Site (O.C.G.A. Section 12-8-25.1). There are only three designated National Historic Sites in the State that are included in this restriction and none are in Dougherty County.
- Archaeological Sites - The Archaeological Resources Protection Act of 1979 requires federal agencies or local governments utilizing federal funds to conduct archaeological investigations on lands under their jurisdiction to determine the nature and extent of the protected cultural resources present. Therefore, no solid waste handling facility should be located so as to negatively impact an area of concentrated or known archaeological sites on file with the Georgia Archaeological Site File (GASF). Located at the University of Georgia, the GASF is the official repository for information about known archaeological sites in the state of Georgia. Because specific information concerning the location and contents of archaeological sites is protected by Georgia Law (O.C.G.A. 50-18-72 [a][10]), direct access to the complete information held by the GASF is restricted to qualified archaeologists and archaeology students. If a facility siting has the potential to impact an area of concentrated or known archaeological sites, then consultation with the State Archaeologist and the State Historic Preservation Office (SHPO) would be required.
- Surface Water Intake - According to the Georgia DNR Rule 391-3-16-.01, unless there are no other feasible locations, solid waste landfills should not be located within two miles of a surface water intake for a public water source.
- Airport Safety - DNR Rule 391-3-4-.05(1)(c) requires that new solid waste landfill units or lateral expansions of existing units shall not be within 5,000 feet of any runway planned or used for piston-type aircraft or within 10,000 feet of any runway planned or used for turbo-jet or piston-type aircraft. Figure 6-1, provided by the Georgia Department of Community Affairs, indicates the land in Dougherty County impacted by siting restrictions for MSW landfills (including construction and demolition landfills), impacted by siting restrictions for MSW and C&D landfills, including this requirement for airport safety.
- Co-Located Landfills - Section 12-8-25.4 of the O.C.G.A. states that no solid waste handling facility, excluding materials recovery facilities and composting

facilities, can be sited on a site that falls within a two-mile radius of three or more solid waste landfills (including closed landfills that received waste on or after June 29, 1989). Figure 6-1 indicates the areas in the County impacted by this requirement.

- Political Subdivisions - O.G.G.A. Section 12-8-25 prohibits the siting of an MSW landfill within one-half mile of another County's borders without the approval of the jurisdiction's governing authority. Dougherty County borders six other counties.
- Private Recreational Camps - O.C.G.A Section 12-8-25.5 states that no permit shall be issued for any new municipal solid waste disposal facility if any part of the premises proposed for permitting is within one mile of any private recreational camp operated primarily for use by persons under 18 years of age and which camp has been so operated at its location for 25 years or more.

### 6.3 Local Procedures for Siting Solid Waste Facilities

No proposed solid waste handling facility or facility expansion will be sited in the City of Albany or Dougherty County without a letter from the governing body of the applicable jurisdiction stating that the proposed facility is consistent with the Solid Waste Management Plan. The procedure for determining whether a proposed facility or facility expansion is consistent with the Solid Waste Management Plan is as follows:

1. At least 60 days prior to filing for a solid waste handling permit, or notifying EPD in the case of a solid waste handling facility that is permitted by rule, the applicant will submit to the governing body a written statement documenting the following:
  - How the proposed facility or facility expansion will meet the specific goals and/or needs identified in the Solid Waste Management Plan, including a description of:
    - The impact upon the collection capability within the City and County;
    - The impact upon disposal capacity identified in the City and County; and
    - The impact to the waste reduction and recycling efforts within the City and County, specifically how the proposed facility or facility expansion will further progress towards waste reduction.
  - How the proposed facility or facility expansion and its operation will impact the community. Specifically what will be:
    - The impact to vehicle traffic and public safety around the proposed facility and throughout the County;
    - The impact on natural or cultural resources within the County;
    - The impact to the financial viability of the existing solid waste management system within the City and County;
    - The impact to individual and business solid waste management rates; and

## Section 6

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- The impact on the current solid waste management infrastructure within the City and County, both public and private.
  - Evidence that the proposed facility or facility expansion is sited in an area deemed suitable according to the criteria listed in the Plan.
  - Evidence that the proposed facility expansion is sited in a location that is consistent with local zoning ordinances.
  - That the proper public notification was given, including notification of all adjacent property owners.
2. Within 30 days after this document is received, the governing body will hold at least one public hearing on the proposed facility or facility expansion to gather input regarding the consistency of the facility with the Solid Waste Management Plan. This public hearing will be advertised according to local requirements regarding public notification of public hearings.
  3. The governing body shall review the written documentation for consistency and consider public comment and determine whether the proposed facility or facility expansion is consistent with the Solid Waste Management Plan. Within 30 days of making their determination the governing body shall notify the facility owner/operator whether or not the proposed facility or facility expansion is consistent with the Plan. If the proposed facility is not consistent with the Plan, the developer may address the inconsistencies and resubmit their request for another review.

## 6.4 Needs and Goals

*Goal: To ensure that proposed solid waste handling facilities are consistent with the City of Albany and Dougherty County Zoning Resolution, compatible with surrounding land uses, meet federal, State and local environmental requirements, and are consistent with the City and County's Land Use and Solid Waste Management Plans.*

1. Keep all information about natural environmental limitations, zoning, and land use updated and available.
2. Inform and educate potential developers about the procedures to determine consistency of proposed facilities with City and County solid waste planning documents.
3. Enforce the requirement that no solid waste handling facility be sited in the County without a letter from the governing authority documenting its consistency with the Solid Waste Management Plan using the procedures described herein.

## Section 7

# EDUCATION AND PUBLIC INVOLVEMENT ELEMENT

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### 7.1 Inventory and Assessment of Public Education and Involvement

KADB is the primary organization involved with education and outreach pertaining to waste reduction, recycling, and litter prevention, offering programs and materials to residents and businesses in Dougherty County. KADB provides information and outreach at public events, community business and civic meetings, schools, and reaches out directly to businesses as well.

KADB, coordinates education and public involvement programs such as Adopt-A-Tree, Adopt-A-Road, Arbor Day, Adopt-A-Spot, Litter Free School Zone, Office Recycling, Make-A-Difference Day, Clean Business Month, and the Great American Cleanup. They produce and provide printed materials to citizens and businesses of the County. The KADB web site also provides information about recycling and waste reduction.

Dougherty County dedicates significant funding (\$181,714 budgeted in FY 2006 through the Solid Waste Enterprise Fund) for administrative and staff resources at Keep Albany-Dougherty Beautiful (KADB). Funding also comes from private sources.

Table 7-1 describes the public education and involvement activities in Dougherty County. Table 7-2 provides information pertaining to the printed materials that are distributed to advertise and promote these programs.



**Section 7**

**Table 7-1  
Major Waste Reduction/Recycling Education and Outreach Programs – FY 2005**

Program/Project	Jurisdictions Covered	Operated by	Target Audience	Description of Impact
Stash-The-Trash	Dougherty County	KADB, with assistance from City haulers and County landfill	Residents	Approx. 80 miles of roadway are cleaned annually.
Duncan D. Trash Litter Containers	Dougherty County	KADB	Public events	Encourage recycling and promote litter-free events.
Automobile Litterbag Giveaways	Dougherty County	KADB, with the assistance of local banks.	General public	Banks distribute auto litter bags to encourage proper management of waste.
Adopt-A-Highway	Dougherty County	KADB, in conjunction with the Department of Transportation and the County Department of Public Works	General public	Approx. 30 city teams remove litter at least four times a year from state highways in the county.
Clean Business Month	Dougherty County	KADB	Businesses	Twelve businesses are honored annually and saluted with a color picture in The Albany Herald.
Solid Waste Employee of the Year	Dougherty County	KADB, City and County solid waste departments.	Solid waste employees	Recognize the hard work of the City and County employees.
Adopt-A-Spot	Dougherty County	KADB	Civic groups	Encourages civic groups to adopt "unloved" city spots to be properly maintained.
Litter Free School Zone	Dougherty County	KADB	Students and teachers	Encourages students to clean areas around the school as organized projects.
Tree Plantings	Dougherty County	KADB and other civic groups	Community-at-large	Plant trees throughout the County.
Arbor Day	Dougherty County	KADB, City of Albany	Community-at-large	City plants thousands of trees.

## EDUCATION AND PUBLIC INVOLVEMENT ELEMENT

Program/Project	Jurisdictions Covered	Operated by	Target Audience	Description of Impact
Earth Day	Dougherty County	KADB	Community-at-large	Annual celebration to promote proper stewardship of the earth – event usually held at Albany State University.
Duncan D. Trash	Dougherty County	KADB	Primarily elementary school-aged children.	Environmental mascot attends schools and makes environmental presentations.
Waste in the Workplace	Dougherty County	KADB	Businesses	Dozens of businesses participate in this program each year, which enables participants to learn firsthand how and what to recycle in their workplace. Hundreds of offices recycle.
Recycling Drop-Off Sites	Dougherty County	KADB/City	Residents and small businesses	Three manned sites collect newsprint, aluminum, corrugated material, glass, plastic, magazines and Ni-Cd batteries.
School Newspaper Recycling	Dougherty County	KADB, in conjunction with county school system and Southeastern Newspaper Recycling Co.	Students and their parents	KADB educates students on recycling and is a partner with Southeastern Newspaper Recycling Co., which provides recycling dumpsters at 16 elementary schools.
Tire Recycling	Dougherty County	KADB/City City collects up to four tires per year for residents, at no charge.	Residents	Scrap tire-recycling program is conducted year-round.
Let's Make A Difference Day	Dougherty County	KADB	Community-at-large	Areas are cleaned and trees are planted.
Telephone Book Recycling	Dougherty County	KADB and City of Albany, along with corporate sponsor (e.g., McDonald's)	Residents and businesses	Collect telephone books for recycling – around 20 tons per year.

**Section 7**

**Table 7-2  
Major Waste Reduction/Recycling Promotion and Outreach Printed Materials – FY 2005**

Promotional Item	Jurisdictions Covered	Operated by	Target Audience	Description of Impact
Keep Albany-Dougherty Beautiful Environmental Newsletters (Once per year)	Dougherty County	KADB	Community-at-large	Reaches 30,000 residents (Albany-Herald readership) in County.
Students Can Promotional Flyer	Dougherty County	KADB	School children	15,000 distributed in schools to encourage them to recycle cans for the Habitat for Humanity promotion.
Newspaper Recycling Promotional Flyer	Dougherty County	KADB	School children	15,000 distributed in schools to encourage recycling of newspapers.
Telephone Book Promotional Flyer	Dougherty County	KADB	School children	15,000 distributed in schools to encourage recycling of telephone books.
Clean Business Month Advertisement	Dougherty County	KADB	Businesses	Reaches 30,000 residents (Albany-Herald readership) in County.
Clean Business Advertising Supplement (Annual Tabloid)	Dougherty County	KADB	Businesses	Reaches 30,000 readers of the Albany-Herald. 172 businesses pledged to recycle.
Award of Excellence	Dougherty County	KADB	Businesses	Rewarded 172 businesses that pledged to recycle.
Meredyth Recycling Site Hours Magnet	Dougherty County	KADB	Residents	Distributed 1,000 magnets at site – Inform about the hours of the Meredyth Recycling Site.
Recycle Albany Leaflet	Dougherty County	KADB and the City of Albany	Residents and Businesses	39,000 inserted in utility bills – educate about location and hours of recycling drop-off sites.

## EDUCATION AND PUBLIC INVOLVEMENT ELEMENT

Promotional Item	Jurisdictions Covered	Operated by	Target Audience	Description of Impact
"Business Recycling Salute" Stickers	Dougherty County	KADB	Businesses that recycle	Reward/promote businesses that recycle.
Junk Car Recycling Flyer	Dougherty County	KADB	Residents and Businesses with junk cars	Flyer inserted in 39,000 utility bills. In 2 years, 4,000 vehicles recycled through program.
Paint Disposal Brochure	Dougherty County	KADB	Residents	Describes proper management of household paint.

## 7.2 Needs and Goals

*Goal: Work with the City of Albany and Dougherty County to ensure that all citizens of the County have access to information about waste reduction and solid waste management in Dougherty County.*

1. Continue to operate existing public education and involvement programs related to solid waste throughout KADB, with ongoing support from Dougherty County and the City of Albany.
2. Complement ongoing education and information programs with improved communications via web sites.

## Section 8 IMPLEMENTATION STRATEGY

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### 8.1 Summary of Needs and Goals

This Section provides an implementation strategy to meet the goals and needs identified in the Waste Reduction, Collection, Disposal, Land Limitation, and Public Education and Information Sections of this Plan. The needs and goals, on which this implementation strategy is based, taken from the previous sections of this Plan, are summarized in the Table below.

**Table 8-1  
Summary of the City of Albany and Dougherty County's Goals and Needs**

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#### WASTE REDUCTION

**Goal:** To reduce the amount of waste disposed, on a per capita basis, by an additional 3 percent between 2007 and 2016.

**Goal:** To divert yard trimmings from inert disposal.

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#### Needs

- Increase the number of drop-off locations using an approach that minimizes costs.
  - Expand materials collected in cases where the cost of collection and processing is lower than the revenue gained.
  - Develop a yard waste mulching program to beneficially reuse processed yard waste.
  - Continue to support KADB's efforts toward developing waste reduction and recycling programs and outreach materials.
- 

#### COLLECTION

**Goal:** To provide consistent and universal access to collection services for solid waste and recyclable materials to all citizens in Dougherty County.

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#### Needs

- Consider entering into contract or franchise agreements for collection in unincorporated areas of the County.
  - Enforce requirement that all haulers operating in the City and County are registered with the State.
  - Enforce City and County policy that all MSW collected throughout the County be delivered to the County landfill.
- 



## Section 8

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- Contract with collectors and disposal facilities to complement services provided by the City and County in case of disaster.
  - Expand City operated commercial collection.
- 

### DISPOSAL

**Goal:** Ensure sufficient disposal capacity to handle the amount of waste projected to be disposed for the next ten years.

**Goal:** Ensure that existing and proposed solid waste handling facilities located in the City and County are consistent with this and previous solid waste planning documents and do not negatively impact the natural environment or public health.

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### Needs

- Operate and monitor County landfill to ensure sufficient capacity to handle all of the waste generated in the County for the next ten years and beyond.
  - Enforce County policy that all MSW be disposed at the County landfill.
  - Monitor all solid waste handling facilities located in the County, County and privately operated, to ensure that they are operated in a manner that protects public health and the environment and are consistent with solid waste management plan.
- 

### LAND LIMITATION

**Goal:** To ensure that proposed solid waste handling facilities are consistent with the City of Albany and Dougherty County Zoning Resolution, compatible with surrounding land uses, meet federal, State, and local environmental regulations, and are consistent with the City and County's Land Use and Solid Waste Management Plans.

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### Needs

- Keep all information about natural environmental limitations, zoning, and land use updated and available.
  - Inform and educate potential developers about the procedures to determine consistency of proposed facilities with City and County solid waste planning documents.
  - Enforce the requirement that no solid waste handling facility be sited in the County without a letter from the governing authority documenting its consistency with the Solid Waste Management Plan using the procedures described herein.
- 

### EDUCATION AND PUBLIC INVOLVEMENT

**Goal:** Work with the City of Albany and Dougherty County to ensure that all citizens of the County have access to information about waste reduction and solid waste management in Dougherty County.

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### Needs

- Continue to operate existing public education and involvement programs related to solid waste throughout KADB, with ongoing support from Dougherty County and the City of Albany.
  - Complement ongoing education and information programs with improved communications via web sites.
-

## 8.2 Activities in Implementation Strategy

The implementation strategy, included as Table 8-2 identifies the activities that the City of Albany, Dougherty County, and KADB will undertake to meet these goals and needs over the next ten years, from FY2007 through fiscal year FY2016. Activities in the first five years constitute the Short Term Work Program. Some of the activities entail continuing existing programs while other involve changes in policy or implementation of new programs. Table 8-2 includes a summary of each of the proposed activities and programs listed by planning element (i.e. waste reduction, collection, disposal, land limitation and education and public involvement). The Table indicates the year that the activity will be implemented, the responsible party, the projected annual cost, and the potential source of funds to implement the activity.

Section 8

Table 8-2  
Implementation Strategy FY 2007- 2016

Element/Activity	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	Responsible Party	Estimated Annual Cost	Funding Source
	Waste Reduction												
Continue to operate existing recycling drop-off centers in the City of Albany.	x	x	x	x	x	x	x	x	x	x	KADB, City	\$38,986	City Enterprise Fund
Continue to operate drop-off site for recyclables at the Dougherty County landfill.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Fund
Open pilot drop-off center at fire station.	x										KADB	\$	SPLOST
If successful, expand drop-off centers to fire stations throughout County.		x	x	x	x	x	x	x	x	x	KADB	N/A	SPLOST
Continue to evaluate diversion of additional materials for which economic markets exist (i.e. collection and processing costs less than revenues gained) using DCA waste composition data, monitoring at landfill, and market data.	x	x	x	x	x	x	x	x	x	x	County, City, KADB	(1)	County Enterprise Fund
Mulch all yard trimmings collected by City.	x	x	x	x	x	x	x	x	x	x	City	(2)	City Enterprise Funds
Continue to mulch pallets and beneficially reuse wood chips.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Funds
Continue developing markets for mulch.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Fund
Continue citizen education contract on waste reduction with KADB.	x	x	x	x	x	x	x	x	x	x	County	\$181,000	County Enterprise Funds

## IMPLEMENTATION STRATEGY

Element/Activity	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	Responsible Party	Estimated Annual Cost	Funding Source
Continue to work with local industry to improve waste reduction measures.	x	x	x	x	x	x	x	x	x	x	KADB	(3)	County Enterprise Funds
Continue to offer electronics recycling programs with annual collection event and on-call collection for businesses.	x	x	x	x	x	x	x	x	x	x	KADB	(3)	County Enterprise Funds
Continue to work with the Dougherty County school system and Albany State University to promote participation at drop-off center.	x	x	x	x	x	x	x	x	x	x	KADB	(3)	County Enterprise Funds
Continue to coordinate waste reduction activities through KADB.	x	x	x	x	x	x	x	x	x	x	KADB	(3)	County Enterprise Funds
<b>Collection</b>													
Continue collecting solid waste within the City of Albany.	x	x	x	x	x	x	x	x	x	x	City	(2)	City Enterprise Fund
Continue to operate County convenience center at landfill.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Fund
Review proposals for contractors to collect residential waste in the unincorporated County.	x										City	N/A	
Exercise option of contracting for collection in unincorporated County, as needed.	As needed											City Enterprise Fund	To be determined
Expand commercial collection services in County.	x	x	x	x	x	x	x	x	x	x	City	(2)	City Enterprise Funds
Continue disposing of all waste collected in County at County landfill.	x	x	x	x	x	x	x	x	x	x	City	(2)	City Enterprise Funds

**Section 8**

Element/Activity	As needed										Responsible Party	Estimated Annual Cost	Funding Source
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016			
Contract with private companies to complement City's collection capabilities in case of disaster.											City	To be determined	City Enterprise Fund
<b>Disposal</b>													
Continue operating County landfill consistently with regulations to handle all MSW disposed from Dougherty County.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Fund
Enforce requirement that all MSW be disposed at the County landfill.	x	x	x	x	x	x	x	x	x	x	County, City	(1)	County Enterprise Fund
Continue developing permitted cells to handle all MSW generated in the County.	As needed										County	(1)	County Enterprise Fund
Continue developing cells to handle the C&D delivered to the landfill.	As needed										County	(1)	County Enterprise Fund
Establish host fee for all solid waste handling facilities operating in the County.	x										County	(1)	County Enterprise Fund
Monitor the economic feasibility of methane gas recovery and implement, if feasible.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Fund
<b>Land Limitation</b>													
Maintain maps indicating the land excluded from solid waste facility development based on zoning, land use, and other factors.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Funds
Monitor local, state and federal regulations to ensure site suitability for future solid waste management facilities.	x	x	x	x	x	x	x	x	x	x	County	(1)	County Enterprise Funds

**IMPLEMENTATION STRATEGY**

Element/Activity	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	Responsible Party	Estimated Annual Cost	Funding Source
Educate potential developers about the County's siting requirements and the process to demonstrate consistency with the Solid Waste Management Plan.	X	X	X	X	X	X	X	X	X	X	City/County	None	
Review all proposed solid waste facilities for consistency following procedures in Section 6.3.	X	X	X	X	X	X	X	X	X	X	City/County	None	
Enforce policy that no facilities will be sited in County without determination of consistency with this Plan.	X	X	X	X	X	X	X	X	X	X	City/County	None	
<b>Education and Public Involvement</b>													
Continue contract with Keep Albany-Dougherty Beautiful for education and public involvement related to solid waste management	X	X	X	X	X	X	X	X	X	X	County	\$181,000	County Enterprise Funds
Develop web site about waste reduction, litter and illegal dumping, and other solid waste management issues and link to City and County solid waste departments.	X	X									KADB	(3)	County Enterprise Funds
Conduct waste audits and "how to workshops" for business/industry.	X	X	X	X	X	X	X	X	X	X	KADB	(3)	County Enterprise Funds
Continue to generate a tabloid aimed at the commercial/industrial community	X										KADB	None	
Continue educational presentations and highlight successful commercial/industrial community	X	X	X	X	X	X	X	X	X	X	KADB	(3)	County Enterprise Funds
Continue to develop new programs and material to promote residential recycling, as needed.	X	X	X	X	X	X	X	X	X	X	KADB	(3)	County Enterprise Funds

**Section 8**

Element/Activity	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	Responsible Party	Estimated Annual Cost	Funding Source
Continue to assess the extent and nature of illegal disposal within Albany-Dougherty County.	X	X	X	X	X	X	X	X	X	X	KADB/City	(2)(3)	City/County Enterprise Funds
Continue public education programs concerning illegal disposal.	X	X	X	X	X	X	X	X	X	X	KADB/City	(3)	County Enterprise Funds
Continue public education efforts to inform citizens on composting activities.	X	X	X	X	X	X	X	X	X	X	KADB	(3)	County Enterprise Funds

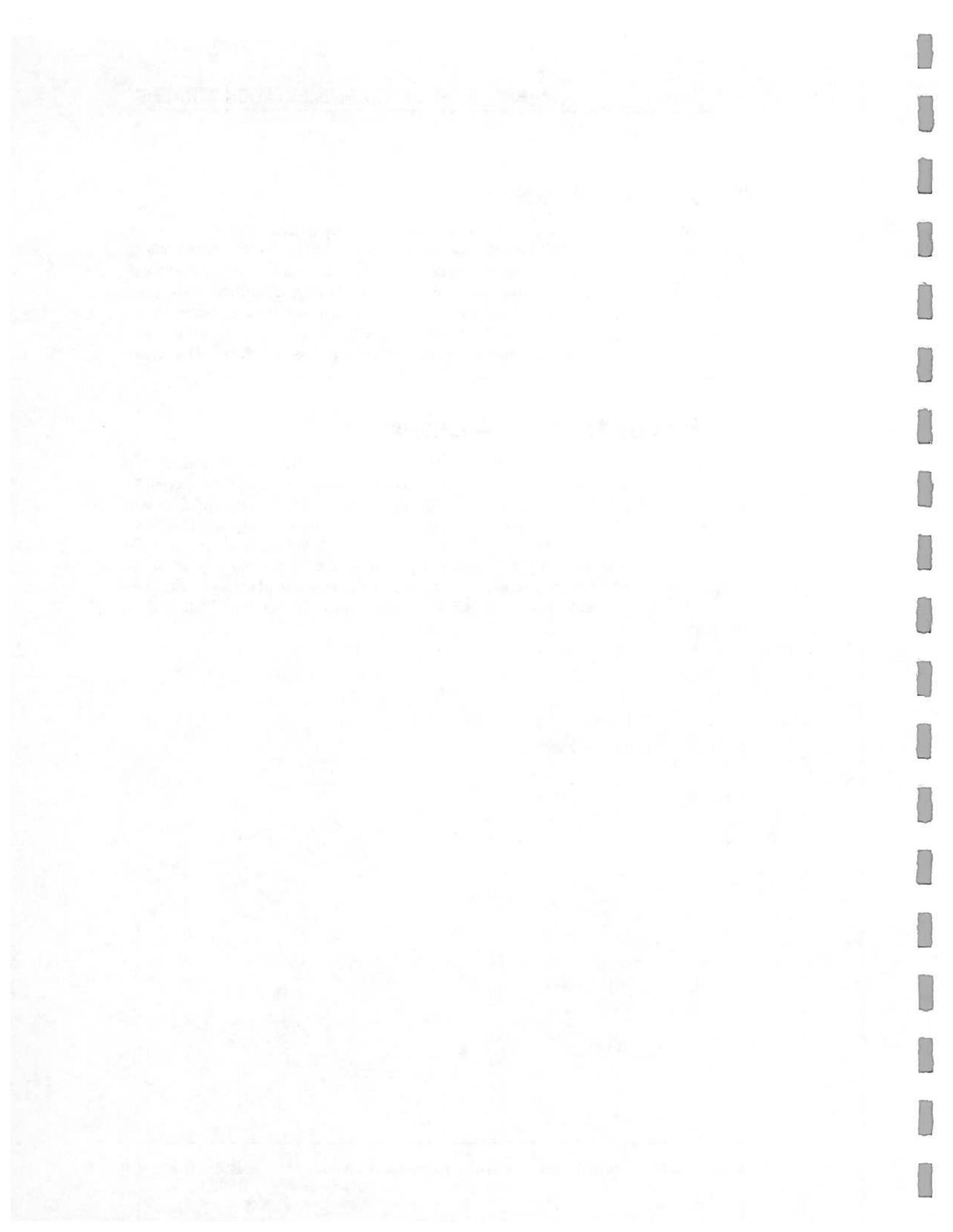
- (1) Cost included in the County's Enterprise Fund, which was \$3,161,794 million in FY2006.
- (2) Costs included in the City's Enterprise Fund, which was \$7,804, 311 million in FY2006.
- (3) Cost included in the KADB's annual budget, \$181,000 in FY06.

### **8.3 Source of Funds**

All of the solid waste operations of both Dougherty County and the City of Albany are fully funded through fees for solid waste services. The County's Solid Waste Enterprise Fund is funded by tipping fees at the landfill. The City's Solid Waste Enterprise Fund is funded through fees charged to residents and businesses for solid waste collection. These revenues support a comprehensive array of solid waste management services that enable the County and City to achieve their solid waste management goals, including supporting the activities of Keep Albany Dougherty Beautiful.

### **8.4 Plan Updates and Amendments**

The implementation strategy will be reviewed on an annual basis as the County and City prepare their Annual Solid Waste Management Survey and Full Cost Report to submit to the Georgia Department of Community Affairs. The County and City will take this opportunity to determine if the goals or needs of the County and City have changed in a way that would require changes to the implementation strategy. In addition, the County and City will update the implementation strategy as part of the Short Term Work Program update. At the end of the ten-year planning period, the entire Dougherty County – City of Albany Solid Waste Management Plan will be updated.



**Appendix A**

**INTERGOVERNMENTAL SOLID WASTE SERVICES  
AND FACILITIES CONTRACT BETWEEN THE CITY  
OF ALBANY AND DOUGHERTY COUNTY**

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**INTERGOVERNMENTAL  
SOLID WASTE SERVICES AND FACILITIES  
CONTRACT**

Between

**CITY OF ALBANY**

and

**DOUGHERTY COUNTY**

This Intergovernmental Solid Waste Services and Facilities Contract (this "Contract"), made and entered into as of June 2, 2004, by and between the **CITY OF ALBANY**, a municipal corporation of the State of Georgia (the "City"), and **DOUGHERTY COUNTY**, a political subdivision of the State of Georgia (the "County")

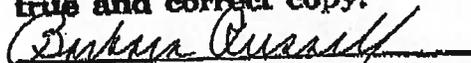
**WITNESSETH  
THAT:**

WHEREAS, Official Code of Georgia Annotated Title 12, Chapter 8, Section 20 (the "Georgia Comprehensive Solid Waste Management Act") provides, "it is declared to be the policy of the State of Georgia, in furtherance of its responsibility to protect the public health, safety, and well-being of its citizens and to protect and enhance the quality of its environment, to institute and maintain a comprehensive state-wide program for solid waste management which will assure that solid waste facilities, whether publicly or privately operated, do not adversely affect the health, safety, and well-being of the public and do not degrade the quality of the environment by reason of their location, design, method of operation, or other means and which, to the extent feasible and practical, makes maximum utilization of the resources contained in solid waste;" and

WHEREAS, in accordance with the requirements of the Georgia Comprehensive Solid Waste Management Act, particularly Section 12-8-31.1 thereof, the City of Albany (the "City") and Dougherty County (the "County") have each heretofore adopted and approved the "Albany-Dougherty County Solid Waste Management Plan," dated April 1993 and prepared with the assistance of Roy F. Weston, Inc., Norcross, Georgia, consulting engineers (the "Plan"), setting forth the joint long-range plan of the City and the County respecting their solid waste management, collection and disposal; and

WHEREAS, the County and the City have been functioning under the provisions of the Plan since its finalization in April 1993 and have periodically reexamined and reaffirmed the Plan; and

I hereby certify that this is a  
true and correct copy.

  
\_\_\_\_\_  
COUNTY CLERK

WHEREAS, the Plan expresses the intent of the County and the City to continue to use the Dougherty County Landfill (the "Landfill"), and to upgrade the facility to meet Subtitle D requirements, including through the application for a vertical expansion permit to ensure capacity while the Subtitle D cells were designed, permitted, and constructed; and

WHEREAS, the Plan further provides for the County and the City to implement a phased approach to County-wide solid waste collection after assigning overall responsibility for the provision of collection services to a collection manager within the County Solid Waste Management Department to avoid duplication of effort, provide assurance of cost-effective and efficient service, and unify the collection service County-wide; and

WHEREAS, the Plan further provides for the City and the County to select through such manager public sector collection, private sector collection or a public-private partnership for collection with the ultimate goal that collection services be consolidated; and

WHEREAS, the City is currently serving as the entity responsible for the collection component of the Plan, which the City now implements through city contracts with licensed and permitted private haulers for collection within the City of approximately 25% of residential waste generated within the City, collection by City public works employees of the remaining residential waste generated within the City, and some direct contracts between licensed and permitted private haulers and commercial generators in the incorporated and unincorporated areas of the County, and the City and the County continue to study means of making collection services available to all County residents in their ongoing efforts to phase in the collection components of the Plan; and

WHEREAS, Section 14-52(2) of the Albany City Code (the "City Code") provides that "[a]ll single-family residential units in the City of Albany are required to use the Solid Waste Collection Service of the City of Albany for the disposition of refuse ... [and] all commercial units are required to utilize the solid waste collection service provided by the City of Albany or a service provided by an approved state certified hauler operating under permit from the city manager ... nothing in this paragraph or anywhere in this article shall be construed as a surrender by the City of Albany of its legal authority to franchise commercial collectors of refuse or to become the sole and exclusive hauler of all refuse, including commercial and industrial, in the City of Albany"; and

WHEREAS, pursuant to an Act of the General Assembly of the State of Georgia (Ga. Laws 1971, p. 3323, *et seq.*), the City's Charter (the "City Charter") was amended to add new Section (19), providing, "The City of Albany shall have the power and authority to extend its garbage, refuse and rubbish collection services into Dougherty County beyond the corporate limits of the City of Albany where authorized by contract with Dougherty County"; and

WHEREAS, the County has also determined in that connection that it is imperative to maintain the public purpose and financial viability of the Landfill to provide the resources necessary to ensure prudent operation, monitoring, maintenance and capital additions and improvements, and the best way to accomplish the aforesaid goals and results is to enter into the Intergovernmental Contract with the City to provide for the collection by or on behalf of the City

of all municipal solid waste generated in the incorporated and unincorporated areas of the County for disposal in accordance with the terms of the Intergovernmental Contract; and

WHEREAS, County Code Section 2-14-2 grants to the County the power to regulate and control all public or private solid waste collection, disposal systems, methods and sites, as follows: "the board of commissioners, in order to protect health and safety of the people in the county, authorizes and directs its county administrator, by implementing and enforcing the provisions of these regulations, to control the storage, collection and disposal of solid waste in the unincorporated areas of the county ... and regulate the establishment, maintenance and operation of public or private solid waste collection and/or disposal systems, methods or sites"; and

WHEREAS, the County has retained R. W. Beck, Orlando, Florida, consulting engineers ("Beck"), to study and review the Comprehensive Solid Waste Management Plan, the Landfill and current collection practices in the County to determine the continuing viability and applicability of the Plan, and Beck has prepared the "Dougherty County Landfill Efficiency Study and Financial Analysis," dated March 29, 2004 (the "Study"), containing its findings, and the County has presented the Study to the City; and

WHEREAS, Article 9, Section 3, Paragraph 1 of the Constitution of the State of Georgia (the "Intergovernmental Contracts Provision") provides, in pertinent part, that a City and a County may contract with each other for periods of up to 50 years for joint services, for the provision of services, or for the joint or separate use of facilities or equipment that the contracting parties are authorized by law to undertake or provide; and

WHEREAS, the City has determined, after diligent analysis and review of the Plan and the Study, that it is in the best interest of the City and its citizenry, and is consistent with the City's powers pursuant to the Constitution of the State of Georgia and other applicable law, to contract with the County as hereinafter described to cause the County to continue to operate the Landfill and to agree in such contract (i) to provide, or cause to be provided through an open procurement process with licensed and permitted private haulers, all collection services with respect to municipal solid waste generated in the City, and (ii) to initiate the full implementation and phasing in of the collection portion of the Plan, including through the agreement to provide or cause to be provided collection services in the unincorporated areas of the County in accordance with the provisions of the hereinafter defined Intergovernmental Contract; and

WHEREAS, the County has agreed to continue to operate the Landfill as a publicly owned disposal site for such waste; and

FOR AND IN CONSIDERATION of the premises and the mutual covenants and agreements herein contained, the parties hereby agree as follows:

## ARTICLE I

### TERM AND DEFINITIONS

**Section 101. Term.** This Contract is dated as of August 2, 2004, its effective date, and shall expire 30 days after the next Solid Waste Management Plan is due at the Department of Community Affairs (which is currently June 30, 2006), and if neither party has given the other written notice of a desire to not renew this Agreement within 30 days of its expiration, then there shall be successive automatic renewals under these same terms for a period expiring 30 days after the subsequent Solid Waste Management Plan is due at the Department of Community Affairs (which is currently June 30, 2016), provided if at a sooner time the Landfill no longer has capacity to fulfill the purpose of this Agreement, the Agreement is ended.

#### **Section 102. Definitions.**

(a) Those words which are defined in O.C.G. A. Section 12-8-22 shall have the same meaning when used herein as defined in said Code Section.

(b) As used herein, the term:

“Collection Services” means the collection of Municipal Solid Waste.

“Disposal Services” means the provision of a Municipal Solid Waste landfill.

(c) “Municipal Solid Waste” means any solid waste derived from households, including garbage, trash, and solid waste from single family and multi-family residences, hotels and motels, bunkhouses, campgrounds, picnic grounds, and day use recreation areas. The term also includes all types of solid waste generated by stores, offices, restaurants, warehouses, and manufacturing or industrial processes or operations that are not a hazardous waste regulated under Part One of Article Three of the “Georgia Hazardous Waste Management Act”. Provided, however, that the following categories of waste are specifically deleted from the defined term:

(i) Construction/Demolition Waste which is defined to include waste building materials and rubble resulting from construction, remodeling, repair, and demolition operations on pavements, houses, commercial buildings and other structures. Such waste include, but are not limited to, asbestos containing waste, wood, brick, metal, concrete, wallboard, paper, cardboard, and other non-putrescible wastes which have a low potential for groundwater contamination; and

(ii) Inert Waste which is defined to include only those wastes which are not or are not likely to cause production of leachate of environmental concerns. Such wastes are limited to earth and earth like products, concrete, cured asphalt, rock, bricks, yard trimmings, stumps, limbs and leaves.

**Section 103. Preambles.** The City and the County hereby acknowledge and agree that the statements and conclusions set forth in the preambles are correct and hereby incorporate the foregoing preambles into this Contract as a part of their mutual agreements and covenants.

## ARTICLE II

### REPRESENTATIONS

**Section 201. Representations by the City and the County.** The City and the County each hereby makes the following representations as the basis for the undertakings on its part herein contained:

(a) The City is a municipal corporation of the State of Georgia, and the County is a political subdivision of the State of Georgia, duly created and organized under the Constitution and laws of the State. Under the Constitution and laws of the State, the City and the County are each authorized to execute, deliver and perform their respective obligations under this Contract. Each of the City and the County duly authorized the execution, delivery and performance of this Contract. This Contract is a valid, binding and enforceable obligation of each of the City and the County.

(b) No approval or other action by any governmental authority or agency or other person is required in connection with the execution, delivery and performance of this Contract by each of the City and the County.

(c) The authorization, execution, delivery and performance by each of the City and the County of this Contract do not violate the laws or Constitution of the State and do not constitute a breach of or a default under any existing court order, administrative regulation, or other legal decree, or any agreement, indenture, mortgage, lease, note or other instrument to which it is a party or by which it is bound.

(d) The City has the right to franchise commercial collectors of refuse, or to become the sole and exclusive hauler of all refuse, including commercial and industrial, in the City of Albany pursuant to Albany Code Section 14-52(2) and further has the right to extend its solid waste collection services into the unincorporated areas of Dougherty County pursuant to Ga. Laws 1971, p. 3323, *et seq.*

(e) The County has the right, pursuant to County Code Section 2-14-2, in order to protect the health and safety of the people in the County, to regulate the establishment, maintenance and operation of public or private solid waste collection and/or disposal systems, methods or sites.

(f) The consolidation of all solid waste collection services in the City and the County and the disposal of such solid waste at the County owned and maintained Landfill will benefit the public welfare by increasing the procedural efficiency and safety in collection and disposal services.

## ARTICLE III

### CERTAIN OBLIGATIONS OF THE CITY AND THE COUNTY

**Section 301. Municipal Solid Waste Collection Services.** The City shall provide, or cause to be provided, Collection Services for all Municipal Solid Waste generated in the incorporated or unincorporated areas of the County, subject to the following:

(a) The City is currently providing Collection Services for all Municipal Solid Waste generated by residential establishments within the City. The City agrees that during the term of this Contract that it shall continue its Collection Services with respect to all such Municipal Solid Waste generated by residential establishments and that it will deliver, or cause to be delivered, such residential Municipal Solid Waste for disposal at the County Landfill. In order to facilitate this commitment, the City shall include as a term of any contract entered into by it and a private hauler pertaining to the collection of Municipal Solid waste generated by residential establishments in the City the requirement that such private hauler deliver such waste for disposal to the County Landfill.

(b) The City currently provides Collection Services for some of the Municipal Solid Waste generated by commercial establishments within the City. The City agrees that during the term of this Contract that it shall continue its Collection Services with respect to all such Municipal Solid Waste generated by commercial establishments and that it will deliver, or cause to be delivered, such Municipal Solid Waste for disposal at the County Landfill. In order to facilitate this commitment, the City shall include as a term of any contract entered into by it and a private hauler pertaining to the collection of Municipal Solid Waste generated by commercial establishments in the City the requirement that such private hauler deliver such waste for disposal to the County Landfill. Additionally, to the extent that the City expands its collection services of Municipal Solid Waste generated by commercial establishments in the City, it shall deliver, or cause to be delivered, such additional Municipal Solid Waste to the County Landfill.

(c) The City agrees that it shall phase in collection services for all Municipal Solid Waste generated in the unincorporated portion of the County and, upon providing such collection services, shall deliver, or cause to be delivered, such Municipal Solid Waste for disposal to the County Landfill. The City shall phase in such collection services with respect to Municipal Solid Waste generated in the unincorporated portion of the County at such time, as it determines in its discretion, that it is financially feasible to provide such services at cost based rates which do not unduly discriminate with rates charged by the City for collection services to City residents.

(d) The City agrees that it will not unduly discriminate between City residents and County residents with respect to rates and charges for collection services.

**Section 302. Municipal Solid Waste Disposal Services.** The County shall provide Disposal Services in the Dougherty County Landfill for all Municipal Solid Waste generated in the incorporated and unincorporated areas of the County. The County further agrees that it will not unduly discriminate with respect to the rates and charges for Disposal Services between

Municipal Solid Waste generated in the City and Municipal Solid Waste generated in the unincorporated areas of the County.

**Section 303. Records and Accounts.** The City will keep accurate records and accounts relating to administration of Collection Services, and the County will keep accurate records and accounts relating to Disposal Services. Said accounts shall be included, as applicable, in the each of the City's and the County's respective financial statements, which shall be subject to an annual audit by a firm of independent certified public accountants.

#### ARTICLE IV

##### MISCELLANEOUS GENERAL PROVISIONS

**Section 401. Termination or Amendment of Contract.** This Contract may be amended by instrument in writing executed with the same formality as this Contract.

**Section 402. Indemnification.** To the extent permitted by law, the County hereby agrees to indemnify and hold harmless the City and its officers, employees and agents from and against any and all claims, damages, losses, liabilities, costs or expenses whatsoever that the City may incur, including reasonable attorneys' fees, by reason of claims resulting from the agreement of the City in this Contract to deliver, or cause to be delivered, Municipal Solid Waste to the Dougherty County Landfill as opposed to any other disposal facility; provided, however, that such indemnification shall not extend to the gross negligence or willful misconduct of the City or its officers, employees or agents or to the provision of Collection Services by the City or its officers, employees, agents or designees generally, but rather only to the agreement by the City pursuant to this Contract to deliver, or cause to be delivered, Municipal Solid Waste generated within Dougherty County to the Dougherty County Landfill and no other disposal facility.

**Section 403. Assignment of Agreement.** This Agreement shall inure to the benefit of and shall be binding upon the respective successors and assigns of the parties to this Agreement; neither this Agreement nor any interest herein shall be transferred or assigned by either party hereto except with the consent in writing of the other party hereto.

#### ARTICLE V

##### SEVERABILITY

Whenever possible, each provision hereof shall be interpreted in such manner as to be effective and valid under applicable law, but in case any one or more of the provisions contained herein shall, for any reason, be held to be invalid, illegal, or unenforceable in any respect, such invalidity, illegality, or unenforceability shall not affect any other provisions of this Agreement, and this Agreement shall be construed as if such invalid, illegal, or unenforceable provision or provisions had never been contained herein unless the deletion of such provision or provisions

would result in such a material change as to cause completion of the transactions contemplated hereby to be unreasonable or would frustrate either party's commercial purpose in entering into this Agreement. In the event of such a material change or frustration of commercial purpose, this Agreement shall be subject to rescission at the election of either party.

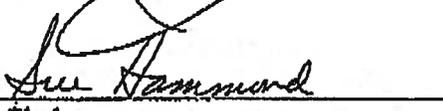
IN WITNESS WHEREOF, the City has caused this Contract to be executed in its name by its Mayor and has caused its seal to be hereunto impressed and attested by its Clerk; the County has caused this Contract to be executed in its name by the Chairman of its Board of Commissioners and its seal to be hereunto impressed and attested by its Clerk, and delivery hereof by the City and the County is hereby acknowledged, all as of the day and year first above written.

APPROVED AS TO FORM:

  
City Attorney

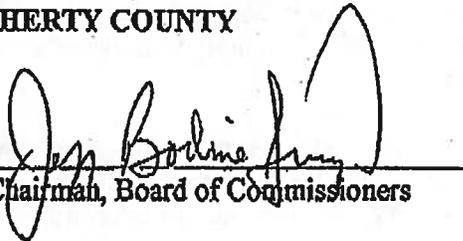
CITY OF ALBANY

By:   
Mayor

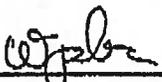
Attest:   
Clerk

(SEAL)

DOUGHERTY COUNTY

By:   
Chairman, Board of Commissioners

APPROVED AS TO FORM:

  
County Attorney

Attest:   
Clerk

**INTERGOVERNMENTAL  
SOLID WASTE SERVICES AND FACILITIES  
CONTRACT (AMENDMENT)**

**Between**

**CITY OF ALBANY**

**and**

**DOUGHERTY COUNTY**

This Amendment to the Intergovernmental Solid Waste Services and Facilities Contract (this "Contract"), made and entered into as of MARCH 28, 2006, by and between the **CITY OF ALBANY**, a municipal corporation of the State of Georgia (the "City"), and **DOUGHERTY COUNTY**, a political subdivision of the State of Georgia (the "County")

**WITNESSETH  
THAT:**

**WHEREAS**, the City adopted Ordinance No. 04-122 on March 23, 2004 authorizing and approving execution of an Intergovernmental Solid Waste Services and Facilities Contract (the "Contract") with the County; and

**WHEREAS**, the County adopted Resolution No. 04-031 on August 2, 2004 authorizing and approving execution of an Intergovernmental Solid Waste Services and Facilities Contract (the "Contract") with the City; and

**WHEREAS**, the City subsequently adopted Ordinance No. 05-119 providing for a Contract Amendment to the definition of the term "Municipal Solid Waste"; and

**WHEREAS**, the County subsequently adopted Resolution No. 04-045 providing for a Contract Amendment to the definition of the term "Municipal Solid Waste"; and

**WHEREAS**, City Ordinance No. 05-119 authorizes the Mayor of the City of Albany to execute said Contract Amendment on behalf of the City; and

**WHEREAS**, County Resolution No. 04-045 authorizes the Chairman of the Board of Commissioners of Dougherty County to execute said Contract Amendment on behalf of the County..

**NOW THEREFORE**, The Intergovernmental Solid Waste Services and Facilities Contract is hereby amended by deleting Article 1, Section 102.(c)(i) and (ii) in its entirety and substituting in lieu thereof the following definition:

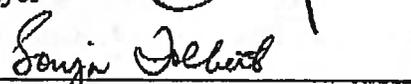
(c) The term "Municipal Solid Waste" shall be defined for purposes of this Resolution to mean any solid waste derived from households, including garbage, trash and sanitary waste in septic tanks and means solid waste from single family and multi-family residences, hotels and motels, bunkhouses, campgrounds, picnic grounds, and day use recreation areas. The term also includes all types of solid waste generated by stores, offices, restaurants, warehouses and manufacturing processes for operations that are not a hazardous waste regulated under Part 1 of Article 3 of the "Georgia Hazardous Waste Management Act." Provided, however, that the following categories of waste are specifically deleted from the defined term:

- (i) Construction/Demolition Waste which is defined to include waste building materials and rubble resulting from construction, remodeling, repair, and demolition operations on pavements, houses, commercial buildings and other structures. Such waste include, but are not limited to, asbestos containing waste, wood, brick, metal concrete, wallboard, paper, cardboard, and other non-putrescible wastes which have a low potential for groundwater contamination; and
- (ii) Inert Waste which is defined to include only those wastes which are not or are not likely to cause production of leachate of environmental concerns. Such wastes are limited to earth and earth like products, concrete, cured asphalt, rock, bricks, yard trimmings, stumps, limbs and leaves; and
- (iii) Industrial Waste which is defined to include waste materials and rubble resulting from industrial processes or operations.

**IN WITNESS WHEREOF**, the City has caused this Amendment to be executed in its name by its Mayor and has caused its seal to be hereunto impressed and attested by its Clerk; the County has caused this Amendment to be executed in its name by its Chairman and its seal to be hereunto impressed and attested by its Clerk, and delivery hereof by the City and the County is hereby acknowledged, all as of the day and year first above written.

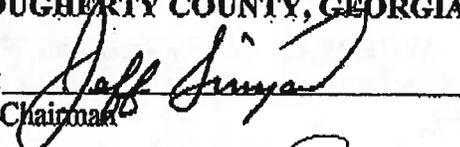
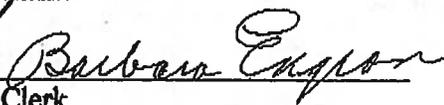
APPROVED AS TO FORM:

  
City Attorney

**CITY OF ALBANY**  
By:   
Mayor  
Attest:   
Clerk

APPROVED AS TO FORM:

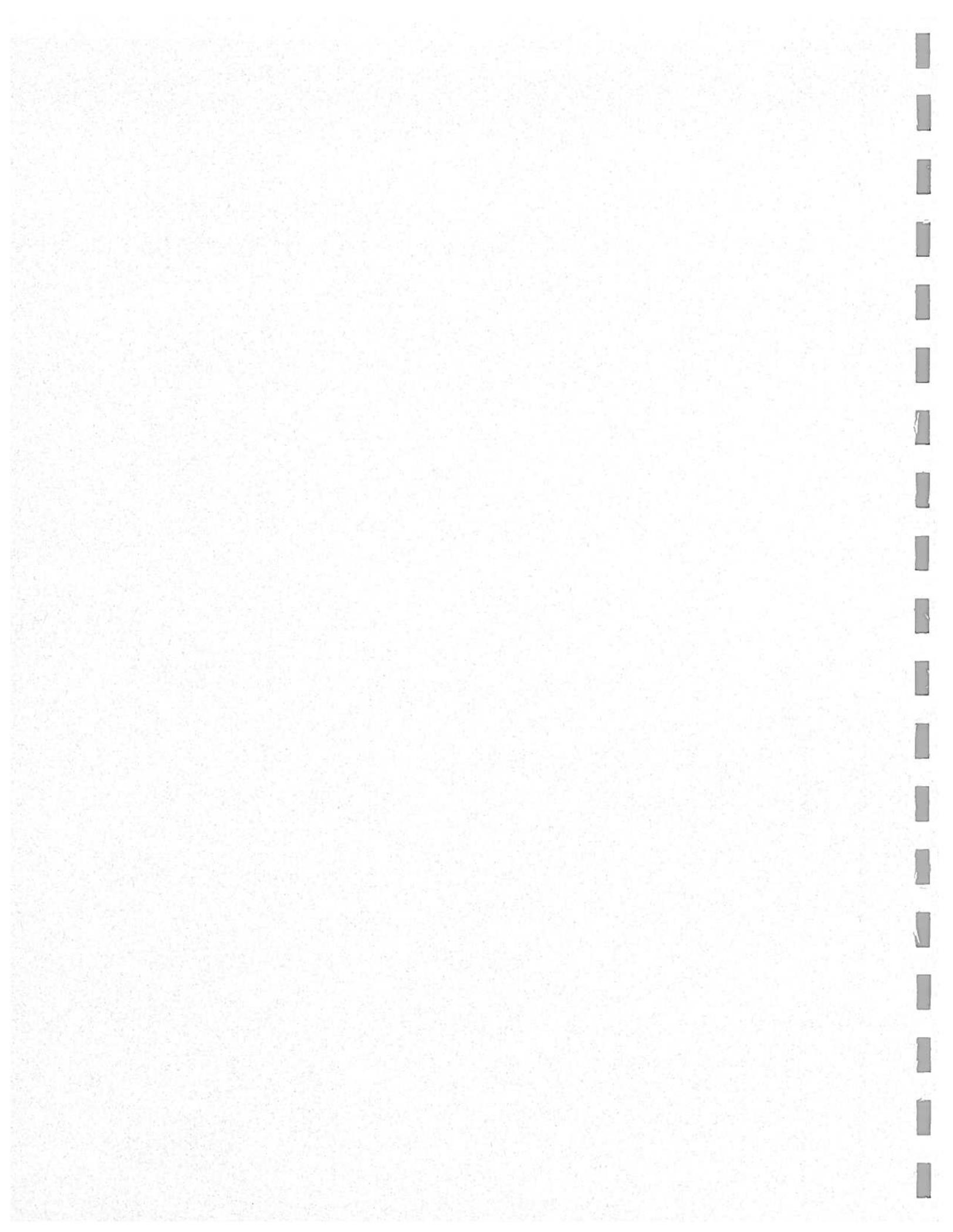
  
County Attorney

**DOUGHERTY COUNTY, GEORGIA**  
By:   
Chairman  
Attest:   
Clerk

**Appendix B**

**DOUGHERTY COUNTY  
RESOLUTIONS 04-031, 04-045 AND 04-046**

---



Resolution 04-031



04-031

A RESOLUTION OF DOUGHERTY COUNTY, GEORGIA PROVIDING FOR THE MAKING OF CERTAIN FINDINGS; THE APPROVAL OF THE R. W. BECK LANDFILL EFFICIENCY STUDY AND FINANCIAL ANALYSIS; THE AUTHORIZATION OF AN INTERGOVERNMENTAL CONTRACT WITH THE CITY OF ALBANY REGARDING THE JOINT USE OF SOLID WASTE FACILITIES AND JOINT PROVISION OF SOLID WASTE SERVICES IN THE UNINCORPORATED AREAS OF DOUGHERTY COUNTY AND THE CITY OF ALBANY; THE APPROVAL OF A PLAN TO ENSURE THE FULFILLMENT OF THE ALBANY-DOUGHERTY COUNTY SOLID WASTE MANAGEMENT PLAN; AND FOR OTHER PURPOSES.

WHEREAS, Official Code of Georgia Annotated Title 12, Chapter 8, Section 20 (the "Georgia Comprehensive Solid Waste Management Act") provides, "it is declared to be the policy of the State of Georgia, in furtherance of its responsibility to protect the public health, safety, and well-being of its citizens and to protect and enhance the quality of its environment, to institute and maintain a comprehensive state-wide program for solid waste management which will assure that solid waste facilities, whether publicly or privately operated, do not adversely affect the health, safety, and well-being of the public and do not degrade the quality of the environment by reason of their location, design, method of operation, or other means and which, to the extent feasible and practical, makes maximum utilization of the resources contained in solid waste;" and

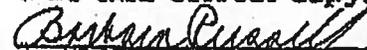
WHEREAS, in accordance with the requirements of the Georgia Comprehensive Solid Waste Management Act, particularly Section 12-8-31.1 thereof, the City of Albany (the "City") and Dougherty County (the "County") have each heretofore adopted and approved the "Albany-Dougherty County Solid Waste Management Plan," dated April 1993 and prepared with the assistance of Roy F. Weston, Inc., Norcross, Georgia, consulting engineers (the "Plan"), setting forth the joint long-range plan of the City and the County respecting their solid waste management, collection and disposal; and

WHEREAS, the County and the City have been functioning under the provisions of the Plan since its finalization in April 1993 and have periodically reexamined and reaffirmed the Plan; and

WHEREAS, the Plan expresses the intent of the County and the City to continue to use the Dougherty County Landfill (the "Landfill"), and to upgrade the facility to meet Subtitle D requirements, including through the application for a vertical expansion permit to ensure capacity while the Subtitle D cells were designed, permitted, and constructed; and

WHEREAS, the Plan further provides for the County and the City to implement a phased approach to County-wide solid waste collection after assigning overall responsibility for the provision of collection services to a collection manager within the County Solid Waste Management Department to avoid duplication of effort, provide assurance of cost-effective and efficient service, and unify the collection service County-wide; and

I hereby certify that this is a true and correct copy.

  
COUNTY CLERK

WHEREAS, the Plan further provides for the City and the County to select through such manager public sector collection, private sector collection or a public-private partnership for collection, with the ultimate goal that collection services be consolidated; and

WHEREAS, the City is currently serving as the entity responsible for the collection component of the Plan, which the City now implements through some city contracts with licensed and permitted private haulers for collection within the City of approximately 25% of residential waste generated within the City, collection by City public works employees of the remaining residential waste generated within the City, and some direct contracts between licensed and permitted haulers and commercial generators in the incorporated and unincorporated areas of the County, and the City and the County continue to study means of making collection services available to all County residents in their continuing efforts to phase in the collection components of the Plan; and

WHEREAS, pursuant to an Act of the General Assembly of the State of Georgia (Ga. Laws 1971, p. 3323, *et seq.*), the City's Charter (the "City Charter") was amended to add new Section (19), providing, "The City of Albany shall have the power and authority to extend its garbage, refuse and rubbish collection services into Dougherty County beyond the corporate limits of the City of Albany where authorized by contract with Dougherty County"; and

WHEREAS, the County has retained R. W. Beck, Orlando, Florida, consulting engineers ("Beck"), to study and review the Plan, the Landfill and current collection practices in the County to determine the continuing viability and applicability of the Plan, and Beck has prepared the "Dougherty County Landfill Efficiency Study and Financial Analysis," dated March 29, 2004 (the "Study"), containing its findings; and

WHEREAS, Article 9, Section 3, Paragraph 1 of the Constitution of the State of Georgia (the "Intergovernmental Contracts Provision") provides, in pertinent part, that a City and a County may contract with each other for periods of up to 50 years for joint services, for the provision of services, or for the joint or separate use of facilities or equipment that the contracting parties are authorized by law to undertake or provide; and

WHEREAS, the County has determined, after diligent analysis and review of the Plan and the Study, that it is in the best interest of the County and its citizenry, and is consistent with the County's powers pursuant to the Constitution of the State of Georgia and other applicable law, to continue to operate the Landfill and to enter into an intergovernmental contract with the City whereby the City shall (i) to provide or cause to be provided, through an open procurement process with licensed and permitted private haulers, all collection services with respect to municipal solid waste generated in the County, and (ii) to initiate the full implementation and phasing in of the collection portion of the Plan, including through the agreement to provide or cause to be provided collection services in the unincorporated areas of the County in accordance with the provisions of the Intergovernmental Contract; and

WHEREAS, the County has agreed to continue to operate the Landfill as a publicly owned disposal site for such waste; and

WHEREAS, after study and review, the County has also determined that it is in the best interest of the County and its citizenry to eliminate to the greatest extent possible risk of later chain of title liability with respect to improper handling or disposal of Municipal Solid Waste (as defined herein) generated within the County; and

WHEREAS, after study and review, the County has also determined that it is in the best interest of the County and its citizenry to require that all Municipal Solid Waste generated within the County's unincorporated boundaries be delivered for disposal to the County Landfill.

NOW, THEREFORE, in consideration of the foregoing analyses and determinations, the Board of Commissioners hereby finds and determines as follows:

**Finding 1:** The term "Municipal Solid Waste" shall be defined for purposes of this Resolution to mean any solid waste derived from households, including garbage, trash, and sanitary waste in septic tanks and means solid waste from single family and multi-family residences, hotels and motels, bunkhouses, camp grounds, picnic grounds, and day use recreation areas. The term also includes all types of solid waste generated by stores, offices, restaurants, warehouses, and manufacturing or industrial processes or operations that are not a hazardous waste regulated under Part One of Article Three of the "Georgia Hazardous Waste Management Act." Provided, however, that the following categories of waste are specifically deleted from the defined term:

(a) Construction/Demolition Waste which is defined to include waste building materials and rubble resulting from construction, remodeling, repair, and demolition operations on pavements, houses, commercial buildings and other structures. Such waste include, but are not limited to, asbestos containing waste, wood, brick, metal concrete, wallboard, paper, cardboard, and other non-putrescible wastes which have a low potential for groundwater contamination; and

(b) Inert Waste which is defined to include only those wastes which are not or are not likely to cause production of leachate of environmental concerns. Such wastes are limited to earth and earth like products, concrete, cured asphalt, rock bricks, yard trimmings, stumps, limbs and leaves.

**Finding 2:** The County has a compelling governmental interest in ensuring the public health, safety and well-being of its citizenry through the protection and enhancement of the quality of the environment in the County and through the prevention of the risk of financial loss or other liability through the improper handling or disposal of Municipal Solid Waste generated within the County.

**Finding 3:** The consolidation of all Municipal Solid Waste collection services in the City and the County will increase economic as well as procedural efficiency and safety in collection services whether such services are ultimately performed by the City directly or through contract with a licensed and permitted private hauler after an open procurement process.

**Finding 4:** The County has determined that it is necessary to require all Municipal Solid Waste generated within the unincorporated area of the County to be delivered for disposal to the County Landfill in order to insure the public health, safety, and well being of its citizenry through the protection and enhancement of the quality of the environment in the County and in order to reduce the risk of financial loss or other liability through the improper handling or disposal of Municipal Solid Waste generated within the County.

**NOW, THEREFORE, BE IT RESOLVED**, by the Board of Commissioners of Dougherty County, **AND IT IS HEREBY RESOLVED** by authority of the same, as follows:

**Section 1.** The Intergovernmental Contract is hereby authorized and approved in substantially the form attached hereto as Exhibit "A" and hereby incorporated herein by reference, subject to such minor changes, insertions or omissions as may be approved by the Chairman of the Board of Commissioners, with the advice of the County Attorney. The Chairman of the Board of Commissioners is hereby authorized and directed to execute, and the Clerk of the County is hereby authorized and directed to attest, and place or impress the seal of the County on, the Intergovernmental Contract and to deliver the Intergovernmental Contract as an act of the County. Execution of the Intergovernmental Contract by the Chairman of the Board of Commissioners shall be conclusive evidence of the approval of any changes, insertions or omissions to such Intergovernmental Contract as herein provided.

**Section 2.** The County hereby approves and accepts the Study as delivered March 29, 2004.

**Section 3.** Any person, firm, partnership, corporation or other entity which transports, pursuant to a contract, whether oral or otherwise, Municipal Solid Waste generated within the unincorporated portion of the County shall be required to deliver such Municipal Solid Waste to that certain landfill owned and operated by Dougherty County.

Provided, however, that Municipal Solid Waste generated within the unincorporated portion of the County and transported by person, firm, partnership, corporation or other entity for disposal to a facility located outside of the State of Georgia shall be exempted from this requirement. Any such person, firm, partnership, corporation or other entity seeking an exemption under this provision shall submit a written waiver request to the County identifying the out of state location to which the Municipal Solid

Waste is being transported, the length of time for which the waiver is being requested and any other pertinent information requested by the County during its processing of the waiver request. Failure on the part of any person, firm, partnership, corporation or other entity to obtain such waiver shall disqualify it from this exception.

Section 4. Any person, firm, partnership, corporation or other entity violating any of the provisions of this Resolution shall be deemed guilty of a misdemeanor. Each day's continuance of such violation shall be considered a separate offense. Upon conviction, any person, firm, partnership, corporation or other entity shall be subject to a fine of One Thousand Dollars (\$1,000) for each offense. In addition to any other remedy available, these regulations may be enforced in the Magistrate Court of Dougherty County, Georgia as provided in O.C.G.A. Section 15-10-60 through Section 15-10-66, as amended.

Section 5. All resolutions or parts of resolutions in conflict herewith are hereby repealed, the welfare of the citizenry of the County requiring it. This resolution shall be in full force and effect from and after its adoption.

Section 6. All acts heretofore taken by any officer of the County in connection with the Plan or the Study are hereby ratified and approved.

This Resolution effective immediately upon its adoption.

DOUGHERTY COUNTY

By: *Jay Bodine Fung*  
Chairman

(SEAL)

Attest:

*Barbara Russell*  
Clerk

*August 2, 2004*



A JOINT RESOLUTION  
ENTITLED

06-019

06-R120-city

A RESOLUTION OF THE BOARD OF COMMISSIONERS OF DOUGHERTY COUNTY AND THE CITY OF ALBANY, GEORGIA AUTHORIZING TRANSMITTAL OF THE DRAFT OF DOUGHERTY COUNTY CITY OF ALBANY 2006 SOLID WASTE MANAGEMENT PLAN TO THE SOUTHWEST GEORGIA REGIONAL DEVELOPMENT CENTER AND THE GEORGIA DEPARTMENT OF COMMUNITY AFFAIRS FOR REVIEW; REPEALING PRIOR RESOLUTIONS IN CONFLICT; AND FOR OTHER PURPOSES.

WHEREAS, the Board of Commissioners is required by the 1990 Georgia Planning Act to develop a Solid Waste Management Plan which meets the minimum standards for solid waste planning established subsequent to the Act, and

WHEREAS, the Department of Community Affairs required Dougherty County to adopt a 10 year Solid Waste Management Plan by June 30, 2006 to be eligible to receive grants, loans, and permits related to solid waste management, and

WHEREAS, it is necessary to periodically update the Solid Waste Management Plan for Dougherty County and the City of Albany in order for it to remain a useful and viable tool for managing solid waste, and

WHEREAS, the 2006 Solid Waste Management Plan has been prepared by R.W. Beck, Inc. with assistance, input, and review by the Dougherty County Solid Waste Department, the City of Albany Division of Solid Waste, and Keep Albany Dougherty Beautiful and addresses waste disposal stream analysis, waste reduction collection, disposal, land limitation, education and public involvement, and implementation, and

WHEREAS, the preparation of the 2006 Solid Waste Management plan included the required official public hearings and interagency and intergovernmental coordinating to assure that the views, opinions and attitudes of county and city residents, property owners, departments, and others agencies and governments were addressed in the 2006 Solid Waste Management Plan, and

WHEREAS, after review of the 2006 Solid Waste Management Plan by the Southwest Georgia Regional Development Center and the Georgia Department of Community Affairs, the Board of Commissioners will consider the plan for adoption.

NOW THEREFORE, BE IT RESOLVED, that the 2006 Dougherty County Solid Waste Management Plan be approved for transmittal to the Southwest Georgia Regional

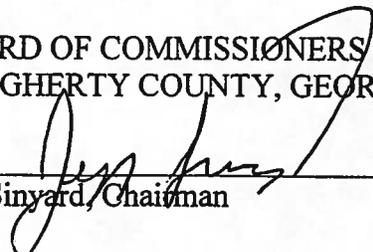
I hereby certify that this is a true and correct copy.

*Burkha Engman*  
COUNTY CLERK

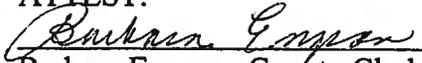
Development Center and the Georgia Department of Community Affairs for their review and action.

Be it so resolved this <sup>20<sup>th</sup></sup> day of March 2006.

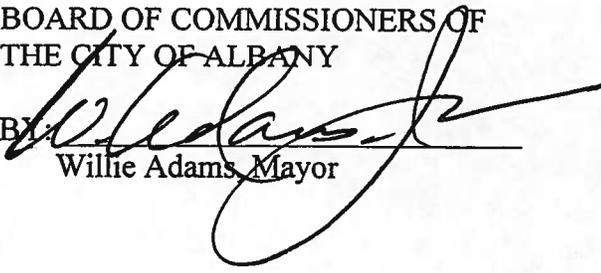
BOARD OF COMMISSIONERS OF  
DOUGHERTY COUNTY, GEORGIA

  
\_\_\_\_\_  
Jeff Sinyard, Chairman

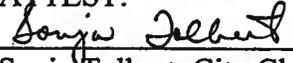
ATTEST:

  
\_\_\_\_\_  
Barbara Engram, County Clerk  
Adopted: March 20, 2006

BOARD OF COMMISSIONERS OF  
THE CITY OF ALBANY

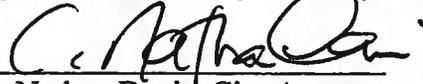
By:   
\_\_\_\_\_  
Willie Adams, Mayor

ATTEST:

  
\_\_\_\_\_  
Sonja Tolbert, City Clerk  
Adopted: 3-28-06

APPROVED AS TO FORM:

  
\_\_\_\_\_  
Spencer Lee, County Attorney

  
\_\_\_\_\_  
C. Nathan Davis, City Attorney



**DOUGHERTY COUNTY**  
**SOLID WASTE**  
**ALBANY, GEORGIA**

**MICHAEL MCCOY, DIRECTOR**

*Rec'd  
4/13/06  
good to go*

April 12, 2006

Ms. Mary Harrington  
Georgia Department of Community Affairs  
60 Executive Park South NE  
Atlanta, Georgia 30329-2231

Dear Ms. Harrington,

Enclosed is the draft update of the Dougherty County and City of Albany, Georgia Solid Waste Management Plan for your review. Both the County and City Commission have passed resolutions, enclosed, authorizing submittal of this document to the Regional Development Center and the Georgia Department of Community Affairs. In addition, the City and County held two public hearings while preparing this document, one at the beginning of the planning process and one to present the contents of the draft Plan.

I look forward to receiving your comments.

Sincerely,

Michael McCoy  
Solid Waste Director

cc: Mr. Richard Crowdis, County Administrator  
Mr. Alfred Lott, City Manager  
Mrs. Judy Bowles, Keep Albany-Dougherty Beautiful  
Mr. Daniel Whigham, City Solid Waste Superintendent  
Mr. Phil Robertson, City Public Works Director



## *Southwest Georgia*

### REGIONAL DEVELOPMENT CENTER

P.O. Box 346

30 West Broad Street

Camilla, GA 31730-0346

Phone (229) 522-3552 - Fax (229) 522-3558

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Please be advised that Albany/Dougherty County has passed a resolution dated March 20, 2006 to transmit their draft solid waste management plan to the Department of Community Affairs (DCA) for their review.

The DCA requires solid waste management plans to be updated every ten years for local governments to remain eligible to receive grants, loans and permits related to solid waste management. Dougherty County's updated solid waste management plan is due by June 30, 2006.

Solid waste planning in the State is necessary to protect the environment, manage resources, and to reduce and manage solid waste. Solid waste plans address strategies of waste reduction, collection, transfer and disposal.

The Southwest Georgia Regional Development Center is currently reviewing Dougherty County's draft solid waste management plan for consistency and potential conflicts with neighboring local governments in the region.

The DCA requires that the RDC notifies neighboring local governments so that they may review and comment on the plan before it is formally adopted. There is a copy of the plan available at the RDC for your review. Comments regarding the plan should be submitted to the RDC by May 8<sup>th</sup>.

Sincerely,

Shane Kelsey  
Planner I

*Serving all of Southwest Georgia*

---

Baker • Calhoun • Colquitt • Decatur • Dougherty • Early • Grady • Lee • Miller • Mitchell • Seminole • Terrell • Thomas •  
Worth Counties

06-022

**A RESOLUTION  
ENTITLED**

**A RESOLUTION ADOPTING THE DOUGHERTY COUNTY AND CITY OF  
ALBANY 2006 SOLID WASTE MANAGEMENT PLAN UPDATE AS APPROVED BY  
THE SOUTHWEST GEORGIA REGIONAL DEVELOPMENT CENTER AND THE  
GEORGIA DEPARTMENT OF COMMUNITY AFFAIRS; REPEALING  
RESOLUTIONS OR PARTS OF RESOLUTIONS IN CONFLICT HEREWITH;  
AND FOR OTHER PURPOSES.**

**WHEREAS**, Dougherty County, Georgia and the City of Albany are required by the 1990 Georgia Solid Waste Management Act to develop a Solid Waste Management Plan which meets the minimum standards for solid waste planning established pursuant to the Act; and

**WHEREAS**, the Department of Community Affairs requires Dougherty County and the City of Albany to adopt a 10 year Solid Waste Management Plan Update by June 30, 2006 to be eligible to receive grants, loans, and permits related to solid waste management; and

**WHEREAS**, it is necessary to periodically update the Solid Waste Management Plan for Dougherty County and the City of Albany in order for it to remain a useful and viable tool for managing solid waste; and

**WHEREAS**, the 2006 Solid Waste Management Plan Update has been prepared by R. W. Beck, Inc. with assistance, input, and review by the Dougherty County Solid Waste Department, the City of Albany Division of Solid Waste, and Keep Albany Dougherty Beautiful and addresses waste disposal stream analysis, waste reduction, collection, disposal, land limitation, education and public involvement, and implementation; and

**WHEREAS**, the preparation of the 2006 Solid Waste Management Plan Update included the required official public hearings and interagency and intergovernmental coordination to assure that the views, opinions and attitudes of county and city residents, property owners, departments, and other agencies and governments were addressed in the 2006 Solid Waste Management Plan Update; and

**WHEREAS**, the Southwest Georgia Regional Development Center and the Georgia Department of Community Affairs have reviewed and approved the Plan Update.

**NOW THEREFORE, BE IT RESOLVED** by the Board of Commissioners of Dougherty County, Georgia and it is hereby resolved by Authority of same as follows:

**SECTION I.** The Dougherty County and City of Albany 2006 Solid Waste Management Plan Update as prepared by R. W. Beck, Inc. and reviewed and approved by the Southwest Georgia Regional Development Center and the Georgia Department of Community Affairs is hereby adopted.

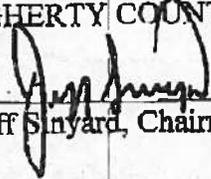
I hereby certify that this is a  
true and correct copy.

*Barbara Engman*  
COUNTY CLERK 8/14/06

**SECTION II.** All resolutions or parts of Resolutions in conflict herewith are hereby repealed.

This 5<sup>th</sup> day of June, 2006

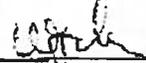
BOARD OF COMMISSIONERS OF  
DOUGHERTY COUNTY, GEORGIA

BY:   
Jeff Sinyard, Chairman

ATTEST:

  
COUNTY CLERK

APPROVED AS TO FORM:

  
DOUGHERTY COUNTY ATTORNEY

**A RESOLUTION  
ENTITLED 06-R143  
A RESOLUTION ADOPTING THE  
DOUGHERTY COUNTY AND CITY OF  
ALBANY 2006 SOLID WASTE MANAGEMENT  
PLAN UPDATE AS APPROVED BY THE  
SOUTHWEST GEORGIA REGIONAL  
DEVELOPMENT CENTER AND THE  
GEORGIA DEPARTMENT OF COMMUNITY  
AFFAIRS; REPEALING PRIOR RESOLUTIONS  
IN CONFLICT AND FOR OTHER PURPOSES.**

WHEREAS, Dougherty County, Georgia and the City of Albany are required by the 1990 Georgia Solid Waste Management Act to develop a Solid Waste Management Plan which meets the minimum standards for solid waste planning established pursuant to the Act; and

WHEREAS, the Department of Community Affairs requires Dougherty County and the City of Albany to adopt a 10 year Solid Waste Management Plan Update by June 30, 2006 to be eligible to receive grants, loans, and permits related to solid waste management; and

WHEREAS, it is necessary to periodically update the Solid Waste Management Plan for Dougherty County and the City of Albany in order for it to remain a useful and viable tool for managing solid waste; and

WHEREAS, the 2006 Solid Waste Management Plan Update has been prepared by R. W. Beck, Inc. with assistance, input, and review by the Dougherty County Solid Waste Department, the City of Albany Division of Solid Waste, and Keep Albany Dougherty Beautiful and addresses waste disposal stream analysis, waste reduction, collection, disposal, land limitation, education and public involvement, and implementation; and

WHEREAS, the preparation of the 2006 Solid Waste Management Plan Update included the required official public hearings and interagency and intergovernmental coordination to assure that the

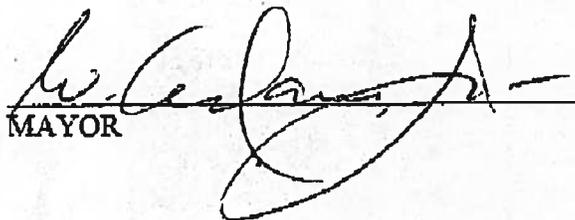
views, opinions and attitudes of county and city residents, property owners, departments, and other agencies and governments were addressed in the 2006 Solid Waste Management Plan Update; and

WHEREAS, the Southwest Georgia Regional Development Center and the Georgia Department of Community Affairs have reviewed and approved the Plan Update,

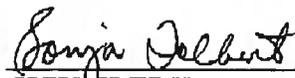
NOW, THEREFORE, BE IT RESOLVED by the Board of Commissioners of the City of Albany, Georgia and it is hereby resolved by authority of same

SECTION 1 The Dougherty County and City of Albany 2006 Solid Waste Management Plan Update as prepared by R. W. Beck, Inc. and reviewed and approved by the Southwest Georgia Regional Development Center and the Georgia Department of Community Affairs is hereby adopted.

SECTION 2 All resolutions, or parts of resolutions, in conflict herewith are repealed.

  
MAYOR

ATTEST:

  
CITY CLERK

Adopted: June 28, 2006

Introduced By Commissioner: Postell  
Date(s) read: June 28, 2006



GEORGIA DEPARTMENT OF  
**COMMUNITY AFFAIRS**

copy

**Mike Beatty**  
COMMISSIONER

**Sonny Perdue**  
GOVERNOR

May 5, 2006

Mr. Dan Bollinger  
Executive Director, Southwest Georgia RDC  
Post Office Box 346  
Camilla, Georgia 31730

Dear Dan:

Our staff has reviewed the 2007 – 2016 Solid Waste Management Plan for Albany/Dougherty County. We find the plan to be in compliance with the Minimum Planning Standards and Procedures for Solid Waste Management.

As soon as we receive notification that the City and County have adopted the 2007 – 2016 Solid Waste Management Plan, we will send official notification of their continued eligibility to receive solid waste permits, grants, and loans.

Sincerely,

Mike Gleaton, Director  
Planning and Environmental Management Division

MG/meh



*Southwest Georgia*  
REGIONAL DEVELOPMENT CENTER  
P.O. Box 346  
30 West Broad Street  
Camilla, GA 31730-0346  
Phone (229) 522-3552 - Fax (229) 522-3558

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## MEMORANDUM

**DATE:** May 9, 2006

**TO:** Department of Community Affairs

**FROM:** Shane Kelsey, Planner I

**SUBJECT:** Report of Findings for the Dougherty County and City of Albany Solid Waste Management Plan Update

The RDC staff reviewed the 10-year update to the Dougherty County and City of Albany Consolidated Solid Waste Management Plan.

### **Regional public comments**

Regional notification was provided April 17, 2006 concerning the update to the Dougherty County Solid Waste Management Plan. Notification was sent to the surrounding local governments of Counties Baker, Calhoun, Lee, Mitchell, Terrell and Worth in addition to potentially affected state agencies. No written comments were received.

### **Conflicts with other plans in the region or contiguous local governments outside of the region or regional plans.**

The RDC staff has reviewed the update for the Dougherty County and City of Albany Consolidated Solid Waste Management Plan for consistency with other regional plans. No conflicts with other regional plans were noted.

**RDC STAFF RECOMMENDATION:** The RDC recommends approval of the plan.

*Serving all of Southwest Georgia*

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*Southwest Georgia  
Regional Development Center*

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April 20, 1993

**MEMO**

**TO:** Griff Doyle, Director  
Office of Coordinated Planning

**FROM:** Bill Richard, Senior Planner  
Southwest Georgia RDC

**SUBJECT:** Solid waste Plans Review

RECEIVED

APR 22 1993

CONFIDENTIAL MANAGEMENT

Griff, please find enclosed solid waste management plans for Albany and Dougherty County.

The RDC has held required public hearing on the Albany-Dougherty County Solid Waste Management Plans and the Board of Directors have passed on said plans.

If we can be of further assistance, please give us a call.

CC: Rick Cothran

BR/sk

RECEIVED

APR 22 1993

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*Serving the cities and counties of Southwest Georgia*

P. O. Box 346 • Camilla, Georgia 31730-0346 • (912) 336-5616 or 430-4315 • FAX (912) 430-4337

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*Southwest Georgia*  
*Regional Development Center*

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Southwest Georgia Regional Development Center  
Report of Findings and Recommendations  
Albany-Dougherty County  
Solid Waste Management Plans

As required by the Georgia Solid Waste Management Act, the Southwest Georgia Regional Development Center Board of Directors conducted a public hearing on joint solid waste management plans submitted by Albany-Dougherty County for review under the local plan review requirements. The public hearing was conducted at 11:00 a.m. on March 25, 1993 at the Regional Development Center's conference room in Camilla.

The RDC sent out notices of the RDC's public hearing to all regional governments and potentially affected organizations. No potentially affected party attended the RDC's public hearing and no written comments or verbal comments were received regarding the Albany-Dougherty County Solid Waste Plans.

The Executive board and staff having reviewed plans, a resolution was passed to "recommend" to DCA that the Albany-Dougherty County Solid Waste Management Plans have met the State's Minimum Planning Standards and Procedures for solid waste management.

Date: March 25, 1993

  
Buddy Reid, Chairman

**Southwest Georgia RDC**

**Public Hearing**

**Albany-Dougherty Solid Waste  
Management Plans**

**March 24, 1993**

**1:00 p.m.**

- I. Call to Order, RDC Staff**
- II. Regional Review Process - RDC Staff**
  - A. Public Notice**
  - B. Public Hearing**
  - C. RDC Board Determination**
- III. Solid Waste Plan Review - APC Staff**
  - A. Landfill Capacity**
  - B. 25% Reduction**
  - C. Other**
- IV. Review of written/verbal comments - RDC Staff**
- V. Questions and Answers**
- VI. Adjourn**

# RDC SOLID WASTE MANAGEMENT PLAN REVIEW CHECKLIST COVER SHEET

Name of Government(s): Dougherty County Date: 3/15/93

## Type of Solid Waste Management Plan Submittal:

- New Solid Waste Management Plan
- Solid Waste Management Plan Amendment
- Solid Waste Management Plan Update

RDC Public Hearing Date: 3/24/93 @ 1:00 p.m.

Reconsideration Hearing Date: \_\_\_\_\_

RDC Local Plan Review Completion Date: 3/25/93

## Materials Forwarded to DCA:

- Copy of Solid Waste Management Plan
- Copy of Solid Waste Management Plan Review Checklist
- Copy of RDC Findings and Recommendations

## RDC Recommendation:

- Solid Waste Management Plan is in Compliance with Minimum Planning Standards and Procedures for Solid Waste Management
- Solid Waste Management Plan is not in Compliance with Minimum Planning Standards and Procedures for Solid Waste Management

Authorized RDC Representative: Sam Lofton, Executive Director  
Signature: \_\_\_\_\_ Date: 3/26/93

Reviewing RDC: Southwest Georgia RDC  
Date Review Forwarded to DCA: 4/27/93  
Contact Person: Bill Richard, Senior Planner Phone: (912) 336-5616

# Solid Waste Management Plan Review Checklist

Basic Elements	Included in Plan *	Not Included in Plan
<b>Amount of Waste</b>	ES. 2 (1-1), (1-2)	
• Existing Waste Amount (Weight)		
• Waste Stream Characterization	(1-3) - (1-9)	
• Ten-Year Projection of Waste Amount (Weight)	(1-8) - (1-10)	
• Ten-Year Projection of Waste Composition	(1-10)	
• Indication of Methodology Used	(1-2)	
<b>Collection</b>	(2-1) - (2-3)	
• Existing Collection System - Size, Number & Type - Costs (Annual Operating and Annual Capital)	(2-2) - (2-3)	
• Ten-Year Forecast of Collection System - Size, Number & Type - Costs (Annual Operating and Annual Capital)	(9-21) (9-24) (9-36)	
<b>Waste Reduction</b>	(3-1) - (3-5)	
• Existing Programs		
- Facilities	(3-3) - (3-6)	
- Goals	(8-2) (9-5)	
- Costs (Annual Operating and Annual Capital)	(3-6)	

**\*Please indicate page number.**

Local Government/Multi-jurisdiction: \_\_\_\_\_ Date: \_\_\_\_\_  
 RDC: \_\_\_\_\_  
 Reviewer: \_\_\_\_\_

# Solid Waste Management Plan Review Checklist

## Continued (Page 2 of 3)

Basic Elements	Included in Plan *	Not Included in Plan
<b>Waste Reduction Continued</b>		
• Ten-Year Program Forecasts	(9-1) - (9-14)	
- Facilities	(9-1) - (9-14)	
- Goals	(9-5)	
- Costs (Annual Operating and Annual Capital)	(9-1) - (9-14)	
• Strategy for Achieving 25% Per capita Reduction Goal	(9-1) - (9-14)	
<b>Disposal</b>		
• Inventory of Waste Exported out of and Imported into Planning Area	(1-3) (4-1)	
• Existing Disposal Practices	(4-1) - (4-3)	
- Facilities	(4-1) - (4-2)	
- Environmental Controls	(4-2)	
- Costs (Annual Operating and Annual Capital)	(4.9)	
- Capacity	(4-3) - (4-7) (E-6)	
• Ten-Year Forecast of Disposal Practices	(9-14) - (9-20)	
- Facilities	(9-14) - (9-20)	
- Environmental Controls	(4-2)	

\*Please indicate page number.

Local Government/Multi-jurisdiction: \_\_\_\_\_ Date: \_\_\_\_\_  
 RDC: \_\_\_\_\_  
 Reviewer: \_\_\_\_\_

# Solid Waste Management Plan Review Checklist

## Continued (Page 3 of 3)

Basic Elements	Included in Plan *	Not Included in Plan
<b>Disposal Continued</b> <ul style="list-style-type: none"> <li>- Costs (Annual Operating and Annual Capital)</li> </ul>	(7-1)	
<ul style="list-style-type: none"> <li>- Capacity (documentation assuring 10-year disposal capacity)</li> </ul>	(4-3)-(4-7)(9-20) (4-11) (E-6)	
<b>Land Limitation</b> <ul style="list-style-type: none"> <li>• Map Identifying Unsuitable Areas, Based on Land Use and Environmental Considerations</li> </ul>	(5-2)	
<b>Education and Public Involvement</b> <ul style="list-style-type: none"> <li>• Existing Programs</li> </ul>	(6-1) - (6-2)	
<ul style="list-style-type: none"> <li>• Inclusion of Source Reduction as Program Component</li> </ul>	(9-9) (9-25)	
<ul style="list-style-type: none"> <li>• Costs (Annual Operating)</li> </ul>	(7-1)	
<b>Implementation and Financing Element</b> <ul style="list-style-type: none"> <li>• Present and future financing options (10 years future)</li> </ul>	(8-4)  (9-31)	
<ul style="list-style-type: none"> <li>• Assessment of Full Costs of SWM</li> </ul>	(ES-7) (7-1)	
<ul style="list-style-type: none"> <li>• Assurance of Adequate Solid Waste Handling Capacity and Capability for Ten-Year Plan Period</li> </ul>	(9-20)	

\*Please indicate page number.

Local Government/Multi-jurisdiction: \_\_\_\_\_ Date: \_\_\_\_\_  
 RDC: \_\_\_\_\_  
 Reviewer: \_\_\_\_\_

## **Procedural and Public Hearing Requirements**

### **Local Government Transmittal and Public Hearings:**

- Official Transmittal Letter from Submitting Local Government Received by RDC with Solid Waste Management Plan Submittal**
  - Letter States That Two Required Local Public Hearings Held**
- 

- Inventory and Analysis**
- Identification of Needs and Goals**
- Implementation Strategy**

Albany/Dougherty  
SWM Plan

Stuart -  
phoned  
comments  
June 28

Pop. proj. lin at 2%

~~costs collection are private billed to citizens~~

inert l.f. 4-5 years permit pending

✓ advisory comment on Land Maps (2 separate maps) composite maps seem contradictory

~~Goals/Needs~~

✓ 10 yr forecast of collection system & costs

~~Waste Reduction Costs - 10 yr Forecast of Programs~~

imported/exported waste - advisory

✓ \* Disposal Cost (Annual & Operating not separate)  
10 year forecast of Disposal Cost  
Table 9-4 Implementation Strategy also

# RDC SOLID WASTE MANAGEMENT PLAN REVIEW CHECKLIST COVER SHEET

Name of Government(s): City of Albany Date: 3/15/93

## Type of Solid Waste Management Plan Submittal:

- New Solid Waste Management Plan
- Solid Waste Management Plan Amendment
- Solid Waste Management Plan Update

RECEIVED

APR 22 1993

GOVERNMENTAL MANAGEMENT

RDC Public Hearing Date: 3/24/93 @ 1:00 p.m.

Reconsideration Hearing Date: \_\_\_\_\_

RDC Local Plan Review Completion Date: 3/25/93

## Materials Forwarded to DCA:

- Copy of Solid Waste Management Plan
- Copy of Solid Waste Management Plan Review Checklist
- Copy of RDC Findings and Recommendations

## RDC Recommendation:

- Solid Waste Management Plan is in Compliance with Minimum Planning Standards and Procedures for Solid Waste Management
- Solid Waste Management Plan is not in Compliance with Minimum Planning Standards and Procedures for Solid Waste Management

Authorized RDC Representative: Sam Lofton, Executive Director

Signature: \_\_\_\_\_ Date: 3/26/93

Reviewing RDC: Southwest Georgia RDC

Date Review Forwarded to DCA: 4/20/93

Contact Person: Bill Richard, Senior Planner Phone: (912) 336-5616

# Solid Waste Management Plan Review Checklist

Basic Elements	Included in Plan *	Not Included in Plan
<b>Amount of Waste</b>	ES. 2	
• Existing Waste Amount (Weight)	(1-1), (1-2)	
• Waste Stream Characterization	(1-3) - (1-9)	
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• Ten-Year Projection of Waste Composition	(1-10)	
• Indication of Methodology Used	(1-2)	
<b>Collection</b>		
• Existing Collection System	(2-1) - (2-3)	
- Size, Number & Type		
- Costs (Annual Operating and Annual Capital)	(2-2) - (2-3) No Annual Capital	
• Ten-Year Forecast of Collection System	9(21)	
- Size, Number & Type	9(24)	
- Costs (Annual Operating and Annual Capital)	9(36)	
<b>Waste Reduction</b>		
• Existing Programs	(3-3) - (3-6)	
- Facilities	(3-5)	
- Goals	(8-2) (9-5)	
- Costs (Annual Operating and Annual Capital)	(3-6)	

**\*Please indicate page number.**

Local Government/Multi-jurisdiction: \_\_\_\_\_ Date: \_\_\_\_\_  
 RDC: \_\_\_\_\_  
 Reviewer: \_\_\_\_\_

# Solid Waste Management Plan Review Checklist

## Continued (Page 2 of 3)

Basic Elements	Included in Plan *	Not Included in Plan
<b>Waste Reduction Continued</b>		
• Ten-Year Program Forecasts	(9-1) - (9-14)	
- Facilities	(9-1) - (9-14)	
- Goals	(9-5)	
- Costs (Annual Operating and Annual Capital)		
• Strategy for Achieving 25% Per capita Reduction Goal	(9-1) - (9-14)	
<b>Disposal</b>		
• Inventory of Waste Exported out of and Imported into Planning Area	(1-3) (4-1)	
• Existing Disposal Practices	(4-1) - (4-3)	
- Facilities	(4-1) - (4-2)	
- Environmental Controls	(4.2)	
- Costs (Annual Operating and Annual Capital)	(4.9)	
- Capacity	(4-3) - (4-7) (E-6) (4-11)	
• Ten-Year Forecast of Disposal Practices	(9-14) - (9-20)	
- Facilities	(9-14) - (9-20)	
- Environmental Controls	(4-2)	

**\*Please indicate page number.**

Local Government/Multi-jurisdiction: \_\_\_\_\_ Date: \_\_\_\_\_  
 RDC: \_\_\_\_\_  
 Reviewer: \_\_\_\_\_

# Solid Waste Management Plan Review Checklist Continued (Page 3 of 3)

Basic Elements	Included in Plan *	Not Included in Plan
<b>Disposal Continued</b> <ul style="list-style-type: none"> <li>- Costs (Annual Operating and Annual Capital)</li> </ul>	(7-1)	
<ul style="list-style-type: none"> <li>- Capacity (documentation assuring 10-year disposal capacity)</li> </ul>	(4-3)-(4-7), (9-20) (E-6)	
<b>Land Limitation</b> <ul style="list-style-type: none"> <li>• Map Identifying Unsuitable Areas, Based on Land Use and Environmental Considerations</li> </ul>	(5-2)	
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<ul style="list-style-type: none"> <li>• Inclusion of Source Reduction as Program Component</li> </ul>	(9-9) (9-25)	
<ul style="list-style-type: none"> <li>• Costs (Annual Operating)</li> </ul>	(7-1)	
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\*Please indicate page number.

Local Government/Multi-jurisdiction: \_\_\_\_\_ Date: \_\_\_\_\_  
 RDC: \_\_\_\_\_  
 Reviewer: \_\_\_\_\_

## **Procedural and Public Hearing Requirements**

### **Local Government Transmittal and Public Hearings:**

- Official Transmittal Letter from Submitting Local Government Received by RDC with Solid Waste Management Plan Submittal
  - Letter States That Two Required Local Public Hearings Held
- 
- Inventory and Analysis
  - Identification of Needs and Goals
  - Implementation Strategy



F.S

GEORGIA DEPARTMENT OF  
**COMMUNITY AFFAIRS**

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Jim Higdon  
COMMISSIONER

Zell Miller  
GOVERNOR

July 16, 1993

Mr. Sam Lofton, Executive Director  
Southwest Georgia Regional Development  
Center  
Post Office Box 346  
Camilla, Georgia 31730

Dear Mr. <sup>SAM</sup>Lofton:

Our staff has reviewed the solid waste management plan for Dougherty County and the City of Albany and find the plan to be in compliance with the Minimum Planning Standards and Procedures for Solid Waste Management. However, we have made a few advisory comments on the plan and provided them in an attachment.

Please remind these local governments that eligibility for permits, grants, and loans for solid waste management is contingent upon official adoption of this plan. A copy of the adopted plan should be forwarded to the Department of Community Affairs.

As soon as we receive notification from your office that all local governments have adopted the plan, we will send each local government official notification of its eligibility to receive solid waste permits, grants and loans.

Sincerely,

Paul Radford, Director  
Governmental Management Division

PR/fs

cc: Honorable Gilbert M. Barrett, Chairman  
Dougherty County Board of Commissioners  
Honorable Paul A. Keenan, Mayor  
City of Albany

## **DCA Advisory Comments**

### **Dougherty County/City of Albany Submitted by Southwest Georgia RDC**

- A. The plan states that "An enterprise fund has been established to cover the costs of administration and operation of the County landfill. For FY 1993, it is expected that the enterprise fund will generate over \$1.4 million...all of the revenues from the enterprise fund finance disposal." (p. 7-1) Although the assumption is apparently made that future disposal costs will be covered by monies from the fund, it would be beneficial for local governments to include more specific disposal cost estimates for the 10-year planning period.
- B. Any actions taken by one or more of the local governments included in the plan towards a multi-jurisdictional agreement that may alter the planned solid waste management system would require a plan amendment.

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*Southwest Georgia*  
  
*Regional Development Center*

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September 28, 1993

Memorandum

To: Georgia Department of Community Affairs  
From: Linda Kuller, Associate Planner  
Southwest Georgia RDC  
Regarding: Solid Waste Plan Adoption

Enclosed are resolutions from Dougherty County and the City of Albany adopting the Draft Albany-Dougherty County Solid Waste Management Plan.

RECEIVED

SEP 30 1993

GOVERNMENTAL MANAGEMENT

*Serving the cities and counties of Southwest Georgia*

I do hereby certify that this  
is a true and correct copy.

Joan Pope  
City Clerk

A RESOLUTION  
ENTITLED

93-R162

A RESOLUTION APPROVING AND ADOPTING THE  
ALBANY-DOUGHERTY COUNTY SOLID WASTE MAN-  
AGEMENT PLAN; REPEALING PRIOR RESOLU-  
TIONS IN CONFLICT; AND FOR OTHER PURPOSES.

BE IT RESOLVED by the Board of Commissioners of the City of  
Albany, Georgia, and it is hereby resolved by the authority of  
same:

SECTION 1. The Albany-Dougherty County Solid Waste Management  
Plan prepared by Roy F. Weston, Inc., dated April 1993, is approved  
and adopted. A copy of said plan is on file in the office of the  
City Clerk, and the same is incorporated herein by reference as  
fully as if set forth verbatim.

SECTION 2. All resolutions, or parts of resolutions, in con-  
flict herewith are repealed.

Paul Kumar  
MAYOR

ATTEST:

Joan Pope  
CITY CLERK

Adopted: September 14, 1993

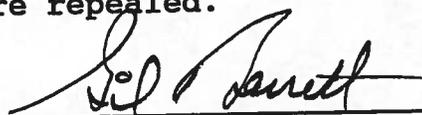
93-025

A RESOLUTION  
A RESOLUTION APPROVING AND RATIFYING  
ADOPTION OF THE ALBANY/DOUGHERTY COUNTY  
SOLID WASTE MANAGEMENT PLAN; REPEALING  
PRIOR RESOLUTION IN CONFLICT; AND FOR  
OTHER PURPOSES.

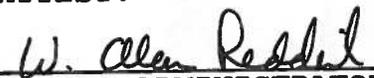
BE IT RESOLVED by the Board of Commissioners of Dougherty County, Georgia, and it is hereby resolved by authority of same:

SECTION I: That the Board of Commissioners of Dougherty County, Georgia, having officially adopted on February 15, 1993 the draft Albany/Dougherty County Solid Waste Management Plan in its entirety, and as approved by the Georgia Department of Community Affairs, said Plan is hereby confirmed and ratified.

SECTION II: That all resolutions or parts of resolutions in conflict herewith are repealed.

  
\_\_\_\_\_  
CHAIRMAN

ATTEST:

  
\_\_\_\_\_  
COUNTY ADMINISTRATOR

ADOPTED: September 8, 1993



GEORGIA DEPARTMENT OF  
**COMMUNITY AFFAIRS**

Jim Higdon  
COMMISSIONER

Zell Miller  
GOVERNOR

October 4, 1993

Honorable Gilbert M. Barrett, Chairman  
Dougherty County Board of Commissioners  
Post Office Box 1827  
Albany, Georgia 31703

Dear Chairman Barrett:

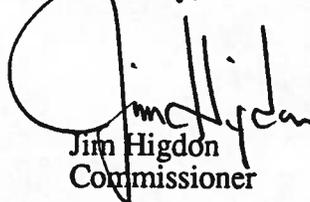
The Southwest Georgia Regional Development Center has notified us that Dougherty County has adopted a plan that meets the Minimum Planning Standards and Procedures for Solid Waste Management. Accordingly, it is my pleasure to notify you that Dougherty County is eligible for solid waste permits, grants, and loans.

As one of many challenges facing our cities and counties today, effective solid waste management is possible only through proper and thorough long range planning. Not only will solid waste planning provide your local government with more control over its destiny, it will also assist you in dealing more effectively with both short and long-term management decisions. Dougherty County's success in managing this pressing issue will be evident through your ongoing efforts in implementing your recently adopted plan.

It is important to note that your county's eligibility status for solid waste permits, grants, and loans means that your plan meets the Minimum Planning Standards and Procedures for Solid Waste Management. As a local government official, you should be aware that your plan must be updated no later than December 31, 2003 in order for Dougherty County to retain this eligibility.

We commend you for your hard work and dedication. If you have any questions regarding your solid waste management plan, please feel free to call our Governmental Management Division at (404) 656-3851.

Sincerely,



Jim Higdon  
Commissioner

JH/bgt

cc: Sam Lofton, Executive Director  
Southwest Georgia RDC

**REPORT OF FINDINGS  
ALBANY - DOUGHERTY SOLID WASTE MANAGEMENT PLAN**

RDC staff reviewed the Albany - Dougherty County Solid Waste Management Plan short term work program update.

**Regional Public Hearing and Comments**

Regional Notification was provided regarding a public hearing conducted Friday, November 20 at 9:00 a.m. at the Southwest Georgia Regional Development Center concerning the Albany - Dougherty Solid Waste Management Plan. Notification was provided to surrounding local governments, interested regional agencies and state agencies. No persons attended the public hearing other than RDC staff and no written comments were received.

**Compliance with Minimum Planning Standards**

The RDC Staff has reviewed the STWP update for the Albany - Dougherty Solid Waste Management Plan. The plan update was found to be in compliance with the State's minimum planning standards.

**Opportunities for Cooperation and Coordination**

The RDC staff has identified public interest in developing a regional solution for disposal capacity for municipal solid waste and construction and demolition debris as an opportunity for cooperation or coordination between adjoining local governments. This interest among both citizen groups and adjoining local governments was identified during local public hearings and regular city council meetings. Cooperation is already in place within Dougherty County.

**Conflicts or Inconsistencies with Other Plans in the Region or Contiguous Local Governments Outside of the Region or Regional Plans**

No conflicts or inconsistencies with other plans were identified.

**RDC STAFF RECOMMENDATION:** The RDC recommends that the plan update be approved based upon compliance with minimum planning standards.



GEORGIA DEPARTMENT OF  
**COMMUNITY AFFAIRS** **COPY**

Mike Beatty  
COMMISSIONER

Sonny Perdue  
GOVERNOR

August 21, 2006

Honorable Jeff Sinyard  
Chairman, Dougherty County Commission  
Post Office Box 1827  
Albany, Georgia 31702-1827

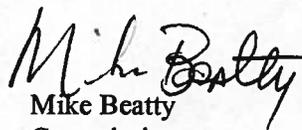
Dear Chairman Sinyard:

We have received notification that Dougherty County and the City of Albany have adopted the 2007 - 2016 Solid Waste Management Plan that meets the Minimum Planning Standards and Procedures for Solid Waste Management. Accordingly, it is my pleasure to notify you that Dougherty County and the City of Albany have retained eligibility for solid waste permits, grants and loans.

As you have experienced, in addition to proper and thorough long-range planning, effective solid waste management requires the ability to adapt when circumstances indicate that such action is necessary. Through continued review, and revision when necessary, solid waste planning provides your local government with more control over its destiny and assists you in dealing more effectively with both short-term and long-term management decisions.

We commend you for your hard work and dedication. If you have any questions regarding your solid waste management plan, please call Mary Harrington in our Office of Environmental Management at (404) 679-3144.

Sincerely,

  
Mike Beatty  
Commissioner

MB/meh

cc: Dan Bollinger, Sr., Executive Director, Southwest Georgia RDC



COPY

GEORGIA DEPARTMENT OF  
**COMMUNITY AFFAIRS**

---

Mike Beatty  
COMMISSIONER

Sonny Perdue  
GOVERNOR

August 21, 2006

Honorable Willie Adams  
Mayor, City of Albany  
Post Office Box 447  
Albany, Georgia 31702-0447

Dear Mayor Adams:

We have received notification that Dougherty County and the City of Albany have adopted the 2007 - 2016 Solid Waste Management Plan that meets the Minimum Planning Standards and Procedures for Solid Waste Management. Accordingly, it is my pleasure to notify you that Dougherty County and the City of Albany have retained eligibility for solid waste permits, grants and loans.

As you have experienced, in addition to proper and thorough long-range planning, effective solid waste management requires the ability to adapt when circumstances indicate that such action is necessary. Through continued review, and revision when necessary, solid waste planning provides your local government with more control over its destiny and assists you in dealing more effectively with both short-term and long-term management decisions.

We commend you for your hard work and dedication. If you have any questions regarding your solid waste management plan, please call Mary Harrington in our Office of Environmental Management at (404) 679-3144.

Sincerely,

  
Mike Beatty  
Commissioner

MB/meh

cc: Dan Bollinger, Sr., Executive Director, Southwest Georgia RDC

# PUBLIC ADVISORY

December 11, 2008

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## GEORGIA ENVIRONMENTAL PROTECTION DIVISION

### LAND PROTECTION BRANCH

4244 International Parkway, Suite 104

Atlanta, Georgia 30354

(404) 362-2537

**TOPICS:** Permit Applications  
Permits Issued  
Underground Storage Tank Corrective Action Plans - Part A Received  
Underground Storage Tank Corrective Action Plans - Part B Received

### Solid Waste Public Notices

Amended Site Limitations were issued for the Habersham County – SR 13 Municipal Solid Waste Landfill proposed major modification request to the permit to horizontally and vertically expand the mswl. The amended limitations revise the buffer between the waste disposal area and any on-site streams and revise the procedure for abandoning on-site wells and piezometers.

**For additional information on solid waste handling permits please contact Jeff Cown at 404/362-2566.**

### Solid Waste Handling Permits

Major Modification No. 2 of Solid Waste Handling Permit 047-014D(SL) was issued on November 17, 2008 to Dougherty County for the vertical expansion of the Construction/Demolition Area and the vertical expansion of Cells 7 – 12 of the existing Municipal Solid Waste Landfill located in Dougherty County southeast of Albany, Georgia (Latitude 31°32'13", Longitude 84°01'14").

**For additional information on solid waste handling permits please contact Jeff Cown at 404/362-2566.**

### Surface Mining Applications

Long County - Cemex Construction Materials Florida, LLC Union Silica Mine - Application received 11/6/08 for a change of ownership from Rinker Materials for the continued operation of the existing pit to mine sand.

Peach County - American Sand Company, LLC Hudson Mine - Application received 11/17/08 to operate a pit operation to mine sand.

**CONTRACT**  
**Waste Collection and Hauling Service**

This Agreement made and entered into this the 19<sup>th</sup> day of December, 1997,  
by and between THE CITY OF ALBANY, GEORGIA, hereinafter referred to as "City", and HALL-ING REFUSE  
CO., INC. , hereinafter referred to as the "Contractor".

WITNESSETH:

WHEREAS, City is desirous of securing the services of the Contractor to operate a waste collection and hauling service to cover a specific geographic portion of the City identified in Exhibit "B"; and

WHEREAS, the Contractor desires to provide a waste collection and hauling service for the City as set forth herein.

NOW, THEREFORE, IT IS HEREBY AGREED AS FOLLOWS:

1. DEFINITIONS.

The definitions set forth in the ordinance are hereby incorporated by reference and made a part hereof. Additionally, the following terms are defined as set forth herein:

1.1 APPROVED CONTAINER - A container approved by the City as acceptable for the temporary reception and storage of refuse pending transportation to a permanent disposal site. The container shall be constructed of plastic, metal or fiberglass, having handles of adequate strength for lifting and having a tight fitting lid capable of preventing entrance into container by vectors. This term shall include plastic bags approved by the City.

1.2 BAGS - Plastic bags designed to store and enclose Refuse with sufficient wall strength to maintain physical integrity when lifted by top.

1.3 BULKY WASTE - Stoves, refrigerators, water heaters, automobile parts, washing machines, furniture and other waste materials other than Construction Debris, Hazardous Waste or Stable Matter with weights or volumes greater than those allowed for Approved Container.

1.4 CONSTRUCTION DEBRIS - Waste building materials resulting from construction, remodeling, repair or demolition operations.

1.5 HAZARDOUS WASTE - Any chemical, compound, mixture, substance or article which is designated by the United States Environmental Protection Agency or appropriated agency of the State to be "hazardous" as that term is defined by or pursuant to Federal or State law or regulations.

1.6 PRODUCER - An occupant of a Residential Unit who generates refuse, to be dealt with under the terms of this Agreement.

1.7 RESIDENTIAL UNIT - A dwelling or occupied living space within the Service Area, depicted in Exhibit "B", served by a 90 gallon container and billed by the City's Water, Gas & Light Department as an 0180 customer. A Residential Unit shall be deemed occupied when water, gas, or electric services, either public or private, are being supplied thereto and billed by the City.

1.8 RUBBISH/TRASH - All waste wood, wood products, Christmas trees, tree trimmings, grass, cuttings, dead plants, weeds, leaves, dead trees or branches thereof, chips, shavings, sawdust, printed matter, paper, pasteboard, rags, straw, used and discarded mattresses, used and discarded clothing, used and discarded shoes and boots, combustible waste pulp and other products such as are used for packaging, or wrapping crockery and glass, ashes, cinders, floor sweepings, glass, mineral or metallic substances, and any or all other waste materials not included in the definition of Bulky Waste, Construction Debris, Garbage, Hazardous Waste or Stable Matter.

1.9 SERVICE AREA - All Residential Units in the City as delineated on the attached map, which is identified as Exhibit "B" to this Agreement and incorporated herein

## 2. RIGHTS AND OBLIGATIONS.

As set out in this Agreement, the Contractor covenants and agrees to operate residential waste collection and hauling service for the City in compliance with all rules, regulations and restrictions imposed by the Public Health Department of the State of Georgia and Ordinance 90-138, as amended, and as modified by the Proposal documents and specifications.

## 3. TERM

3.1 This Contract shall be effective and binding upon the parties hereto on the date of its execution, however, performance by the Contractor shall begin on November 1, 1997. This Contract shall be for one year with option to renew for four additional years, as per the requirements of OCGA Section 36-60-13. The City may cancel without cause upon a ninety (90) day written notice to the Contractor, or for cause as specified in Proposal Documents. In order to create mutuality of rights to terminate this Agreement, the Contractor also retains the right to terminate this Agreement as of any November 1, for which it has given City at least ninety (90) days prior written notice of termination.

3.2 In the event the Contractor or the City terminates the Agreement, City shall be granted an additional period of time not to exceed ninety (90) days beyond the otherwise specified date of termination during which both parties shall continue to be subject to the terms and conditions of this Agreement. Unless otherwise mutually agreed, the City must notify the Contractor prior to the forty-fifth (45th) day preceding the normal termination date, specifying how much or all of the additional ninety (90) day period it wishes the Agreement to be extended.

3.3 Should the contract be terminated for cause on the Contractor's behalf, the City shall have the right to use the Contractor's equipment and hire the Contractor's personnel until the City can either negotiate another contract or provide the service with City equipment and personnel, for a period not to exceed one year. The City will be responsible for providing insurance on the vehicles during this time of use. The cost of the change over and any damages incurred by the City over and above operating expenses shall be borne by the Contractor.

## 4. SCOPE OF SERVICE

Except as may be modified herein, the basic services to be provided by the Contractor hereunder shall be for the weekly curbside and alley collection of all household Garbage generated by the Residential Units in the Service Area and the semi-monthly curbside/alley collection of Tree, Shrubbery and Lawn Trimmings, Building Materials, white and brown goods, and tires (per Proposal Documents). The collection practices shall be conducted in accordance with the Ordinance 90-138 with subsequent amendments, as modified by the Proposal Documents and Specifications. By current house count, approximately 10,645 Residential Units shall be serviced by the Contractor under this Agreement. The actual number of Residential Units serviced by the Contractor under this Agreement may fluctuate on a monthly basis with payment to the Contractor adjusted accordingly. Unless actual physical count reflects a different number, the number of Residential Units serviced hereunder for each month shall be determined by the number of Residential units within the Service Area billed for that month by the City Water, Gas and Light system. The Contractor may request annual house counts which shall be conducted by the Contractor (and City representatives if the City so requests) to confirm the number of Residential Units serviced by the Contractor hereunder. Upon request,

at reasonable intervals, the City shall provide the Contractor with a listing of customers by street and street address and the Contractor shall provide the City with exceptions to Water, Gas & Light billings for verification.

**5. COMPONENT PARTS OF THE CONTRACT DOCUMENT:**

5.1 The Contract Documents shall include the following documents, all of which are as fully a part of this Contract as if herein set forth verbatim, or if not attached, as if hereto attached:

This Contract

Specifications, Instructions and all parts of Bid Proposal Request Number 97-097R

Hall-ing Refuse Co., Inc. Proposal Response

The Performance Bond, or Letter of Credit

5.2 All provisions of the Contract Documents shall be strictly complied with and conformed to, by the Contractor, and no amendment to this Contract shall be made except upon the signed written consent of both parties, which consents shall not be unreasonably withheld. A signed original is to be attached to the original Contract with signed copies retained by all parties. No amendments shall be construed to release either party from any obligation of the Contract Documents except as specifically provided for in such amendment.

**6. EXCLUSIVE RIGHT**

6.1 The City, as grantor, grants the Contractor, as grantee, the exclusive right during the term of this contract to collect and dispose of residential solid waste located within the area as defined in Proposal documents. The City warrants that it has the authority to grant such an exclusive right as described in the Contract and as Delegated to it by the City Charter. This Agreement shall not constitute a franchise or exclusive right to collect solid waste from commercial, institutional and industrial units in the City.

6.2 The City covenants that during the term of this Contract it will not engage other individuals or itself become involved in the activity of collecting and disposing of residential solid waste or any other similar activity that would impair the exclusive right of the Contractor. The Contractor's failure to perform could result in the City performing collection and disposal of said residential solid waste.

**7. COMPLIANCE WITH APPLICABLE LAWS**

The Parties to this Contract agree that the laws of the State of Georgia shall govern the validity, construction, interpretation, and effect of the Contract. The Contractor shall conduct the service of residential solid waste collection and disposal as provided for by the Contract in compliance with all applicable Federal and State regulations and laws. This Contract and the work to be done as described herein is also subject to the provisions of all pertinent municipal ordinances, unless otherwise modified herein, and the proposal, which are hereby made a part hereof with the same force and effect as if specifically set out herein.

**8. ILLEGAL AND INVALID PROVISIONS**

Should any terms, provision or other part of this contract be declared illegal it shall be excised and modified to conform to the appropriate Laws or regulations. Should any terms, provision or other part of this Contract be held to be inoperative, invalid or unenforceable, then such provision or portion thereof shall be reformed in accordance with applicable laws or regulations. In both cases of illegal and invalid provisions, the remainder of the Contract shall not be affected but shall remain in full force and effect.

9. ASSIGNMENT

The Contractor may at anytime during the term hereof assign its right under this Agreement to any affiliated entity, however, such assignment shall not in any way relieve the Contractor of its obligations and liabilities hereunder and the assignee thereof shall also be added as a responsible and liable party thereto and all other terms and conditions hereof shall be complied with. The assignment will require prior approval of the City, however, the City will not unreasonably withhold approval.

10. FORCE MAJEURE

From and after the Commencement Date, the Contractor's performance hereunder may be suspended and its obligations hereunder excused in the event and during the period that such performance is prevented by an Act of God or such other cause or causes beyond the reasonable control of the Contractor unless such cause or causes is a result of action or non-action by the Contractor. However, even in the event of storm or other like Act of God, the Contractor shall comply with its normal commitments hereunder to collect and dispose of yard trash and household waste.

11. INDEMNITY

The Contractor will indemnify and save harmless the City, its officers, agents, and employees from and against any and all suits, actions, legal proceedings, claims, damages, costs, expense and attorney's fees resulting from a willful or negligent act or omission of the Contractor, its officers, agents, servants, employees in the performance of the Contract; provided, however, that the Contractor shall not be liable for any suits, actions, legal proceedings, claims, demands, damages, costs, expenses, and attorney's fees arising out of the award of the Contract or a willful or negligent act or omission of the City, it's officers, agents, servants and employees.

12. JOINT AND SEVERAL LIABILITY

If the Contractor's Company is comprised of more than one individual, corporation, or other entity, each of the parties comprising the Company shall be jointly and severally liable. The provisions, covenants, and conditions in the Contract apply to all the parties, their legal heirs, representatives, successors, and assignees.

13. PERFORMANCE BOND

13.1 Before this Contract can be executed, the Contractor shall furnish to the City a Performance Bond for the faithful performance of this Contract and all obligations arising hereunder in the amount of \$1,000,000. It shall be executed by a surety Contractor licensed to do business in the State of Georgia, and a certificate from the surety showing that the bond premiums are paid shall be presented.

13.2 Attorneys-in-fact who sign Performance Bonds must file with each bond an effectively dated copy of their power of attorney, bearing the seal of the Contractor, evidencing each agent's authority to execute the bond. In the case of extension or renewal of the Contract, the Contractor shall furnish a Performance bond or Letter of Credit in the same amount under the same terms as for the initial Bond or Letter of Credit. The original surety, however, is in no way obligated to extend or renew the bond.

13.3 The Contract shall be subject to termination by the City at any time if said bond shall be canceled or the surety thereon relieved from liability for any reason. Notice of cancellations of the bond must be served upon the City Procurement Office thirty (30) days prior to the effective date of said cancellation. The Contract will not be terminated if within fifteen (15) days of such notice the Contractor files with the City Procurement Office a similar bond to be effective for the balance of the Contract Period. The surety under such Bond shall agree to provide City at least thirty (30) days written notice prior to cancellation or material reduction of the Performance Bond.

14. INSURANCE

14.1 During the term of this contract, Contractor shall maintain in full force and effect the following minimum amounts of insurance:

COVERAGE	LIMITS OF LIABILITY
Workmen's Compensation	Statutory
Employer's Liability	\$1,000,000.00
Bodily Injury Liability	\$1,000,000.00 each occurrence
except automobile	\$1,000,000.00 aggregate
Property Damage Liability	\$1,000,000.00 each occurrence
except automobile	\$1,000,000.00 aggregate
Automobile Bodily injury Liability	\$1,000,000.00 each person
Automobile Property Damage Liability	\$1,000,000.00 each occurrence
Excess Umbrella Liability	\$1,000,000.00 each occurrence

14.2 All insurance shall be by insurers acceptable to the City and authorized to do business in the State of Georgia. Prior to the commencement of work the Contractor shall furnish the City with certificates of insurance or other satisfactory evidence that such insurance has been procured and is in force. Said policies shall not thereafter be canceled, permitted to expire, or be changed without thirty days advance written notice to the City. To the extent permitted by law, all or any part of required insurance coverage(s) may be provided under a plan of self-insurance.

15. PERMITS, LICENSES AND TAXES

The Contractor shall obtain, at its own expense, all permits and licenses required by law or ordinance and maintain same in full force and effect. The Contractor shall promptly pay all taxes required by local, state and federal laws.

16. NEWLY DEVELOPED AND ANNEXED AREAS.

The Contractor will, within thirty (30) days of notification by the City, provide solid waste collection services of the same frequency and quality to newly developed and annexed areas. As new homes are constructed and occupied in the City, the Contractor shall, after proper notification by the City, provide solid waste services as required by the Contract on the next scheduled day of collection following notification. The Contractor shall be responsible for notifying the City of all collection locations being served which do not appear on the billing register.

17. RATES

As compensation for the basic once-a-week collection, hauling and disposal of Residential Garbage and Household Trash and the twice-per-month collection, hauling and disposal of Trees, Shrubbery, Lawn Trimmings, Building Materials, White and Brown Goods, and Tires (all as stated in the Proposal Documents), the City shall pay to the Contractor twelve dollars and seventeen cents (\$12.17) per Residential Unit per month on or before the 15th day of each month, following the month for which the service is rendered under the terms of this Agreement. The City shall deduct an amount equal to five percent (5%) from each monthly payment to the Contractor for the City franchise fee. If any dispute arises, the undisputed amount shall be paid.

**18. RATE ADJUSTMENTS**

The basic compensation payable by the City to the Contractor as specified above shall be adjusted with the following provisions. No increase shall be allowed unless the City increases the rates for all residential accounts. All adjustments must be authorized by the City Board of Commissioners.

(a) In the event that a cost increase is approved by the Commission for the entire City and charge to its customers is increased during the term of this contract above the present level of \$12.17, the amount of increase to be added to the Contractor's basic charge will only be that portion related to residential collection.

(b) Escalation of pricing shall be allowed to the extent landfill tipping rates are increased by the Dougherty County Landfill. The Contractor also shall be entitled to an increase in its service rate to offset any increased costs associated with longer haul distance or with higher landfill usage rates if the Contractor is prohibited from utilizing the present Dougherty County Landfill for disposal hereunder, through no fault of their own. In addition, in the event Contractor becomes liable for or is required to collect and/or pay any governmental tax or surcharge upon collection or disposal of such garbage, such tax or surcharge shall be the responsibility of the City to be paid along with the Contractor's normal monthly compensation

**19. FUEL COST ADJUSTMENT**

An annual lump sum compensation shall be paid to the Contractor to cover fuel cost increases as based on OPIS Average Prices, Albany, Georgia, which are beyond the control of the Contractor and exceed the CPI automatic annual cost escalation. At the end of each year the year's weighted average fuel price shall be calculated as the year's total expense for fuel divided by the total number of gallons. If the weighted average fuel price of the second and each succeeding year of the contract exceeds the CPI, the difference will be the Fuel Adjustment Factor. This Fuel Adjustment Factor multiplied by the total number of gallons purchased in the latest year will equal the additional compensation due the Contractor. If the weighted average fuel price for the most recent year does not exceed the product of that for the previous year, and the most recent annual CPI, no adjustments shall be made in compensation due the Contractor. All interpretations of the Fuel cost Adjustment calculation method shall be made by the City. Documentation to the satisfaction of the City must be provided before any fuel cost compensation shall be made. The same method of adjustments shall be used should the escalated prices be reduced after an abnormal rise.

**20. PETITION FOR UNUSUAL OR UNANTICIPATED COSTS**

The Contractor may petition the City at any time for additional rate adjustments on the basis of unusual changes in the cost of operations, such as new or revised laws, ordinances or regulations; changes in disposal fees, and for other reasons. The City shall have the right, as a condition for its approval, to demand inspections by City staff or by an independent auditor of pertinent records that demonstrate the need for an adjustment to the rates.

**21. POINT OF CONTACT**

All dealings, contacts, etc., between the Contractor and the City shall be directed by the Contractor to the Public Works Director or a designee (who shall be designated in writing) unless the City directs otherwise.

**22. HOURS AND DAYS OF OPERATION**

22.1 Normal hours of collection shall be from 7:00 a.m. until 7:00 p.m. Monday through Friday. In special cases or emergencies, collection may be permitted at times not allowed by this paragraph, provided prior approval is obtained from the City Manager or a designated representative.

22.2 The following holidays shall be observed by the Contractor:

New Year's Day  
Martin Luther King, Jr.'s Birthday  
Memorial Day  
Independence Day  
Labor Day  
Thanksgiving Day           optional : following Friday  
Christmas Day               optional: Christmas Eve

22.3 The Contractor shall be responsible for publicizing (and the expense of publishing) any changes in collection schedules due to observance of the above holidays. Although not the exclusive manner which can be used by the Contractor, the proper publicizing requirement shall be met by the purchasing of advertising from one or more newspapers generally serving the affected area

### 23. APPROVED CONTAINERS

23.1 As specified in the Ordinance, garbage placed at the curb or alley for collection shall normally be stored in approved containers.

23.2 During the term of this Agreement, the Contractor shall be responsible for providing one Approved Container of like volume to each new Residential Unit, and it will in due course during the term hereof replace containers (including those of the City) within the Service Area as they become unserviceable from ordinary wear and tear. The Contractor will return old City containers to the City. The containers placed in service by the Contractor may be of the Contractor's regular color(s) and logo and shall remain the property of the Contractor. For the purposes of the Ordinance, the containers provided by the Contractor shall be considered "furnished by the City" and the City shall, in good faith, enforce the ordinance and shall in any event pay to the Contractor the City's prorated cost of procurement of each container damaged, lost or destroyed through the negligence of the person to whom the container was assigned (within the meaning of Section V(5) of the ordinance). If additional containers are needed within the Service Area, as contemplated by Section V(1) of the Ordinance, the Contractor shall provide the Approved Containers at no initial cost to customer, but from date of providing the additional container, an additional full monthly service charge shall be charged to such customer for each additional container so provided.

### 24. EXTRAORDINARY MATERIALS

Hazardous Wastes, hazardous refuse, body wastes, abandoned vehicles, vehicle parts and large equipment and parts shall not be collected by the Contractor under the terms of this Agreement.

### 25. OFFICE

The Contractor shall maintain an office or such other facilities within the Albany area, through which it can be contacted. The office shall be equipped with sufficient telephones and shall have a responsible person in charge from 8:00 a.m. to 5:00 p.m. Monday through Friday, normal holidays excepted. Further, the Contractor shall, on an ongoing basis, provide the City with up-to-date maps and schedules of its residential collection service routes. The Contractor shall provide records and reports in accordance with the Proposal Documents and Specifications.

**26. DISPOSAL**

All Waste collected by the Contractor hereunder shall be disposed of by the Contractor as permitted by the State of Georgia, and all applicable State and Federal environmental laws and regulations. White goods disposal shall be as directed by the Solid Waste Superintendent or designee; tire disposal to be at a licensed tire disposal facility. All other disposal shall be at the Dougherty County Landfill, or such other landfills as approved by the City Board of Commissioners and the State of Georgia. The disposal charges applicable to the waste, which is the subject matter of this Contract, is included within the compensation and is subject to increase as addressed in Rates and Rate Adjustment Section of this Contract.

**27. RECYCLING SERVICES**

27.1 City grants to the Contractor the right to compete with any offer which City receives (or intends to make) relating to the provision of re-cycling services during the term of this Contract.

27.2 If the City operates or leases a compost area, tree trimmings, shrubbery cuttings, grass clippings, leaves, pine straw and cones, picked up by the Contractor, shall be delivered to the composting area provided at no charge to the City. Christmas trees will be delivered by the Contractor to a recycling site within the City, and there will be no charge

**28. LOCATION OF COLLECTION**

Occupants of the Residential Units will be required by the City to place garbage and trash in a location that is readily accessible to the Contractor and its equipment, normally not to exceed five (5) feet from the curb or edge of the traveled portion of an alley or street, and to otherwise fully comply with the Pre-collection Practices set forth in the Ordinance. The City will aid the Contractor in resolving problems of garbage and trash location by fully enforcing the Ordinance and any subsequent amendments thereto.

**29. SERVICE INQUIRIES**

All complaints relating to service within the Service Area shall be made directly to the Contractor and the Contractor shall give complaints prompt and courteous attention. In the case of an alleged missed scheduled collection, the Contractor shall arrange for collection within 24 hours of the time the complaint was received at no additional charge, although subsequent complaints will be investigated and verified prior to collection. A monthly summary of all complaints and any action taken in response thereto shall be provided to the City.

**30. NOTIFICATION OF CUSTOMERS**

The Contractor shall, at its expense, notify all customers about service inquiry procedures, regulations and day(s) of collection.

**31. THE CONTRACTOR'S PERSONNEL**

31.1 The Contractor shall assign a qualified person or persons to be in charge of its performance of this Agreement.

31.2 The Contractor's collection employees shall wear a Contractor provided uniform, and such employees shall be provided by the Contractor such equipment as may be necessary or appropriate to their assigned tasks, including foul weather gear, safety shoes, safety vests, gloves, safety striped shirts and the like.

31.3 Each employee shall carry a valid driver's license at all times for the type of vehicle he/she is driving.

31.4 The Contractor shall provide, and document to the City, operating and safety training for all personnel.

31.5 No person shall be denied employment by the Contractor for reasons of age, race, sex, creed, religion or national origin.

## 32. REQUIREMENTS FOR TRASH COLLECTION

32.1 The Contractor may decline to collect any container, bag, or bundle not so placed at the location approved by the Solid Waste Superintendent; any refuse receptacle not defined in the Definitions; any containers that contain sharp objects or liquids; or any residential refuse not properly contained. Where the Contractor has reason to leave solid waste uncollected at a residence, he or his agents shall inform the resident within two (2) days by written notice, mailing, or telephone as to why the solid waste was not collected, i.e. non-residential solid waste, hazardous waste, improper containers or bundles, improper placement, etc.

32.2 Brown goods, such as sofas, and chairs, etc., shall be picked up by the Contractor when placed at curbside or in the alley.

32.3 White goods such as appliances, washers and dryers, etc., shall be picked up one day a week at no charge to the customer. Pick up will be scheduled based on customer call in or notification by the garbage or trash crews who see the white goods when they are performing their normal collection duties throughout the week. There shall be no charge to the Contractor for disposing of the same at a City provided recycling point, and the location of the site must be located at least as close as the present site for such items.

32.4 The Contractor shall provide collection of tires. Pick up and disposal of tires that residents place on the right of way (excluding businesses) shall be picked up semi-monthly. Pick up shall be scheduled based upon customer call in or notification by garbage or trash crews who see tires when they perform their normal collection duties throughout the week.

32.5 The Contractor shall provide collection of building materials up to three cubic yards per collection on the same schedule as yard trimmings. Pick up shall be scheduled based on customer call in or notification by garbage or trash crews who see building materials when they perform their normal collection duties throughout the week.

32.6 The Contractor shall provide collection of debris or material on right of way, including any debris or materials which appear on the City right-of-way to include that which is placed on vacant houses and lots. Collection and disposal shall be the same as the collection services previously indicated for the type of material or debris to be picked up.

32.7 The Contractor shall provide collection service to disabled persons who are unable by reason of age or infirmity to place their containers at curbside. Disabled persons shall meet the requirements as stated by the City Ordinance. Any resident of the City who has a certificate from a licensed physician that such person is disabled will be exempt from placing their refuse container curbside or alley. The City and the Contractor must be so notified by the disabled persons. The Contractor agrees to collect waste of such disabled persons in any mutually convenient place on the premises of such disabled persons, except, the Contractor will not be required to go into houses or other dwellings.

32.8 Those customers receiving alley service on the date hereof will continue to receive alley service.

32.9 Dead animals which are killed or die in the ordinary course of operations at the Albany Humane Society shall be handled by the Contractor at no charge. Dead Animals at veterinary clinics within the Service Area shall be picked up and disposed of for a charge of \$3.00 each. All other reported dead animals on City right-of-ways within the service area shall be handled by the Contractor at no charge. Dead animals outside of the right-of-ways shall be picked upon direction by the Solid Waste Superintendent or designee, not to exceed thirty (30) pick-ups per year.

32.10 The Contractor will not be responsible for removal of building materials or other contractor generated construction debris nor waste generated by a professional tree surgeon, nor will the Contractor be responsible for removal of any Residential Waste for which the City is not responsible under the Ordinance, if not covered by modifications stated in the proposal documents.

32.11 Trash collection sites shall be located as provided for in Section 28, so that the Contractor will have adequate access to the trash for collection.

32.12 The Contractor shall notify the City should it encounter problems with compliance with the above referenced sections or Ordinance.

32.13 Continual radio dispatched collection for large items too heavy or too bulky to go in the Contractor's regular vehicles shall be provided by the Contractor. Residents shall be responsible for an additional charge for such pick-up pursuant to the requirements in the proposal documents.

32.14 It is the intent of the parties that the method of trash collection will be uniform throughout the City and this Agreement shall be so applied and construed.

32.15 The Contractor shall have the right to require proof of proper permitting prior to delivering any waste to a specific location.

### 33. TERMINATION

Except as otherwise provided herein, if either party breaches this Agreement or defaults in the performance of any of the covenants or conditions contained herein for fifteen (15) days after the other party has given the party breaching or defaulting written notice of such breach or default, unless a longer period of time is required to cure such breach or default and the party breaching or defaulting shall have commenced to cure such breach or default within said period and pursues diligently to the completion thereof, the other party may: (i) terminate this Agreement as of any date which the said other party may select provided said date is at least thirty (30) days after the fifteen (15) days in which to cure or commence curing; (ii) cure the breach or default at the expense of the breaching or defaulting party; and/or (iii) have recourse to any other right or remedy to which it may be entitled by law, including, but not limited to, the right for all damage or loss suffered as a result of such termination. In the event either party waives default by the other party, such waiver shall not be construed or determined to be a continuing waiver of the same or any subsequent breach or default.

### 34. NOTICE

A letter addressed and sent by certified United States mail to either party at the business address specified below shall be sufficient notice whenever required for any purpose in this contract. Also, the designated address may be changed from time to time by written notice sent by Certified United States mail as provided herein. Time is of the essence in connection with all required notices here-under.

CITY

City Manager, or approved designee  
City of Albany P.O. Box 447,  
Albany, Georgia 31703-4801

CONTRACTOR

Richard M. Martin  
Hall-ing Refuse Co., Inc.  
P. O. Box 50003  
Albany, Georgia 37205-0001

With separate copies to:  
David L. Weir  
Langley and Lee  
412 West Tift Avenue  
Albany, Georgia 31701

35. LEGAL OPINIONS

35.1 Each party shall, at the signing hereof, provide the opinion of its legal counsel, to the effect that this Agreement has been properly and legally authorized and executed by or on behalf of such party.

35.2 This Agreement shall inure to the benefit of and be binding upon the successors and permitted assigns of the parties hereto.

35.3 This Contract is intended to conform in all respects to applicable statutes of the State of Georgia and if any part of provision of this Contract conflicts therewith the said statute shall govern

IN WITNESS WHEREOF, We, the contracting parties, by our duly authorized agents, hereto affix our signatures and seals at City of Albany as of this 22nd day of December 1997.

CITY OF ALBANY, GEORGIA

BY: Janice Allen Jackson  
Janice Allen Jackson, City Manager

Sworn to and subscribed before me, this

22nd day of December, 1997.

Shirley A. Smith  
Unofficial Witness

Jill B. McCarty  
Notary Public My Commission Expires Nov. 6, 2001

HALL-ING REFUSE COMPANY, INC.

BY: Richard M. Martin  
Richard M. Martin, President

Sworn to and subscribed before me, this

19th day of December, 1997.

Stephan P. Calmes  
Unofficial Witness

Yvette C. Fields  
Notary Public Exp. 5/22/2000